A REVIEW OF THE FEDERAL GOVERNMENT'S MISHANDLING OF THE JEFFREY EPSTEIN AND GHISLAINE MAXWELL CRIMINAL INVESTIGATIONS



HOUSE COMMITTEE ON OVERSIGHT AND GOVERNMENT REFORM

MAJORITY STAFF REPORT

NOVEMBER 10, 2026

Executive Summary

The Committee on Oversight and Government Reform (Committee), led by Chairman James Comer, has investigated (i) the alleged mismanagement of the federal government's investigation into Jeffrey Epstein and Ghislaine Maxwell, (ii) the circumstances and subsequent investigations of Epstein's death, (iii) the operation of sex trafficking rings and ways for the federal government to effectively combat them and to reform the use of non-prosecution agreements and/or plea agreements in sex-crime investigations, (iv) ways in which Epstein and Maxwell sought to curry favor and exercise influence to protect their illegal activities, and (v) potential violations of ethics rules related to elected officials. The Committee has conducted transcribed interviews and depositions, reviewed the public release of hundreds of thousands of documents, and issued subpoenas to federal agencies, financial institutions, the Estate of Jeffrey Epstein (Estate), and individual witnesses.

The Committee's investigation was prompted by the decades-long failures of individuals and institutions charged with protecting vulnerable survivors and holding powerful offenders accountable. At nearly every stage, the cases reviewed by the Committee raise troubling questions about how Jeffrey Epstein and Ghislaine Maxwell, who sexually abused and trafficked young women and girls, avoided accountability for so long.

Exposing the Tactics of a Prolific Sex Trafficking Operation

Over the course of several decades, Epstein used various methods to recruit and entrap young women into his web of abuse. Epstein strategized to target young women and girls who lacked sufficient support, making them vulnerable to offers of financial stability, housing, and affection. Epstein proceeded to dangle promises of career opportunities and comfort until the survivors of his crimes became completely dependent and subservient to his wishes. One of these survivors, Sarah Kellen, testified to not realizing she was under his control until it was too late.[1]

Epstein would also recruit by presenting himself as a Victoria's Secret scout to young women, garnering credibility from his connection to his then-client and Victoria's Secret CEO, Leslie Wexner.[2] According to Committee-obtained testimony, Epstein would request that young women meet him in hotel rooms or in his home for an "interview," where he would ask them to undress, and in some cases physically assault them, under the guise of judging their bodies for potential modeling opportunities.[3] Wexner claimed during testimony that he approached Epstein about this, but Epstein denied the fraudulent activity, and this lie was enough to satisfy Wexner's inadequate investigation.[4]

Kellen, whose testimony before the Committee exposed this abuse, operated under Epstein's thumb for years and obeyed his orders for fear of the consequences of standing up to such a powerful and well-connected man. Epstein's extensive network of employees, social

[1] Transcribed Interview of Sarah Kellen at 28:9-11 (May 21, 2026).
[2] *See* Deposition of Leslie H. Wexner at 94:12-20 (Feb. 18, 2026); *See* Transcribed Interview of Sarah Kellen at 33:3-10 (May 21, 2026).
[3] Transcribed Interview of Sarah Kellen at 17:10-23 (May 21, 2026).
[4] Deposition of Leslie H. Wexner at 143:22-144:8 (Feb. 18, 2026).

connections, and financial resources enabled him to maintain constant and oppressive control over the women he abused. Survivors describe psychological manipulation and complete control over their bodies and finances.[5] Those assistants or employees whom he did not abuse played a part, wittingly or unwittingly, in perpetuating the survivors' dependency on Epstein by obeying his orders to send cash, schedule hair and shopping appointments, set up travel with Epstein, secure hotel rooms and apartments, and generally maintain their constant connection with him.

Epstein was not the only abuser of his "personal assistants." Kellen's testimony before the Committee revealed the names of two Epstein associates who she alleged sexually abused her. As a result of Kellen's testimony, the Committee referred both individuals to the Department of Justice (DOJ) for further investigation.

In addition to Epstein's assistants who worked in a state of dependency, several of Epstein's other associates seemed to have simply blindly obeyed Epstein. The consequences of this obedience were stark and devastating to not only his "personal assistants" but potentially hundreds of women around the world. Maxwell and Epstein's executive assistant, Lesley Groff, was responsible for scheduling *daily* massages for Epstein with various women.[6] These massages included those he specifically requested, those who called Groff and requested an appointment to massage Epstein, and those whose contact information was stored under "massage contacts" in what would be termed Epstein's "Black Book"—a physical version of his office directory created by Maxwell and maintained and updated by assistants like Groff.[7] The names were categorized in the book by state or country, and certain identities contained parentheticals signaling to Groff and other users to "be discreet."[8] Despite these obvious warning signs and Epstein's conviction in 2008, Groff maintained to the Committee she had no knowledge or suspicion during the course of her work for him that Epstein was capable of sex crimes.[9] This testimony is not credible.

Groff's attitude is reflective of many others in Epstein's orbit who, in the face of numerous red flags, claimed that they never suspected Epstein was abusing women or committing crimes of any kind. Two of Epstein's closest employees, Richard Kahn and Darren Indyke, testified they never witnessed any abuse by Epstein towards any young women or girls, nor did they have reason to believe that his constant support and contact with so many young women—even in light of his 2008 conviction—warranted any concern.[10] Prominent individuals such as former President Bill Clinton, Leslie Wexner, Leon Black, Woody Allen, and Ariane de Rothschild have all stated publicly or testified to the Committee they too had no knowledge of

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[5] Chi Chi Izundu, *et al.*, *Control, threats, disfiguring surgery: My life inside Jeffrey Epstein's 'cult'*, BBC (July 18, 2026).
[6] *See e.g.* Transcribed Interview of Lesley Groff at 12:16-18, 12:24-25 (June 9, 2026).
[7] Transcribed Interview of Lesley Groff, at 34:2-36:6 (June 9, 2026); Vanessa Friedman & Jonah E. Bromwich, *What's Inside Jeffrey Epstein's Little Black Book?*, THE N.Y. TIMES (July 22, 2019).
[8] Press Release, H. Comm. on Oversight and Gov't Reform, Committee Releases Records Provided by the Epstein Estate, Chairman Comer Provides Statement (Sept. 8, 2025); Press Release, H. Comm. on Oversight and Gov't Reform, Chairman Comer Announces New Actions in Committee's Investigation of Federal Government's Handling of Epstein and Maxwell (Sept. 16, 2025) (documents released by House Oversight Committee from the Epstein Estate, including Epstein's directories).
[9] Transcribed Interview of Lesley Groff at 11:8-19, 218:23-25 (June 9, 2026).
[10] Deposition of Richard D. Kahn at 10:16-24 (Mar. 11, 2026); Deposition of Darren K. Indyke, at 10:14-20 (Mar. 19, 2026).

Epstein's abuse of women.[11] The Committee's investigation instead tends to show that the willful ignorance of those in Epstein's orbit enabled him to continue his offenses for so many years.

Conflicts of Interest in a Sweetheart Deal Shield and Enable Epstein

State and local law enforcement identified substantial allegations of wrongdoing against Epstein in the early-2000s in south Florida. Federal prosecutors at the United States Attorney's Office for the Southern District of Florida (USAO) and the Federal Bureau of Investigation (FBI) developed a parallel federal case against Epstein along with the ongoing state investigation.[12] However, former U.S. Attorney Alexander Acosta's hands-off approach to the investigation and his failures to oversee the daily involvement of those at the USAO left the investigation in the hands of potential Epstein loyalists. The Committee uncovered evidence to suggest that Acosta's former assistant attorney and one of the senior decision makers in the Epstein case, Matthew Menchel, had a connection to Epstein while he was at the USAO.[13] Other evidence indicates that Bruce Reinhart, former attorney at the USAO during the time of the Epstein investigation, left the USAO only to immediately be hired by Epstein to represent some of his associates in civil cases.[14] That same evidence revealed that Reinhart was preparing to do this while still employed at USAO, but Acosta was unable to confirm to the Committee whether Reinhart ever improperly influenced the investigation because of Acosta's own lack of involvement and knowledge of Reinhart's professional plans.

Acosta, Menchel, and others at the USAO ultimately chose to end the investigation with an unusually favorable non-prosecution agreement (NPA) that allowed Epstein to avoid federal charges, extended federal protection in the Southern District of Florida to an unknown number of "potential co-conspirators," and left survivors uninformed while the agreement was negotiated.[15] In fact, Epstein included some of his assistants in the NPA without their knowledge or consent, with them only learning of their inclusion many years later.[16] The use of the NPA to shield Epstein and his associates by Acosta and the USAO undoubtedly allowed Epstein's heinous acts to continue for years without recourse.

The consequences of the decision by the USAO and the FBI to use an NPA were compounded by the failures of the State Attorney's Office and the Palm Beach County Sherriff's Office in ensuring Epstein's continuous and complete confinement for the 18 months of incarceration agreed to in the NPA. Epstein ultimately served only 13 months of his 18-month

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[11] Deposition of William J. Clinton, former President of U.S., at 48:15-18 (Feb. 27, 2026); Deposition of Leslie H. Wexner, at 33:22-34:6 (Feb. 18, 2026); Transcribed Interview of Leon D. Black, at 12:8-9 (June 26, 2026); *See* Hadley Freeman, *Woody Allen on Epstein, Prince Andrew and publishing his first novel at 89*, THE TIMES (Sept. 13, 2025); *See Edmond de Rothschild says it will 'monitor the situation' after release of Epstein files*, REUTERS (last updated Feb. 25, 2026).

[12] *See* U.S. DEP'T OF JUST., OFFICE OF PROFESSIONAL RESPONSIBILITY, 20-1227, INVESTIGATION INTO THE U.S. ATTORNEY'S OFFICE FOR THE SOUTHERN DISTRICT OF FLORIDA'S RESOLUTION OF ITS 2006-2008 FEDERAL CRIMINAL INVESTIGATION OF JEFFREY EPSTEIN AND ITS INTERACTIONS WITH VICTIMS DURING THE INVESTIGATION (hereinafter "OPR Report") (Nov. 2020).

[13] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla. at 147:3-9 (Sept. 19, 2025).

[14] *See e.g.* Transcribed Interview of Sarah Kellen, at 107:7-25 (May 21, 2026).

[15] OPR Report at ii (Nov. 2020); *See e.g.* Transcribed Interview of Sarah Kellen at 13:20-24 (May 21, 2026).

[16] Transcribed Interview of Sarah Kellen at 13:20-14:4, 40:11-17 (May 21, 2026).

sentence in the Palm Beach County Stockade, during which he was permitted to spend substantial amounts of time out on work release—for a sham corporation—both in an office he established in Florida and his Palm Beach residence.[17] Acosta testified that his office received multiple assurances that Epstein would not receive work release at all and expressed extreme regret over his decision to entrust Epstein's imprisonment to the state who proved to be an "unreliable partner."[18] Acosta stated that had federal prosecutors known the outcomes of their state-based plea deal, they would never have resolved the case in the manner they did.[19]

Epstein's excessive work release reflected preferential treatment of a wealthy man who was allowed to continue his abuse of women even while incarcerated.[20] Kellen and several other survivors came forward about the abuse they suffered at the hands of Epstein while he was on work release in his South Florida office, his Palm Beach residence, or even, in Kellen's case, over video from the stockade itself.[21] Clearly, Epstein's influence was not diminished by his time in prison but instead seemed to flourish even after his release in 2009.

Friends in High Places and Institutional Corruption

The Committee's investigation uncovered how Epstein used wealth, intimate connections, and social and professional prominence to conceal his crimes. Epstein continuously built, developed, and exploited a network of wealthy and connected individuals. In doing so, he prioritized power, fame, and wealth, even limiting his clients to those with net worths of at least $1 billion.[22] Wexner serves as a central example of the connections Epstein established to cement his network's prominence and gain intimate access to their lives: in Wexner's case, it was turning over to Epstein control of Wexner's family foundation and full power of attorney over his finances.[23] Other witnesses before the Committee testified how Epstein cultivated dependencies throughout his elite network by offering bespoke services, generous gifts, and sometimes access to young women and girls.[24]

Significantly, Epstein did not operate alone. He relied on others in his ploy to recruit and abuse young models, most notably, with convicted sex trafficker Jean-Luc Brunel and his

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[17] Curt Anderson & Ali Swenson, *Florida Sheriff to Investigate Epstein's Work Release*, ASSOCIATED PRESS (July 19, 2019).
[18] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 36:13-17, 57:5-20 (Sept. 19, 2025).
[19] *Id.* at 57:18-20 (Sept. 19, 2025).
[20] *See* David Ovalle, *Jeffrey Epstein lawsuits offer sordid details, including sex while on work release*, MIAMI HERALD (last updated Aug. 29, 2019); *See also* Aaron Katersky & James Hill, *Jeffrey Epstein trafficked women for sex while on work release, women say in lawsuits*, ABC NEWS (Aug. 20, 2019).
[21] Transcribed Interview of Sarah Kellen, at 12:13-15 (May 21, 2026); *Katlyn Doe v. Indyke*, No. 1:19-cv-07771, 76–88, (S.D.N.Y. Aug. 20, 2019); *Priscilla Doe v. Indyke*, No. 1:19-cv-07772, 90, ECF No. 1 (S.D.N.Y. Aug. 20, 2019); Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00161958.pdf (Jan. 30, 2026).
[22] Transcribed Interview of Sarah Kellen, at 23:2-8 (May 21, 2026).
[23] Deposition of Leslie H. Wexner at 80:10-11, 82:2-6, 106:14-24 (Feb. 18, 2026).
[24] Transcribed Interview of Kathryn H. Ruemmler at 77:2-7, 83:16-85:1 (July 15, 2026); Transcribed Interview of James Edward "Jes" Staley at 52:19-53:2 (July 23, 2026); Transcribed Interview of Leon D. Black at 31:11–32:7 (June 26, 2026); Transcribed Interview of William H. Gates, III at 9:11-15 (June 10, 2026).

modeling agency, MC2 Model Management.[25] The Committee also gathered evidence that other individuals residing in foreign countries may have participated with Epstein in coordinated schemes to recruit, abuse, and exploit women for pornographic materials across international borders.[26]

The Committee found that Epstein used certain code names, largely based on fictional princess names, to communicate with his associates about women he employed or knew.[27] The content of these communications suggested that Epstein and others were discussing their sexual relations with these women, and Epstein appeared to be offering them more women. One of these associates was Jes Staley, a liaison at JPMorgan Chase who frequently communicated with Epstein on behalf of the bank, who incredibly claimed to know absolutely nothing about emails he exchanged with Epstein in which they appeared to be discussing sexual relations with one of Epstein's assistants dressed as a Disney princess character. [28]

Some Epstein associates questioned by the Committee seemingly claimed in their testimonies that a man with connections to global political leaders, major philanthropists, titans of industry, billionaires, Hollywood celebrities, and even a British prince could not be a sex trafficker.[29] However, despite the repeated assertions of ignorance to Epstein's crimes, these same associates offered inadequate explanations for their continued close association with Epstein after his 2008 conviction for soliciting prostitution from a minor.

Following his conviction, Epstein seemingly upheld a professional, elite reputation while continuing to display the behaviors, financial secrecy, and pursuits of young women and girls commonly associated with a human trafficker. The Committee's investigation found that while some Epstein associates backed away from him, either gradually or suddenly after his 2008 conviction, others seemed unconcerned. For those who continued business as usual with Epstein—such as Indyke, Kahn, Staley, Leon Black, or Kathyrn Ruemmler—Epstein ensured they did not go unrewarded. Epstein sought complete loyalty and obedience from his staff and

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[25] *Jean-Luc Brunel: Epstein associate found dead in Paris prison cell*, BBC (Feb. 19, 2022); Melissa Koenig, *Model agency boss who 'scouted' victims for Epstein was secretly planning to testify against him... only to suddenly change his mind before meeting chillingly similar fate to notorious pedophile*, DAILY MAIL (last updated Feb. 19, 2026); Transcribed Interview of Lesley Groff, at 105:18-21 (June 9, 2026).

[26] Dan Sales, *Modelling scout linked to Epstein found dead in Paris*, BBC (July 22, 2026); Transcribed Interview of Sarah Kellen, at 18:20-22, 32:3-6 (May 21, 2026); Helen Collis & Kathryn Carlson, *Swedish business leader Ehnbom proposed Epstein meet women she mentored, emails show*, POLITICO (Feb. 24, 2026).

[27] *See e.g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2010/EFTA01815151.pdf (Jan. 30, 2026) (June 20, 2010, email from Epstein about snow white costume released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act); *See e.g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2011/EFTA02410216.pdf (Jan. 30, 2026) (July 10, 2010, email to Epstein about snow white released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act); *See e.g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00894090.pdf (Jan. 30, 2026) (July 10, 2010, strand of emails between Epstein and Staley released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).

[28] Transcribed Interview of James Edward "Jes" Staley at 32:1-36:23 (July 23, 2026).

[29] *See e.g.* Transcribed Interview of Leon D. Black at 11:14-12:9 (June 26, 2026); Deposition of Leslie H. Wexner at 76:22-77:22 (Feb. 18, 2026); Transcribed Interview of Kathryn H. Ruemmler at 10:22-11:9, 13:16-18 (July 15, 2026).

friends by offering loans, personal favors, luxurious gifts, and white-glove services. By accepting, these individuals not only turned a blind eye to his behaviors but assisted in maintaining and concealing Epstein's criminal life and enterprise.

Upholding a network of prominence to cover a vast array of criminal sexual activity took more than a few individuals to achieve. It also required financial institutions like JPMorgan Chase and Deutsche Bank, which kept Epstein as a client after his 2008 conviction, to choose profit and client introductions over clear red flags.[30] While some institutions cut ties prior to Epstein's final arrest in 2019, Epstein used his previous relationships to garner new financial partners. Epstein's intricate financial arrangements, international travels and visas, cash movements, and political and institutional relationships served as tools that enabled his avoidance of real legal accountability.

Epstein's Death in Prison

The circumstances surrounding Jeffrey Epstein's death revealed serious and longstanding institutional deficiencies at the Metropolitan Correctional Center (MCC) and within the Federal Bureau of Prisons (BOP). Evidence obtained by the Committee indicates that the failures of August 9 and 10, 2019, leading to Epstein's death while in custody, resulted from a series of institutional failures at the facility.[31] Severe staffing shortages, overworked correctional officers, inadequate training, deficient recordkeeping practices, and security procedures that were inconsistently and improperly performed led to a dysfunctional system rife with error.[32]

In her testimony to the Committee, former MCC Correctional Officer and the last person to perform a check on Epstein's cell the night he died, Tova Noel, described this dysfunction as "the MCC way"—an institutional culture in which departures from established policies and procedures had become routine.[33] She described an institution responsible for creating conditions in which serious lapses were not only possible, but increasingly normalized, leading to Epstein's death.

On the circumstances and causes of Epstein's death, the Committee was unable to definitively dispel certain theories from the testimony it received.[34] Neither Noel nor former Attorney General Bill Barr could identify the orange figure captured on video surveillance equipment moving in the area near Epstein's cell the night before he died. Testimony could also not account for the lack of video surveillance footage from the malfunctioning or inoperable security cameras where Epstein's cell was located, even though MCC personnel were aware of their malfunction at the time and failed to fix them before Epstein's death.[35] Evidence received by the Committee did not disprove the finding of the joint investigation between the Southern

[30] Transcribed Interview of James Edward "Jes" Staley at 170:10-11, 112:22-23, 87:17-19 (July 23, 2026).
[31] *See* Section IV. Epstein's Sudden Death Exposed Institutional Failures at the MCC.
[32] *Id.*
[33] *Id.*
[34] *Id.*
[35] Transcribed Interview of Tova Noel at 90:6-91:11 (May 18, 2026); Deposition of William P. Barr, former Att'y Gen., U.S. Dep't of Just., at 36:1-37:10 (Aug. 18, 2025).

District of New York and the FBI concluding that Epstein's death occurred in a manner reflecting suicide.[36]

Transparency for the American People

The Committee reviewed and released tens of thousands of never-before-seen files obtained under subpoena from the Estate and the DOJ, conducted and subsequently published the videos and transcripts of 19 depositions and transcribed interviews, and regularly met with Epstein survivors throughout the investigation to ensure their perspectives and experiences were considered. The Committee sought and obtained testimony from those with documented connections to Epstein, Maxwell, and their crimes. That testimony revealed the extent of Epstein's network and his efforts to curry favor with prominent individuals to shield himself and his criminal conduct from scrutiny.

On November 19, 2025, President Trump signed into law the Epstein Files Transparency Act (EFTA) which mandated the release of additional millions of pages of documents going back decades to the public pertaining to Epstein and Maxwell.[37] The Trump Administration provided public access to investigative records concerning Jeffrey Epstein and Ghislaine Maxwell, advancing transparency into their criminal activities and the individuals and institutions associated with them.

Despite extraordinary efforts undertaken by DOJ staff to expedite the release of EFTA records, questions remain as to whether the DOJ has released all relevant documents. Moreover, given the speed with which EFTA records were released, several instances of deficient redaction exposed sensitive information of survivors.

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The investigation's findings make clear that Epstein and Maxwell were largely able to escape justice and accountability for so long due to their powerful connections and institutional failures. The survivors of sex trafficking conspiracies deserve nothing less than full justice, and that requires a government that acts appropriately and diligently within the confines of the law to hold perpetrators accountable. In this report, the Committee makes various recommendations resulting from its investigation, including strengthening protections for survivors of sex trafficking, holding institutions accountable for detecting and preventing sex trafficking, enhancing records preservation practices and financial transparency, and improving interagency coordination in complex federal investigations.

Given the extraordinarily extensive scope of Epstein's network and the breadth of his connections, there remain numerous individuals with potentially relevant information whom the Committee has not yet had the opportunity to interview.

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[36] Memorandum from U.S. Dep't of Just. & U.S. Fed. Bureau of Investigation (July 7, 2025) *available at* https://www.justice.gov/opa/media/1407001/dl?inline.
[37] Press Release, White House, Congressional Bill H.R. 4405 Signed into Law (Nov. 19, 2026).

Timeline of Transcribed Interviews and Depositions

August 18, 2025:	William P. Barr Deposition
September 19, 2025:	R. Alexander Acosta Transcribed Interview
February 9, 2026:	Ghislaine Maxwell Deposition
February 18, 2026:	Leslie H. Wexner Deposition
February 26, 2026:	Hillary R. Clinton Deposition
February 27, 2026:	President William J. Clinton Deposition
March 11, 2026:	Richard D. Kahn Deposition
March 19, 2026:	Darren K. Indyke Deposition
April 30, 2026:	Theodore Waitt Transcribed Interview
May 6, 2026:	Howard W. Lutnick Transcribed Interview
May 18, 2026:	Tova Noel Transcribed Interview
May 21, 2026:	Sarah Kellen Transcribed Interview
May 29, 2026:	Pamela J. Bondi Transcribed Interview
June 9, 2026:	Lesley Groff Transcribed Interview
June 10, 2026:	William H. Gates, III Transcribed Interview

June 26, 2026:	Leon D. Black Transcribed Interview
June 30, 2026:	Douglas J. Band Transcribed Interview
July 15, 2026:	Kathryn H. Ruemmler Transcribed Interview
July 23, 2026:	James Edward “Jes” Staley Transcribed Interview
September 3, 2026:	Leon D. Black Deposition (Failed to appear)

Document Requests, Subpoenas for Documents, and Subpoenas for Depositions

August 5, 2025:	Subpoena for documents to U.S. Department of Justice
August 5, 2025:	Subpoenas for testimony to former Attorneys General Alberto R. Gonzales, Eric H. Holder, Loretta E. Lynch, Jefferson B. Sessions III, William P. Barr and Merrick B. Garland; former FBI Directors Robert S. Mueller III and James B. Comey; former Secretary of State Hillary R. Clinton; and former President William J. Clinton
August 25, 2025:	Subpoena for documents to the Estate of Jeffrey Epstein
November 18, 2025:	Subpoena for documents to JPMorgan Chase Bank
November 18, 2025:	Subpoena for documents to Deutsche Bank
November 18, 2025:	Letter to the U.S. Virgin Islands for documents
January 23, 2026:	Subpoenas for testimony to Richard Kahn, Darren Indyke, and Leslie H. Wexner
March 17, 2026	Subpoena for testimony to former Attorney General Pamela J. Bondi
June 26, 2026:	Subpoena for documents to Leon D. Black
June 26, 2026:	Subpoena for testimony to Leon D. Black

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Background

The events giving rise to the investigations into and subsequent incarcerations of Jeffrey Epstein and Ghislaine Maxwell have spanned over two decades. These events, including the death of Epstein in 2019, ultimately gave rise to the Committee's investigation into the federal government's handling of the investigations of Epstein and Maxwell. The following is a chronology of major events and steps in the Committee's investigation:

- **March 2005**: Law enforcement authorities in Palm Beach, Florida opened an investigation to address allegations that Jeffrey Epstein had sexually abused multiple underage girls.[38]

- **May 2006**: State Attorney Barry Krischer sent the case to a grand jury.[39]

- **July 2006**: Epstein was arrested after a grand jury indicted him on a single count of soliciting prostitution of a minor. The FBI opened an investigation after Krischer was accused publicly of giving Epstein special treatment.[40]

- **2007**: Federal prosecutors worked to prepare an indictment against Epstein. However, rather than pursue a federal indictment, the United States Attorney's Office entered into a non-prosecution agreement with Epstein. Under the agreement, Epstein avoided federal prosecution in exchange for pleading guilty to state charges in Florida.[41]

- **June 2008**: Epstein pleaded guilty to two state charges: one count of soliciting prostitution and one count of soliciting prostitution of a minor. Epstein served his sentence in a work-release program where he was permitted to work from his Palm Beach office and return to the jail each night.[42]

- **July 22, 2009**: Epstein was released from jail early and avoided further scrutiny for 10 more years before he was ultimately arrested in July 2019.[43]

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- **July 6, 2019**: Jeffrey Epstein was arrested and taken into custody by FBI agents and the NYPD's Crimes Against Children Task Force at Teterboro Airport in New Jersey. Epstein

[38] *See* OPR Report at ii.
[39] *A timeline of the Jeffrey Epstein investigation, now 20 years old*, AP NEWS (last updated July 23, 2025).
[40] *Id.*
[41] *Id.*
[42] OPR Report at iii (Nov. 2020).
[43] *Id.* at iii-iv.

was charged with sex trafficking of minors and conspiracy to commit sex trafficking and, following his arrest, was detained at the MCC in New York.[44]

- **July 18, 2019**: A federal judge denied bail, citing Epstein as a serious flight risk and a danger to the community.[45]

- **August 10, 2019**: In the early morning hours, Epstein was found deceased in his cell in the Special Housing Unit (SHU) at the New York MCC.[46]

- **July 2, 2020**: Ghislaine Maxwell was charged with "enticing a minor to travel to engage in illegal sex acts," "conspiracy to entice a minor to travel to engage in illegal sex acts," "transporting a minor with the intent to engage in criminal sexual activity," "conspiracy to transport a minor with the intent to engage in criminal sexual activity," and "two counts of perjury" by federal prosecutors in New York.[47]

- **December 29, 2021**: Maxwell was convicted by a jury of multiple charges, including sex trafficking, conspiracy, and transportation of a minor for illegal sexual activity.[48]

- **June 28, 2022**: Maxwell was sentenced to 20 years in federal prison.[49]

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- **February 11, 2025**: The Committee and its Task Force on the Declassification of Federal Secrets (Task Force) sent a letter to the DOJ requesting a briefing regarding documents in the DOJ's possession concerning "the investigation into and prosecution of Jeffrey Epstein."[50]

- **February 27, 2025**: Attorney General Bondi invited a group of select individuals, namely independent journalists and social media influencers, to the White House to receive white binders labeled "The Epstein Files: Phase 1." The DOJ simultaneously made an official press release, which stated: "The Department remains committed to transparency and intends to release the remaining documents upon review and redaction…"[51] The same

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[44] *See* U.S. DEP'T OF JUST. OFFICE OF INSPECTOR GEN., 23-085, INVESTIGATION AND REVIEW OF THE FEDERAL BUREAU OF PRISONS' CUSTODY, CARE, AND SUPERVISION OF JEFFREY EPSTEIN AT THE METROPOLITAN CORRECTIONAL CENTER IN NEW YORK, NEW YORK (hereinafter "BOP Report"), 21 (June 2023).
[45] BOP Report at 21-22.
[46] *See id.* at 70.
[47] Press Release, U.S. Dep't of Just., Ghislaine Maxwell Charged in Manhattan Federal Court for Conspiring With Jeffrey Epstein to Sexually Abuse Minors (July 2, 2020).
[48] Press Release, U.S. Dep't of Just., Ghislaine Maxwell Sentenced To 20 Years In Prison For Conspiring With Jeffrey Epstein To Sexually Abuse Minors (June 28, 2022).
[49] *Id.*
[50] Letter from James Comer, Chairman, H. Comm. on Oversight and Gov't Reform, & Anna Paulina Luna, Chairwoman, H. Comm. on Oversight and Gov't Reform, Task Force on the Declassification of Fed. Secrets, to Pamela Bondi, U.S. Att'y Gen., Dep't of Just. (Feb. 11, 2025).
[51] Press Release, U.S. Dep't of Just., Attorney General Pamela Bondi Releases First Phase of Declassified Epstein Files (Feb. 27, 2025).

day, the DOJ sent a letter to FBI Director Kash Patel requesting the "full and complete Epstein files" be produced to the DOJ.[52]

- **May 8, 2025**: The Task Force sent another letter to the DOJ requesting the public release of "the entirety of the Epstein files" and a briefing regarding the release of these files.[53]

- **July 6 - 7, 2025**: The DOJ and FBI issued a joint memorandum concluding there was no "client list," no evidence of blackmail of prominent people, and no evidence warranting investigation of uncharged third parties. The memorandum became public the next day. The DOJ also released video footage from the MCC related to the area outside Epstein's cell on the night of his death.[54]

- **July 2025**: The DOJ began filing documents to unseal Epstein and Maxwell grand-jury materials.[55]

- **August 5, 2025**: Pursuant to the Subcommittee on Federal Law Enforcement's voice vote on a motion to subpoena, Chairman James Comer issued subpoenas to ten individuals named in the motion: former Attorneys General Alberto R. Gonzales, Eric H. Holder, Loretta E. Lynch, Jefferson B. Sessions III, William P. Barr and Merrick B. Garland, former FBI Directors Robert S. Mueller III and James B. Comey, former Secretary of State Hillary R. Clinton, and former President William J. Clinton.[56] Chairman Comer also issued a subpoena to the DOJ for records related to Epstein including, but not limited to, documents contained within the case files regarding *United States v. Jeffrey Epstein* (19-cr-490) and *United States v. Ghislaine Maxwell* (20-cr-330) and documents and communications relating or referring to the death of Epstein.[57]

- **August 18, 2025**: The Committee conducted a deposition with former Attorney General William P. Barr.[58]

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[52] Letter from Pamela J. Bondi, Att'y Gen., U.S. Dep't of Just., to Kash Patel, Dir., U.S. Fed. Bureau of Investigation (Feb. 27, 2025); *See also* Transcribed Interview of Pamela J. Bondi, former Att'y Gen., U.S. Dep't of Just., at 17:21-18:1 (May 29, 2026).

[53] Letter from James Comer, Chairman, H. Comm. on Oversight and Gov't Reform, & Anna Paulina Luna, Chairwoman, H. Comm. on Oversight and Gov't Reform, Task Force on the Declassification of Fed. Secrets, to Pamela Bondi, U.S. Att'y Gen., Dep't of Just. (May 8, 2025).

[54] Memorandum from U.S. Dep't of Just. & U.S. Fed. Bureau of Investigation (July 7, 2025) *available at* https://www.justice.gov/opa/media/1407001/dl?inline.

[55] *See* Transcribed Interview of Pamela J. Bondi, former Att'y Gen., U.S. Dep't of Just., at 53:17-20 (May 29, 2026).

[56] Subpoena to Alberto R. Gonzales, former U.S. Att'y Gen., U.S. Dep't of Just. (Aug. 5, 2025); Subpoena to Eric H. Holder, former U.S. Att'y Gen., U.S. Dep't of Just. (Aug. 5, 2025); Subpoena to Loretta E. Lynch, former U.S. Att'y Gen., U.S. Dep't of Just. (Aug. 5, 2025); Subpoena to Jefferson B. Sessions III, U.S. former Att'y Gen., U.S. Dep't of Just. (Aug. 5, 2025); Subpoena to William P. Barr, former U.S. Att'y General, U.S. Dep't of Just. (Aug. 5, 2025); Subpoena to Merrick B. Garland, former U.S. Att'y Gen., U.S. Dep't of Just. (Aug. 5, 2025); Subpoena to Robert S. Mueller III, former Dir., U.S. Fed. Bureau of Investigation (Aug. 5, 2025); Subpoena to James B. Comey, former Dir., U.S. Fed. Bureau of Investigation (Aug. 5, 2025); Subpoena to Hillary R. Clinton, former Sec'y of State (Aug. 5, 2025); and Subpoena to William J. Clinton, former President of U.S. (Aug. 5, 2025).

[57] *See* Subpoena to Pamela J. Bondi, Att'y Gen., U.S. Dep't of Just. (Aug. 5, 2025).

[58] *See generally* Deposition of William P. Barr, former Att'y Gen., U.S. Dep't of Just. (Aug. 18, 2025).

- **August 22, 2025**: The Office of the Assistant Attorney General of the DOJ sent a letter to Chairman Comer in response to the Committee's August 5 subpoena. The DOJ produced more than 33,000 pages of documents to the Committee.[59]

- **August 25, 2025**: The Committee issued a subpoena to the Estate of Jeffrey Epstein (Estate) for documents and communications including unredacted versions of cash ledgers, message logs, calendars, and flight logs.[60]

- **September 2, 2025**: The Committee released 33,295 pages of Epstein-related records received from the DOJ.[61]

- **September 8, 2025**: The Committee released 356 pages of documents received from the Estate in response to the subpoena issued on August 25, 2025.[62]

- **September 12, 2025**: The Committee released an additional 70 pages of documents received from the Estate in response to the subpoena issued on August 25, 2025.[63]

- **September 19, 2025**: The Committee conducted a voluntary transcribed interview with R. Alexander Acosta, former U.S. Attorney for the Southern District of Florida and former Secretary of the U.S. Department of Labor.[64]

- **November 12, 2025**: The Committee released an additional 20,000 pages of documents received from the Estate in response to the subpoena issued on August 25, 2025.[65]

- **November 18 – 19, 2025**: Congress passed the Epstein Files Transparency Act (EFTA), and President Trump signed it into law the next day.[66]

- **December 19, 2025**: Pursuant to the EFTA's 30-day deadline, the DOJ released hundreds of thousands of files to the public.[67]

- **December 20, 2025**: The DOJ made its second public release of 30 additional files pursuant to the EFTA.[68]

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[59] Letter from Rachel Jag, Acting Assistant Att'y Gen., U.S. Dep't of Just, to James Comer, Chairman, H. Comm. on Oversight and Gov't Reform (Aug. 22, 2025).
[60] Subpoena to the Estate of Jeffrey Epstein (Aug. 25, 2025).
[61] Press Release, H. Comm. on Oversight and Gov't Reform, Oversight Committee Releases Records Provided by the Department of Justice (Sept. 2, 2025).
[62] Press Release, H. Comm. on Oversight and Gov't Reform, Oversight Committee Releases Records Provided by the Epstein Estate, Chairman Comer Provides Statement (Sept. 8, 2025).
[63] Press Release, H. Comm. on Oversight and Gov't Reform, Chairman Comer Announces New Actions in Oversight Committee's Investigation of Federal Government's Handling of Epstein and Maxwell (Sept. 16, 2025).
[64] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla. (Sept. 19, 2025).
[65] Press Release, H. Comm. on Oversight and Gov't Reform, Oversight Committee Releases Additional Epstein Estate Documents (Nov. 12, 2025).
[66] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025).
[67] Letter from Todd Blanche, Deputy Att'y Gen., U.S. Dep't of Just., to U.S. Congress (Dec. 19, 2025).
[68] *What Epstein files have already been released?,* CBS NEWS (Dec. 23. 2025).

- **December 22, 2025**: The DOJ made its third public release—11,034 files—pursuant to the EFTA.[69]

- **December 23, 2025**: The DOJ made its fourth public release—nearly 30,000 files—pursuant to the EFTA.[70]

- **January 5, 2026**: DOJ attorneys stated in federal court that DOJ had released approximately 125,000 pages, noting that over two million documents required for release by the EFTA were still "in various phases of review."[71]

- **January 7, 2026**: The Committee authorized, by voice vote, motions to subpoena Les Wexner, Darren Indyke, and Richard Kahn.[72]

- **January 30, 2026**: The DOJ released over three million files pursuant to the EFTA. That same day, the DOJ transmitted a letter to Congress titled "Re: Epstein Files Transparency Act – Production of Department Materials."[73]

- **February 18, 2026**: The Committee conducted the deposition of Les Wexner.[74]

- **February 26 - 27, 2026**: The Committee conducted depositions with former Secretary of State Hillary Clinton and former President Bill Clinton, respectively.[75]

- **March 11, 2026**: The Committee conducted the deposition of Richard Kahn.[76]

- **March 19, 2026**: The Committee conducted the deposition of Darren Indyke.[77]

- **March - July 2026**: The Committee requested and conducted voluntary transcribed interviews for ten more individuals: Ted Waitt, U.S. Department of Commerce Secretary Howard Lutnick, Tova Noel, Sarah Kellen, former Attorney General Pam Bondi, Lesley Groff, Bill Gates, Doug Band, Kathryn Ruemmler, and James "Jes" Staley.[78]

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[69] Davey Winder, *Hackers Unredact Epstein Files – What You Need To Know*, FORBES (last updated Dec. 29, 2025).
[70] *December 23, 2025 – More Jeffrey Epstein files released*, CNN (last updated Dec. 23, 2025).
[71] Joe Walsh, *DOJ says it has reviewed less than 1% of Epstein files so far*, CBS NEWS (Jan. 5, 2026).
[72] *Oversight of Fraud and Misuse of Federal Funds in Minnesota: Part 1: A Hearing before the H. Comm. on Oversight & Gov't Reform*, 119th Cong. 2. (Jan. 7, 2026)
(Voice Vote on Motions to Direct the Committee to Authorize and Issue Subpoenas for Leslie H. Wexner, Darren K. Indyke, and Richard D. Kahn to Appear for a Deposition).
[73] Letter from Pamela J. Bondi, Att'y Gen., U.S. Dep't of Just., & Todd Blanche, Deputy Att'y Gen., U.S. Dep't of Just., to U.S. Congress (Jan. 30, 2026).
[74] *See generally* Deposition of Leslie H. Wexner (Feb. 18, 2026).
[75] *See generally* Deposition of Hillary R. Clinton, former Sec'y of State (Feb. 26, 2026); *See generally* Deposition of William J. Clinton, former President of U.S. (Feb. 27, 2026).
[76] *See generally* Deposition of Richard D. Kahn (Mar. 11, 2026).
[77] *See generally* Deposition of Darren K. Indyke (Mar. 19, 2026).
[78] *See generally* Transcribed Interview of Theodore Waitt (Apr. 30, 2026); *See generally* Transcribed Interview of Howard Lutnick, Sec'y, U.S. Dep't of Commerce (May 6, 2026); *See generally* Transcribed Interview of Tova Noel (May 18, 2026); *See generally* Transcribed Interview of Sarah Kellen (May 21, 2026); *See generally* Transcribed Interview of Pamela J. Bondi, former Att'y Gen., U.S. Dep't of Just. (May 29, 2026); Transcribed Interview of Lesley Groff (June 9, 2026); *See generally* Transcribed Interview of William H. Gates, III (June 10, 2026); *See*

- **March 3, 2026**: The Committee sent a letter to Leon Black requesting his presence for a transcribed interview.[79]

- **June 12, 2026**: The Committee sent a letter to Alan Dershowitz requesting his presence for a transcribed interview following his public statements expressing his desire to testify before the Committee.[80] Only five days before he was scheduled to appear for his interview, Dershowitz informed the Committee that he would no longer be able to provide testimony.[81]

- **June 26, 2026**: Black appeared before the Committee voluntarily but refused to answer questions pertinent to this investigation during the interview. As a result, Chairman Comer issued two subpoenas that day: (1) informing Black he must appear before the Committee for a deposition on July 16, 2026—which was subsequently postponed to September 3, 2026—to answer the Committee's questions fully and truthfully; and (2) requiring Black to produce all of the requested documents by July 10, 2026—which the Committee provided an extension for until July 24, 2026.[82]

- **September 3, 2026**: Black refused to appear before the Committee in response to the deposition subpoena issued against him and failed to produce the documents required by the subpoena for documents—producing only a single document to the Committee.[83]

- **September 15, 2026**: The Committee unanimously advanced a contempt of Congress report recommending that the full U.S. House of Representatives hold Leon D. Black in criminal contempt of Congress for his refusal to comply with the duly issued and authorized subpoenas against him.[84]

- **September 16, 2026**: The U.S. House of Representatives agreed by unanimous consent to hold Leon D. Black in criminal contempt of Congress.[85]

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generally Transcribed Interview of Douglas J. Band (June 30, 2026); *See generally* Transcribed Interview of Kathryn H. Ruemmler (July 15, 2026); and *See generally* Transcribed Interview of James Edward "Jes" Staley (July 23, 2026).

[79] Letter from James Comer, Chairman, H. Comm. on Oversight and Gov't Reform, to Leon D. Black (Mar. 3, 2026).

[80] Letter from James Comer, Chairman, H. Comm. on Oversight and Gov't Reform, to Alan Dershowitz (July 21, 2026).

[81] Email from Imran Ansari to Daniel Ashworth, *et al.*, Gen. Counsel, H. Comm. on Oversight and Gov't Reform (July 15, 2026, at 2:39 PM) (on file with the Committee).

[82] *See generally* Transcribed Interview of Leon D. Black (June 26, 2026); Deposition Subpoena to Leon D. Black (June 26, 2026); Document Subpoena to Leon D. Black (June 26, 2026).

[83] Letter from Aaron Cutler to James Comer, Chairman, H. Comm. on Oversight and Gov't Reform (Sept. 3, 2026) (on file with the Committee).

[84] *Full Committee Business Meeting to consider H.Res. 1543, Recommending that the House of Representatives find Leon David Black in Contempt of Congress for refusal to comply with subpoenas duly issued by the Committee on Oversight and Government Reform*, 119th Cong. 2 (Sept. 15, 2026); *See* Press Release, H. Comm. on Oversight & Gov't Reform, Oversight Committee Republicans and Democrats Hold Leon Black in Contempt for Defying Lawful Subpoenas (Sept. 15, 2026).

[85] H.Res.1543 - 119th Congress (2025-2026): Recommending that the House of Representatives find Leon D. Black in contempt of Congress for refusal to comply with subpoenas duly issued by the Committee on Oversight and Government Reform, H.Res.1543, 119th Cong. 2 (Sept. 16, 2026).

I. Epstein and Maxwell's Network Facilitated the Recruitment, Control, and Abuse of Young Women.

The Committee examined the network of relationships, recruitment practices, and mechanisms of control that enabled Epstein to maintain access to and abuse women in his orbit. Epstein repeatedly abused many of the women he recruited as personal assistants by fostering their dependency and exploiting their positions to keep them under his influence. Epstein maintained extensive control over the lives of these young women, including their housing, employment, finances, career opportunities, and physical appearance.

Many of Epstein's other loyal staff members, including Lesley Groff, Ghislaine Maxwell, and other assistants, played a part in enabling Epstein. Though Groff represented to the Committee that she lacked any knowledge of Epstein's criminal conduct at the time,[86] the evidence reviewed by the Committee suggests that both Maxwell and Groff played a role in arranging Epstein's daily massages. Other assistants were responsible for scheduling and performing Epstein's massages, although their participation was seemingly compelled rather than voluntary.

A. Epstein Disguised Sexual Abuse as Massages.

In the early 2000s, Jeffrey Epstein received a massage every single day.[87] The Committee understands Epstein to have kept a roster of young women and girls with whom he would direct his staff to contact and schedule massages.[88] Epstein recruited these victims to provide him "massages," but such "massages…became increasingly sexual in nature and would typically include one or more sex acts."[89] Epstein sexually assaulted minors under the guise of massages for years.[90] The DOJ found that, from 2002 to 2005, Epstein "sexually exploited and abused dozens of underage girls by enticing them to engage in sexual acts with him in exchange for money."[91]

The investigation and arrest of Epstein in 2006 confirmed that Epstein recruited a vast number of young women and girls from the local Palm Beach, Florida area and sexually assaulted them under the pretense of a legitimate massage session.[92] The youngest victim to come forward was just fourteen years old, with many victims recruited from local high schools.[93]

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[86] Transcribed Interview of Lesley Groff at 11:9-19 (June 9, 2026).
[87] *Id.* at 12:16-18.
[88] *See e.g.* Transcribed Interview of Lesley Groff at 31:12-32:5 (June 9, 2026).
[89] Press Release, U.S. Dep't of Just., Jeffrey Epstein Charged In Manhattan Federal Court With Sex Trafficking of Minors (July 8, 2019).
[90] *Id.*
[91] *Id.*
[92] *From impunity to infamy: The rise and fall of Jeffrey Epstein and Ghislaine Maxwell,* MIAMI HERALD (Jan. 2, 2022).
[93] *Id.* Lulu Ramadan, *At least 15 Florida students were lured to Epstein's Palm Beach Home*, PALM BEACH POST (Feb. 9, 2026).

Epstein paid each girl hundreds of dollars in cash per massage.[94] In 2008, Epstein pleaded guilty to Florida state charges for one count of solicitation of prostitution with a minor and one count of solicitation of prostitution.[95]

The individuals within Epstein's orbit enabled his criminal activities with these young victims. Groff, Epstein's executive assistant for nearly two decades, was responsible for contacting and scheduling the masseuses.[96] Hundreds of survivors have come forward in the years since, sharing their stories about the sexual abuse they endured at the hands of Epstein during these "massages."[97]

Groff worked as Epstein's executive assistant from 2001 until his death in 2019.[98] In a transcribed interview, Groff recounted that, upon starting her job, it immediately became apparent to her that "a massage would be part of his day, and it was all treated very normally."[99] Groff further explained this was known by everyone in Epstein's office and recalled how "everybody took a hand in helping [her]" learn how to schedule massages for Epstein.[100] Groff testified that scheduling massages was similar to any other appointment:

Lesley Groff (June 9, 2026)

Q. **Did you find anything about the massage scheduling to be odd when you first started?**

A. Absolutely not. It was just like another appointment. It was like going to the gym. It was -- it was very normal.[101]

Groff and other assistants regularly scheduled massage appointments for Epstein at his various residences. Epstein had residences in Manhattan, New York; Palm Beach, Florida; Paris, France; New Mexico; and a private island in the U.S. Virgin Islands called Little St. James.[102] Groff was primarily responsible for scheduling the Manhattan townhome massage appointments for Epstein but testified that it is possible she would have also scheduled massages at other residences.[103]

Though Groff scheduled daily massages for Epstein for years, she testified that she never asked for the ages of any of the masseuses when scheduling appointments, claiming she simply

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[94] Press Release, U.S. Dep't of Just., Jeffrey Epstein Charged In Manhattan Federal Court With Sex Trafficking of Minors (July 8, 2019).
[95] *From impunity to infamy: The rise and fall of Jeffrey Epstein and Ghislaine Maxwell,* MIAMI HERALD (Jan. 2, 2022).
[96] *See e.g.* Transcribed Interview of Lesley Groff at 12:16-18, 12:24-25 (June 9, 2026).
[97] *See* Benjamin Weiser, *'Massage' Was Code for 'Sex': New Epstein Abuse Revelations*, N.Y. TIMES (Aug. 9, 2019).
[98] Transcribed Interview of Lesley Groff at 17:5-11 (June 9, 2026).
[99] *Id.* at 20:17-21.
[100] *Id.* at 21:3.
[101] *Id.* at 21:5-8.
[102] Deposition of Richard D. Kahn at 11:2-3 (Mar. 11, 2026).
[103] Transcribed Interview of Lesley Groff at 30:1-8 (June 9, 2026).

asked if they were available for the appointment or not.[104] Furthermore, Groff informed the Committee that she had no knowledge of anyone ever reviewing the alleged masseuses' qualifications, but she believed them all to be legitimate.[105] Groff testified that she never saw any of the masseuses in person, stated that no one else ever raised concerns about their age or appearance to her, and claimed she did not know anything about their backgrounds, including the fact that many of these victims were students at the local high schools at the time.[106] This testimony is not credible.

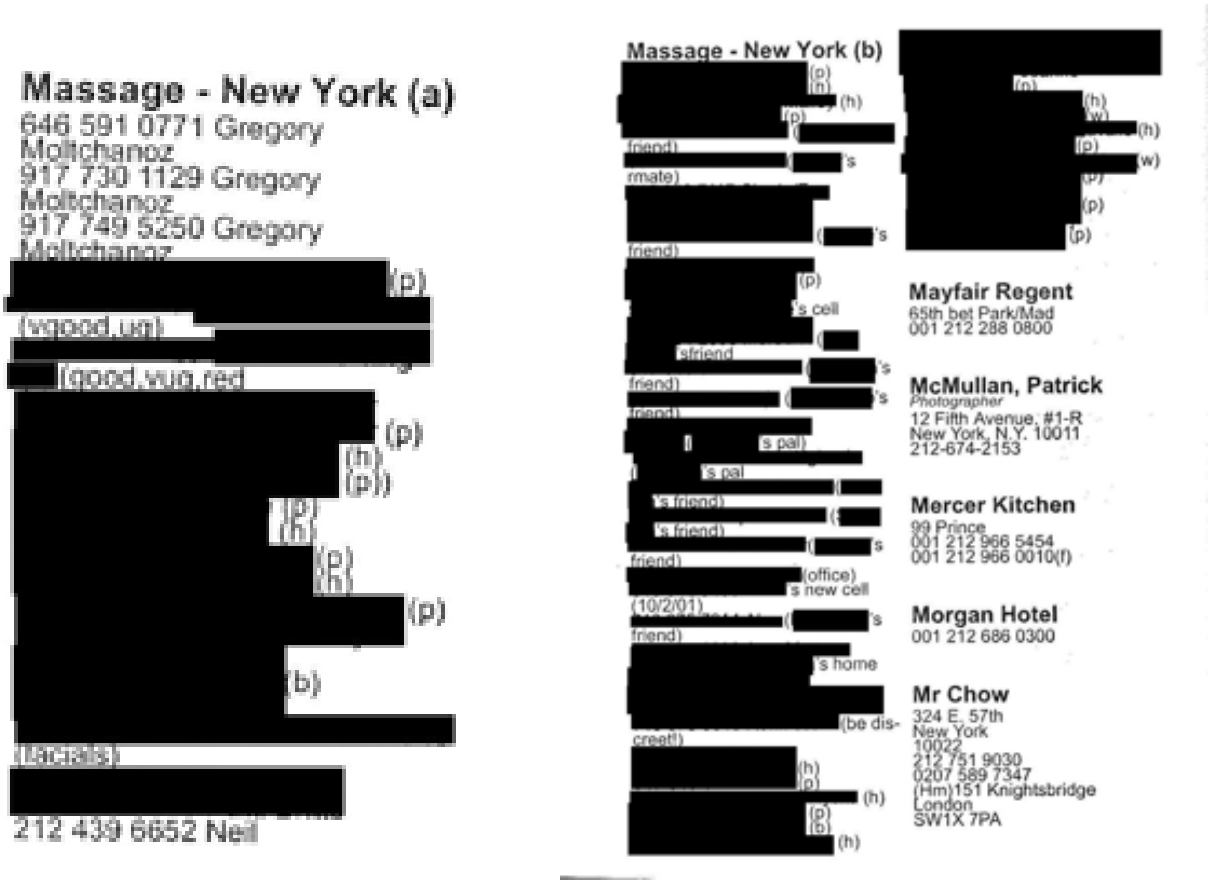
When the Committee asked Groff how she would schedule massages each day, she responded, "[Epstein] would call [her]. And, when [Epstein] gave [her] his 20 pages worth of notes to schedule for the day, that would just be one of the things to schedule."[107] Groff informed the Committee that Epstein would typically provide her with the name and phone number of the individual from whom he wished to receive a massage.[108] Groff would contact these masseuses herself, or, on occasion, they would reach out to her to schedule the massage appointments.[109] In order to contact the "masseuses," Groff accessed the electronic version of the office directory that maintained an ongoing list of names and contact information for individuals in Epstein's orbit.[110]

In addition to the online version, there was a physical version of the directory. The physical directory was printed out and bound together into what is frequently referred to as the "Black Book."[111] This Black Book was kept in various places, including in Epstein's offices, on Groff and other assistants' desks, and around Epstein's homes.[112] According to Groff's testimony, she believed Maxwell to be the original creator of the Black Book, while other assistants—including Groff—had the ability to access and edit the information within.[113]

Multiple lists of masseuse contacts exist within the Black Book, each with at least twenty names, in various locations.[114] The following is an excerpt from the Black Book, specific to massage contacts in New York:

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[104] *Id.* at 43:8-12.
[105] Transcribed Interview of Lesley Groff at 44:12-15, 211:24-212:5.
[106] *Id.* at 43:23-44:11.
[107] *Id.* at 30:8-12.
[108] *Id.* at 30:19-23.
[109] *Id.* at 31:2-11.
[110] *Id.* at 35:17-24.
[111] Vanessa Friedman & Jonah E. Bromwich, *What's Inside Jeffrey Epstein's Little Black Book?*, N.Y. TIMES (July 22, 2019).
[112] Transcribed Interview of Lesley Groff at 34:14-21 (June 9, 2026).
[113] *Id.* at 34:22-35:7.
[114] Press Release, H. Comm. on Oversight and Gov't Reform, Committee Releases Records Provided by the Epstein Estate, Chairman Comer Provides Statement (Sept. 8, 2025); Press Release, H. Comm. on Oversight and Gov't Reform, Chairman Comer Announces New Actions in Committee's Investigation of Federal Government's Handling of Epstein and Maxwell (Sept. 16, 2025).



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The Black Book also contained lists of massage contacts for Florida, California, New Mexico, Paris, and the United Kingdom.[115]

The Black Book contained cell phone numbers and parentheticals enclosing a descriptor or key word about that individual associated with each name listed within the Black Book. For example, some of the parentheticals reviewed by the Committee included "[redacted]'s friend," "[redacted]'s pal," "rmate" which the Committee understands to mean roommate, and other parentheticals stating, "be discreet."[116]

While Groff testified that she primarily used the online directory for massage contacts, she also testified that a copy of the Black Book was located at every Epstein residence, as well as on her desk:

[115] Press Release, H. Comm. on Oversight and Gov't Reform, Committee Releases Records Provided by the Epstein Estate, Chairman Comer Provides Statement (Sept. 8, 2025); Press Release, H. Comm. on Oversight and Gov't Reform, Chairman Comer Announces New Actions in Committee's Investigation of Federal Government's Handling of Epstein and Maxwell (Sept. 16, 2025).
[116] *Id.*

Lesley Groff (June 9, 2026)

Q. **Ms. Groff, have you seen these lists before?**

A. This looks like the little book that was a directory that was kept on you know, in the office and at his homes.

Q. **Where all were they kept, all residences?**

A. I believe all residences, yes.

Q. **And you said in offices. In Mr. Epstein's office or in your office?**

A. One was on my desk when I started, and I believe they were on the other administration's administrator assistants' desks as well.

Q. **And, Ms. Groff, did you create these lists?**

A. No.

Q. **Do you know who did?**

A. I believe it was Ms. Maxwell.

Q. **Do you know how she created the list?**

A. I do not. I think over time.

Q. **And…to the best of your recollection, is this what the list looked like when you began working for Mr. Epstein?**

A. Yes.

Q. **Did you add to, change, or remove any names from any of these lists?**

A. I'm sure I added to the list. I don't think we ever took things out, but we added.[117]

Groff confirmed she had access to both the digital and physical versions, believed they existed in every residence owned by Epstein, and stated that she often added to the lists.[118] For these reasons, it is doubtful that, through her many years as Epstein's executive assistant, Groff somehow did not recall any descriptors for contacts nor that she ever questioned the sources from which these "masseuses" were found.

[117] Transcribed Interview of Lesley Groff at 34:14-35:7 (June 9, 2026).
[118] *Id.* at 34:14-35:13.

Groff claims that she was not aware of Epstein's ongoing scheme to recruit and abuse young women and girls.[119] The massage appointments with young women and girls, including minors, took place inside Epstein's homes, specifically his Manhattan townhome and Palm Beach residence.[120] Epstein maintained a massage room where the massages and subsequent abuse took place at these locations, and at least one witness recalled interacting with Groff at Epstein's Manhattan townhome.[121] Because Groff worked as Epstein's executive assistant for nearly twenty years,[122] it is unlikely that Groff knew nothing about Epstein and Maxwell's abuse of young woman and girls, and more likely that she provided false or misleading information to the Committee regarding her knowledge of Epstein's criminal conduct.

B. Epstein's Relied on His Personal "Assistants" and Recruiters to Identify and Control His Victims.

Epstein surrounded himself with numerous young female assistants who were expected to accompany him, travel with him, and attend to a wide range of personal tasks for him. Among others, a few individuals that worked as assistants to Epstein included Sarah Kellen, [redacted] and [redacted]. Epstein's recruitment model entailed careful cultivation of a network of young women whom he recruited to work as his personal assistants. Over time, many of these women came forward recounting experiences of manipulation, exploitation, and abuse at the hands of Epstein and Maxwell.

Survivors of Epstein and Maxwell's abuse have publicly described the degradation and torment of being an assistant in Epstein and Maxwell's orbit. One anonymous survivor recalls Epstein describing his operation as a cult, calling himself the "cult leader."[123] She stated, "[Epstein] controlled their finances, dictated who they saw and psychologically demeaned them."[124] She continued, "He monitored their bodies obsessively…and forced her to have unnecessary, disfiguring surgery."[125] This account is consistent with testimony received by the Committee.

In a transcribed interview, Sarah Kellen informed the Committee that during her time as one of Epstein's assistants, she was subject to the whims of Epstein and Maxwell at all hours, and this remained the case for the entirety of her employment.[126] She described the expectations of her role as Epstein's assistant and explained how she felt pressured by Epstein's constant demands.[127] Kellen felt that whenever Epstein summoned her, she had to act immediately to avoid upsetting him:[128]

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[119] Transcribed Interview of Lesley Groff at 11:16-19 (June 9, 2026).
[120] *Id.* at 30:2-3, 44:16-19.
[121] Transcribed Interview of James Edward "Jes" Staley at 29:24-30:2 (July 23, 2026).
[122] Transcribed Interview of Lesley Groff at 17:2-11 (June 9, 2026).
[123] Chi Chi Izundu, *et al.*, *Control, threats, disfiguring surgery: My life inside Jeffrey Epstein's 'cult'*, BBC (July 18, 2026).
[124] *Id.*
[125] *Id.*
[126] Transcribed Interview of Sarah Kellen at 27:4-13 (May 21, 2026).
[127] *Id.* at 27:4-13.
[128] *Id.* at 27:7-9, 28:9-14.

Sarah Kellen (May 21, 2026)

A. He was extremely, extremely demanding and had no sense of reality in what it took to get things done. He would get so angry if things weren't done immediately or the next day, and he would keep you in such a state of terror when the most menial things weren't done. It was the smallest things [that] became so important to him.[129]

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Q. **How was Mr. Epstein as a boss?**

A. Terrifying. He was like Jekyll and Hyde. He could be the most charming, like playful, what I considered generous at the time; now I know it was more about control. You didn't want to get on his bad side. He could turn at the drop of a hat, and you would see the fire in his eyes, and it was horrifying. I would witness him bring even Ghislaine to tears, who I thought was the like strongest, coldest woman I had met. And you just didn't want his rage turned on you.[130]

The work these young women were expected to perform as personal assistants to Epstein went far beyond reasonable duties and regularly entailed abuse and effective captivity:

Sarah Kellen (May 21, 2026)

Q. **In professional settings, would he cross the line as a boss?**

A. He sexually abused me on a weekly basis. He would come into my room at the houses and wake me up, molesting me. He would literally just grab me by the hand and pull me to his bedroom. In New York, I even had my own -- I had my own apartment that he let me stay in. But he would call me at night, and he had a code word that he would call me and just say, "cold sheets," and that meant I had to go to his house and sleep with him, and he referred to me as his human hot water bottle.[131]

The abuse endured by Kellen, and many others, at the hands of Epstein and Maxwell, lasted for many years without prosecution. In her opening statement, Kellen explained to the Committee the reason why so many victims were unable to escape Epstein's grasp:

[129] Transcribed Interview of Sarah Kellen at 24:5-8 (May 21, 2026).
[130] *Id.* at 28:9-14.
[131] *Id.* at 28:21-29:1.

Sarah Kellen (May 21, 2026)

Jeffrey was able to fool and manipulate the brightest minds in the world. Us victims did not stand a chance. I was a high school dropout from North Carolina. I was a silent body in a chair beside men who started and ended wars. I understood completely that if Jeffrey could walk into those rooms, he could walk into any room in the entire world. He could find me anywhere on Earth.[132]

Epstein constantly surrounded himself with young women, typically in their twenties.[133] Epstein always kept these young women—particularly his "assistants"—close. Epstein required his assistants to accompany him practically everywhere, whether at his various residences, traveling the globe, or attending social outings. Many witnesses that visited Epstein's residences or traveled with him recalled seeing these young women around Epstein and typically referred to them as "traveling assistants."[134] Those who worked closely with Epstein repeatedly witnessed his unusual relationships with these young women and concerning occurrences that should have raised serious questions about the nature of these relationships.

Richard Kahn, Epstein's principal accountant, testified to the Committee that he witnessed frequent cash flow from Epstein through his assistant, [redacted], to the other assistants for purposes he claimed to not always be privy to.[135] Epstein's attorney, Darren Indyke, similarly testified that he would "look over" immigration paperwork and obtain copies of Epstein-provided housing contracts for the women who were working with Arda Beskardes, an immigration attorney.[136] Clients of Epstein operated similarly, with Leon Black testifying that "[Epstein] surrounded himself with good-looking women."[137] However, in the face of these indicators of human trafficking, Epstein's associates seemingly chose to feign ignorance.

Disturbingly, the Committee's investigation confirmed that certain individuals in Epstein's network of wealthy and influential associates appear to have regarded the assistants as opportunities for exploitation, assaulting and abusing them in much the same manner as Epstein himself. Kellen testified about the abuse she endured by Philip Levine, former Mayor of Miami, Florida, in the early 2000s:

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[132] Transcribed Interview of Sarah Kellen at 13:12-15 (May 21, 2026).
[133] *See* Katha Pollitt, *Why did So Many People in Epstein's Circle Look the Other Way?*, THE NATION (Nov. 25, 2025).
[134] Transcribed Interview of Lesley Groff at 52:6-15 (June 9, 2026); Transcribed Interview of William H. Gates, III at 19:3-9 (June 10, 2026); Transcribed Interview of Kathryn H. Ruemmler at 49:4-16 (July 15, 2026).
[135] Deposition of Richard D. Kahn at 78:2-10, 80:16-23 (Mar. 11, 2026).
[136] Deposition of Darren K. Indyke at 96:11-13, 147:18-22 (Mar. 19, 2026).
[137] Transcribed Interview of Leon D. Black at 36:17-18 (June 26, 2026).

Sarah Kellen (May 21, 2026)

Q. **Did Mr. Epstein facilitate the abuse by Philip Levine?**

A. I don't know what he knew. It was my first or second year working for them. They rented a house in Saint Tropez one summer, and Philip was really good friends with Ghislaine, and he came to stay with us in the house. And Jeffrey and Ghislaine had gone to bed, and Philip and I were still up.

And he -- he came up to me, and he was like, "You know, must be so lonely for you working with them because you're with them all the time, and you can't have your own life, so you must be -- must be really lonely," and he basically forced himself on me.[138]

Epstein's treatment of his personal assistants revealed another pattern of exploitation: the use of financial control and abuse to maintain power over them. Kellen testified she was subjected as an assistant to unfair working conditions, including low pay and even periods where she received no compensation.[139] Epstein's extensive control over these young women created an environment in which leaving became impossible. His assistants feared him, yet they also became dependent on him for virtually every aspect of their lives—as he controlled their resources, jobs, income, housing, and general livelihood. For decades, Epstein maintained control over every aspect of the lives of these young women, intentionally and strategically cutting them off from society to dominate them emotionally and physically—all while avoiding scrutiny from associates and law enforcement for his heinous behaviors.

C. Epstein's Network of Abuse was Self-Perpetuating.

The defining characteristic of Epstein's abuse network was manufacturing total financial, emotional, and professional dependency for the young women and girls he targeted. Through the use of gifts, cash payments, promises of opportunity, manipulation tactics, and even acquiring visas or other immigration documents, Epstein established relationships that strengthened his control over survivors of his abuse. For years, the U.S. federal government and its investigative agencies failed to act on clear signals that Epstein and Maxwell were trafficking young women into the United States.

i. The Recruitment Process

Public reporting describes how Epstein "groomed, recruited, and plucked [girls] from trailer parks, broken homes and the streets to sell sex for money."[140]After his 2008 conviction, Epstein continued to recruit young women and girls from vulnerable circumstances, whom he

[138] Transcribed Interview of Sarah Kellen at 32:9-16 (May 21, 2026).
[139] *Id.* at 11:22-12:2.
[140] Pamela Norick, *Epstein case underscores the vulnerability of exploited girls*, SEATTLE TIMES (July 22, 2019).

placed in roles as his "personal assistants."[141] This arrangement provided a new conduit through which Epstein could maintain access to and control over these individuals, and it was through these "assistant" roles that Epstein continued to exploit and abuse young women and girls beyond the pretext of massage services.

As one of many longtime personal assistants to Epstein for over a decade,[142] Kellen's testimony to the Committee shed light on the abuse she experienced during her time knowing and working for Epstein, as well as Epstein's process for recruiting young women and girls into his orbit. Kellen testified that, while working as a hotel hostess in Hawaii, she was introduced to a wealthy couple who she later learned to be Epstein and Maxwell.[143] At this time, Kellen was in a position of significant personal and financial hardship. After dropping out of high school, marrying at age 17, and relocating to Hawaii away from her existing support system, Kellen soon found herself divorced, excommunicated from her religious community by her ex-husband, and left to support herself financially.[144] Kellen worked various jobs to support herself before becoming a hotel hostess in Hawaii.[145]

After learning about Kellen's hardships, a woman working at the same hotel in Hawaii "told [Kellen] about a wealthy couple that was looking for a personal assistant."[146] The colleague asked Kellen if she would be interested, and Kellen told her it "sounds like a dream come true."[147] Soon thereafter, Kellen was flown to Epstein's private island, Little St. James, where she was immediately exposed to the extraordinary wealth and luxury that surrounded Epstein:

Sarah Kellen (May 21, 2026)

A. We were only there for a few days. I remember being -- it was very luxurious. I remember that I shared a room with [redacted], and in the morning she was like, "You can ask for whatever you want for breakfast." She's like, "I'm going to have a big bowl of berries." And I was like, wow, like, a whole bowl of berries, like those are really expensive. It felt like very luxurious, like nothing I had ever encountered before.[148]

Kellen was also flown to New York City on Epstein's private airplane where she was "surrounded by unimaginable luxury, private jets, designer clothing, lavish homes, the largest townhouse in Manhattan, [she] was told."[149] Having never experienced such wealth and excess, the opportunity to work for Epstein appeared to offer Kellen a way out of the hardships she had encountered:

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[141] Transcribed Interview of Sarah Kellen at 16:4-5 (May 21, 2026).
[142] Transcribed Interview of Sarah Kellen at 25:3-4 (May 21, 2026).
[143] *Id.* at 11:4-7.
[144] *Id.* at 9:21-10:20.
[145] *Id.* at 16:1-5.
[146] *Id.* at 18:1-3.
[147] *Id.*
[148] Transcribed Interview of Sarah Kellen at 22:18-22 (May 21, 2026).
[149] *Id.* at 11:15-17.

Sarah Kellen (May 21, 2026)

A. I just -- you know, I was really desperately trying to get out of Hawaii, and I was going further and further into debt and had nowhere to go and no -- really nowhere to go. So it just sounded like a good opportunity, and I trusted her.[150]

Kellen accepted the position as Epstein's assistant in hopes that it would provide her with a path towards financial stability and a successful future. Instead, it became the setting in which Epstein and Maxwell began to control, exploit, and abuse Kellen, just as they did to many other young women and girls.

As Kellen explained in her testimony to the Committee, work for Epstein and Maxwell began immediately:

Sarah Kellen (May 21, 2026)

I immediately started training, traveling, and working for them 24/7 with no pay. I was too afraid to ask even how much I would earn, terrified of jeopardizing my only chance at survival and stability.[151]

It quickly became clear to Kellen that her tasks and responsibilities as Epstein's assistant centered around serving Epstein.[152] Kellen characterized herself as "a literal indentured slave" to Epstein and Maxwell.[153] Epstein used Kellen's employment and her known vulnerabilities as a mechanism to demand complete personal service while simultaneously subjecting her to physical abuse and intimidation:

Sarah Kellen (May 21, 2026)

Only after Jeffrey confirmed that I would submit to his sexual abuse did he begin paying me. After months of unpaid labor, he instructed me to draw him a bath on the island, then ordered me to undress and get in with him. And he said, "The job is yours. Now you just have to keep it."[154]

Rather than hiring an assistant based on prior experience or expertise, Epstein intentionally selected someone whose vulnerabilities he could exploit. In fact, Kellen testified that she later learned that Epstein had received risqué pictures of her prior to her offer of

[150] Transcribed Interview of Sarah Kellen at 20:15-18 (May 21, 2026).
[151] *Id.* at 11:19-21.
[152] *Id.* at 27:2-3.
[153] *Id.* at 11:23.
[154] *Id.* at 11:24-12:2.

employment, without her knowledge.[155] Kellen neither took these photos at Epstein's request nor with the awareness that he would ever see them.[156] Epstein established a position of influence over Kellen before she accepted the job and, in turn, took full advantage of her personal circumstances, enabling his abuse.

Not only was Epstein's abuse of Kellen part of a larger pattern in which he preyed on vulnerable young women by exploiting their emotional and financial needs, he also dominated the financial and personal lives of these young women to the point of indentured servitude. For years, Epstein avoided scrutiny for his actions while his survivors were left destitute without any sense of justice or accountability. The recruitment Kellen described to the Committee was consistent with a pattern documented across multiple survivors' accounts in which Epstein sought out women experiencing financial or personal hardships and exploited those vulnerabilities to facilitate ongoing abuse.

ii. Epstein Posed as Victoria's Secret Scout to Recruit Models.

Epstein also recruited women into his orbit by posing as a Victoria's Secret modeling scout. By selling himself as a modeling scout, Epstein was able to meet with and take advantage of numerous young women aspiring to be models.

In a deposition taken by the Committee, Wexner testified that he met Epstein sometime between 1980 and 1985 through an introduction by Bob Meister.[157] Epstein began serving as Wexner's "family office manager" around 1987 where he "oversaw investment, oversaw people getting paid, made sure taxes were done, and talked to accountants" for years.[158] Wexner became Epstein's most prominent client, bolstering his reputation with other wealthy individuals.

Epstein used his relationship with Wexner to further his access to young women, but he also used it to build credibility. Wexner's corporation, L Brands, owned Victoria's Secret, a premier women's lingerie brand.[159] Epstein held himself out as an affiliate, talent scout, and recruiter for Victoria's Secret due to his management of Wexner's assets.[160] He allegedly used this fraudulent role to approach young women under the pretense of offering high-profile modeling careers.[161] According to Wexner, Epstein never worked as a talent scout or recruiter for Victoria's Secret.[162]

Kellen testified to the Committee that Epstein's documented relationship with Wexner and L Brands leadership lent credibility to this recruiting scam:

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[155] Transcribed Interview of Sarah Kellen at 20:8-9 (May 21, 2026).
[156] *Id.*at 20:6-9.
[157] Deposition of Leslie H. Wexner at 11:11-21 (Feb. 18, 2026).
[158] *Id.* at 40:23-41:1.; Tom Metcalf, et al., *Mystery Around Jeffrey Epstein's Fortune and How He Made It,* BLOOMBERG (last updated July 8, 2019).
[159] Deposition of Leslie H. Wexner at 94:2-5 (Feb. 18, 2026).
[160] *Id.* at 94:12-20.
[161] *Id.*
[162] Emily Steel, et al., *How Jeffrey Epstein Used the Billionaire Behind Victoria's Secret for Wealth and Women*, N.Y. TIMES (July 25, 2019).

Sarah Kellen (May 21, 2026)

Q. **Were any others involved in the Victoria's Secret Scheme?**

A. Well, I – I had learned that one of his main clients was Les Wexner. So it didn't seem too far-fetched then that he would have had some – I mean, he had, like, a big connection with them. I knew that he was friends with Ed Razek, who was the guy in charge of hiring all the Victoria's Secret models. So, it kind of seemed to make sense that he could have been a scout."[163]

Information about this fraud eventually reached Wexner, but he took Epstein at his word when he denied any wrongdoing.[164]

Multiple women have described being approached with promises of modeling opportunities or introductions to Victoria's Secret—only to find that these falsely promised opportunities were a pretext for sexual abuse and assault.[165] The experiences of individuals such as [redacted] and [redacted],[166] who reported being lured to what they believed to be Victoria's Secret auditions before being sexually assaulted, are consistent with other accounts from aspiring models such as Kellen, who describe statements by Epstein that he could advance their careers. False promises of opportunity were used to ensnare and cajole young women into sexual acts.

Sarah Kellen (May 21, 2026)

Q. **Tell me about the first time you interacted with Jeffrey Epstein.**

A. The very first time was in L.A. He called me on the phone after Frederic Fekkai introduced us. And I spoke with him, and he said he was going to be in L.A. and wanted to fly me out for a casting, said he was a Victoria's Secret model scout.[167]

Kellen also testified to the events that occurred during her meeting with Epstein, who she thought at the time was a legitimate Victoria's Secret model scout:

[163] Transcribed Interview of Sarah Kellen at 33:5–10 (May 21, 2026).
[164] Deposition of Leslie H. Wexner at 143:16-144:8 (Feb. 18, 2026).
[165] Emma Specter, *What, Exactly, Was the Connection Between Victoria's Secret and Jeffrey Epstein?*, VOGUE (July 18, 2022); Kat Tenbarge, *'I just grabbed the vibrator and threw it at his head': Former model says she escaped*, BUS. INSIDER (July 14, 2019)*; See also* Deposition of Leslie H. Wexner at 144:17-21, 145:19-22 (Feb. 18, 2026).
[166] *Id.*
[167] Transcribed Interview of Sarah Kellen at 17:10-13 (May 21, 2026).

Sarah Kellen (May 21, 2026)

A. [I] got there in the morning, went to his hotel room, gave him…my portfolio.

He told me to undress. And I was like, it's Victoria's Secret, okay, so I got down into my bra and underwear and did a turn. And he said, you know, "Thank you. I have to go to a meeting now. You're welcome to come back at 4:00, you know, if you like."[168]

Kellen, when asked what she knew about Epstein prior to meeting him, stated that the only information she knew was that "he was a Victoria's Secret model scout."[169] Kellen informed the Committee that Frederic Fekkai, a French celebrity hairstylist, asked Kellen if he could introduce her "to his friend that was a Victoria's Secret model scout."[170] Epstein reportedly brought young women and girls to Fekkai's salon, where he directed their hairstyles and paid for the services.[171] In addition to Epstein, Kellen also accused Fekkai, among others, of sexual assault under the pretense of an opportunity to model for a hair show:

Sarah Kellen (May 21, 2026)

Q. **When did Frederic Fekkai abuse you?**

A. In Maui, when he asked me to come be in a hair show that didn't exist, and then he had me staying in his hotel room. And I didn't have any money to get my own hotel room or fly back, and he took advantage of me that night.[172]

These interlocking schemes and similarity in tactics suggest that Epstein and Fekkai may have worked together to recruit young women and girls, specifically those who were aspiring models, to gain access to, control, and abuse them.

Wexner testified to the Committee that he did become aware that, on one occasion, Epstein held himself out as a talent scout for Victoria's Secret.[173] But Wexner also informed the Committee that Epstein never brought women to Victoria's Secret to become actual models, nor

[168] Transcribed Interview of Sarah Kellen at 17:14-19 (May 21, 2026).
[169] *Id.* at 18:21.
[170] *Id.* at 18:20-22.
[171] Marc Davies, *Epstein Used NYC's Fekkai Salon for Himself, His 'Girls' and Kathy Ruemmler*, BLOOMBERG (Mar. 11, 2026); *See also* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2011/EFTA02248430.pdf (Jan. 30, 2026) (email from Lesley Groff to [redacted] about girls getting permission to make appointments at Fekkai salon released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[172] Transcribed Interview of Sarah Kellen at 32:3-6 (May 21, 2026).
[173] Deposition of Leslie H. Wexner at 94:12-14 (Feb. 18, 2026).

did Epstein ever offer to find models on Wexner's behalf.[174] Wexner did not authorize Epstein to act as an affiliate of Victoria's Secret, especially as a model scout.[175] Thus, the promises of modeling opportunities were not genuine offers, only a means of manipulating prospective victims through deception and false expectations.

This is only one example where Epstein leveraged his relationships with his associates and affiliated businesses to enhance his credibility, which he then translated into access to sexually abuse young women. In addition to exploiting certain connections to individuals associated with the hair and underwear modeling industry, Epstein also maintained direct relationships with other influential individuals in the modeling and fashion industry who faced allegations of misconduct.[176] For example, Jean-Luc Brunel was a French modeling agent and a close associate of Epstein.[177] Brunel visited Epstein almost 70 different times while Epstein was jailed in Palm Beach after 2008.[178] Meanwhile, Epstein helped coordinate models for Brunel,[179] provided Brunel with the financial backing he needed to develop MC2 Model Management,[180] and even gave Brunel an apartment at the East 66th Street location where other young models,[181] including victims of Epstein, were housed.[182]

As part of his recruitment scheme, Epstein connected young aspiring models to Brunel with promises of career opportunities at MC2, while paying for and assisting them with acquiring visas to work as models.[183] Groff facilitated this activity by providing Epstein with photographs of young models, thereby helping connect him to potential targets for abuse, and by arranging the apartments for "Mr. Brunel's models" at the East 66th Street location.[184] Evidence indicates that Epstein operated this scheme—including potential visa and immigration fraud—with Brunel to recruit young foreign models into the United States, to facilitate his access to and exploitation of these vulnerable individuals.

The Committee reviewed extensive documentation demonstrating that Epstein was also connected to Daniel Siad, another French modeling scout. For years, Siad maintained a similar scheme to that of Epstein and Brunel, under which Siad continuously provided Epstein with photographs of models and arranged meetings between Epstein and the models, including after

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[174] Deposition of Leslie H. Wexner at 96:9-19 (Feb. 18, 2026).
[175] Emily Steel, et al., *How Jeffrey Epstein Used the Billionaire Behind Victoria's Secret for Wealth and Women*, N.Y. TIMES (July 25, 2019).
[176] Transcribed Interview of Lesley Groff at 105:19-21 (June 9, 2026); Dan Sales, *Modelling scout linked to Epstein found dead in Paris*, BBC (July 22, 2026); and *Jean-Luc Brunel: Epstein associate found dead in Paris prison cell*, BBC (Feb. 19, 2022).
[177] *Jean-Luc Brunel: Epstein associate found dead in Paris prison cell*, BBC (Feb.19, 2022).
[178] Melissa Koenig, *Model agency boss who 'scouted' victims for Epstein was secretly planning to testify against him... only to suddenly change his mind before meeting chillingly similar fate to notorious pedophile*, DAILY MAIL (Feb. 19, 2026).
[179] Transcribed Interview of Lesley Groff at 105:19-21 (June 9, 2026).
[180] Deposition of Richard D. Kahn at 135:24-136:5 (Mar. 11, 2026) (Epstein provided MC2 with a $1 million line of credit).
[181] Transcribed Interview of Sarah Kellen at 76:1-3 (May 21, 2026).
[182] Mary K. Jacob, *Exposed: Inside the NYC condo building where Jeffrey Epstein kept his underage victims*, N.Y. POST (Feb. 13, 2026).
[183] *Id.*
[184] Transcribed Interview of Lesley Groff at 69:12-15, 111:3-6 (June 9, 2026).

Epstein's conviction in 2008.[185] Siad died while under investigation by French authorities in July 2026 and now cannot answer to the extent of his affiliation with Epstein.[186]

This pattern of recruitment also appears in Epstein's dealings with Barbro Ehnbom, the founder of Barbro's Best & Brightest, who Epstein and Barbro commonly referred to as the "BBB Girls."[187] This organization is affiliated with the Stockholm School of Economics and its purpose is to promote the careers of young women attending the Swedish international business school.[188] Epstein provided Ehnbom and the Stockholm School of Economics with annual donations totaling thousands of dollars,[189] while also taking meetings with the BBB Girls at his residences arranged by Groff.[190] This evidence suggests that Epstein and Ehnbom may have also been involved in a coordinated scheme to facilitate Epstein's access to young women around the world. Access to these women was likely also facilitated for clients of Epstein, as the Committee notes a pattern of women's names or redacted names being scheduled immediately before or after Mr. Epstein's meetings with clients.[191] The evidence strongly suggests that Epstein used his connections, specifically those related to the modeling industry, to gain access to young women who he recruited into his orbit and subjected to abuse and exploitation.

iii. Epstein Used Code Names to Communicate About Women.

Epstein and his associates also used code words and names, specifically the names of certain fictional princesses, to communicate about and identify young women or girls.

On June 20, 2010, Epstein emails a young woman, whose name was redacted in the document by the DOJ, the following: "brett ratner ,is going to film a big movie,, Snow White, , i would love to take photos of you in a snow white costume. you can get it from the costume store."[192] Then on July 10, 2010, only weeks later, the same redacted email address emailed

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[185] Dan Sales, *Modelling scout linked to Epstein found dead in Paris*, BBC (July 22, 2026).
[186] *Id.*
[187] Helen Collis & Kathryn Carlson, *Swedish business leader Ehnbom proposed Epstein meet women she mentored, emails show,* POLITICO (Feb. 24, 2026); and Transcribed Interview of Lesley Groff, at 77:20-25 (June 9, 2026).
[188] *Id.*
[189] *Id.;* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2011/EFTA02711056.pdf (Jan. 30, 2026) (J. Epstein Virgin Islands Foundation Inc. transaction sheet released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act); Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2010/EFTA02040177.pdf (Jan. 30, 2026) (copy of check for $30,000 paid to Stockholm School of Economics with memo line "Barbro's Fund" from Enhanced Education released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[190] Transcribed Interview of Lesley Groff at 118:15-17 (June 9, 2026).
[191] *See e.g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2010/EFTA02064623.pdf (Jan. 30, 2026) (Copy of Epstein's calendar dated January 15, 2016); *See e.g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2011/EFTA02218713.pdf (Jan. 30, 2026) (Copy of Epstein's calendar dated July 12, 2017); *See e.g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2010/EFTA02022970.pdf (Jan. 30, 2026) (email from Lesley Groff inviting a redacted name to Epstein's residence and noting that Leon Black would be present released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[192] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2010/EFTA01815151.pdf (Jan. 30, 2026) (June 20, 2010, email from

Epstein, "the snow white was f..ed twice as soon as she put her costume)),"[193] which the Committee understands to refer to sexual conduct. This email was sent shortly after midnight, and approximately an hour later, Staley sent Epstein an email stating, "That was fun. Say hi to Snow White."[194]

There are also images of one of Epstein's personal assistants dressed in a Snow White costume in the files released by the DOJ.[195] In a transcribed interview, Staley testified he never engaged in sexual conduct with "a person dressed as Snow White":

Jes Staley (July 24, 2026)

A. As I said, I may have -- this is in his apartment. I may have seen her in [his] apartment and prompted that email. But I was not with a person dressed as Snow White outside of potentially crossing at his apartment.

Q. **So you may have seen her in his apartment, later emailed Mr. Epstein and said, "That was fun," but it was not because you had sex with her?**

A. That's correct.

Q. **Why would you have asked Mr. Epstein to say hi to her then?**

A. Maybe I -- you know, again, I probably crossed her in his apartment and -- I don't know. Just, say hi.[196]

In response to Staley's email which stated, "Say hi to Snow White," Epstein responded, "What character would you like next?"[197] To which Staley replied, "Beauty and the Beast."[198]

Epstein about snow white costume released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).

[193] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2011/EFTA02410216.pdf (Jan. 30, 2026) (July 10, 2010, email to Epstein about snow white released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).

[194] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00894090.pdf (Jan. 30, 2026) (July 10, 2010, strand of emails between Epstein and Staley released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).

[195] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%201/EFTA00001954.pdf (Dec. 19, 2025) (series of images containing a redacted image of woman in snow white costume released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).

[196] Transcribed Interview of James Edward "Jes" Staley at 52:19-53:3 (July 23, 2026).

[197] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00894090.pdf (Jan. 30, 2026) (July 10, 2010, strand of emails between Epstein and Staley released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).

[198] *Id.*

Epstein then replied, "Well, one side is available."[199] Staley's apparent inability to recall significant details on this matter is not credible[200] given contemporaneous emails to Epstein documenting interactions with and sexual contact with a woman in a Snow White costume along with the existence of photos of Epstein's assistant in a Snow White costume.[201]

These are not the only instances in which the phrase "Snow White" appears in the EFTA files. There is an email from November 4, 2009, in which a redacted email address sent Epstein the following message, "snow white? now what?"[202] Furthermore, on December 12, 2002, Philip Levine—alleged abuser of Kellen[203]—emailed Maxwell, "Beauty and the beast…"[204] to which Maxwell responded on the same day with, "[T]ell me if you get this attachment."[205]

Evidence suggests that Epstein used code names, specifically fictional princesses, to identify and traffic women to his associates and to perpetrate their abuse.[206] Furthermore, the evidence suggests that Staley and Levine were complicit in—or had knowledge of—this scheme.[207]

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[199] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00894090.pdf (Jan. 30, 2026) (July 10, 2010, strand of emails between Epstein and Staley released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[200] *See generally* Transcribed Interview of James Edward "Jes" Staley at 31-36, 52-53 (July 23, 2026).
[201] *See generally* Transcribed Interview of James Edward "Jes" Staley at 29-42 (July 23, 2026).
[202] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00886085.pdf (Jan. 30, 2026) (Nov. 4, 2009, email to Epstein about snow white released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[203] Transcribed Interview of Sarah Kellen, at 32:9-16 (May 21, 2026).
[204] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2011/EFTA02332447.pdf (Jan. 30, 2026) (Dec. 26, 2002, email between Maxwell and Levine released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[205] *Id.*
[206] *See e.g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00907707.pdf (Jan. 30, 2026) (Jan. 28, 2018, email to Epstein referencing the "Little Mermaid" released by the U.S. Dep't of Just. In response to the Epstein Files Transparency Act); *See e.g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00908180.pdf (Jan. 30, 2026) (Apr. 5, 2011, email to Epstein referencing "Cinderella" released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act); *See e.g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00817688.pdf (Sept. 21, 2016, email to Epstein referencing "Sleeping Beauty" released by the U.S. Dep't of Just. In response to the Epstein Files Transparency Act); *See also* Kalyeena Makortoff, *Rape allegation against ex-Barclays CEO Jes Staley was raised in US Epstein investigation,* THE GUARDIAN (Feb. 5, 2026).
[207] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00779450.pdf (Jan. 30, 2026) (July 11, 2010, photograph of a woman in a Snow-White costume released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act); Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00741531.pdf (Jan. 30, 2026) (July 10, 2010, email to Epstein about snow white released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act); Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2010/EFTA01300651.pdf (Jan. 30, 2026) (July 10, 2010, email to Epstein about snow white released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act); Transcribed Interview of Sarah Kellen, at 32:9-16 (May 21, 2026).

D. Epstein Exercised Various Elements of Control.

Epstein systematically structured every aspect of a woman's life if he wished to control them. He arranged housing, facilitated professional opportunities, dictated their social networks, and even their appearances. As previously described,[208] Epstein created an environment for these vulnerable young women to enter his orbit and left them unable to leave it using various elements of control.

i. Housing

Epstein used housing as a means of exerting control over the young women or girls in his life, including his assistants. He dictated where the women were required to live and typically paid for their housing.[209] During its investigation, the Committee learned that Epstein's brother, Mark Epstein, owned an apartment building to which Epstein had access.[210] Epstein used those apartments to house a wide range of individuals associated with him, including employees, assistants, women with whom he was involved romantically, and others. This arrangement provided Epstein with additional means of control over the young women he housed, who in turn became even more dependent on Epstein.

According to public reporting and documents reviewed by the Committee, Mark Epstein owned most of the units in an apartment building located at 301 East 66th Street in Manhattan, New York, through his development company, Ossa Properties.[211] While Ossa Properties owned the units to which Epstein had access, "Epstein effectively control[ed] them."[212] Kellen testified that Epstein had around ten apartments at the 301 East 66th Street location and housed many individuals, including herself, his pilots, his girlfriend, his private chef, and others.[213] However, recently unsealed court documents show that Epstein also "kept some of his underage victims in an apartment building just 10 blocks from his Upper East Side townhouse,"[214] referring to the 301 East 66th Street location.

During the investigation, the Committee inquired about Kellen's living situation during her time working as an assistant to Epstein. She informed the Committee that Epstein was "completely dominating of everything in [her] life" and she "had to live where [Epstein] told [her] to live":[215]

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[208] *See* Section I. C. Epstein's Continuing Network of Abuse was Self-Perpetuating.
[209] Transcribed Interview of Sarah Kellen at 23:22-23, 75:15-21 (May 21, 2026).
[210] Gabrielle Bluestone, *Inside the mysterious Manhattan apartment building on East 66th Street, where underage models, lawyers, and key players in Jeffrey Epstein's sex-trafficking circle all live. Ex-Israeli Prime Minister Ehud Barak is a frequent visitor.*, BUS. INSIDER (Aug. 5, 2019).
[211] *Id.*
[212] *Id.*
[213] Transcribed Interview of Sarah Kellen at 75:15-76:3 (May 21, 2026).
[214] Mary K. Jacob, *Exposed: Inside the NYC condo building where Jeffrey Epstein kept his underage victims*, N.Y. POST (Feb. 13, 2026).
[215] Transcribed Interview of Sarah Kellen at 23:22-23 (May 21, 2026).

Sarah Kellen (May 21, 2026)

Q. **Did he, Mr. Epstein, pay for your rent at that apartment, or did he place the apartment in your name?**

A. He never put it in my name, although he always dangled that carrot in front of me. In the beginning of my employment, he said, "If you make it working 5 years with me, I'll put the apartment in your name." And that never happened.

And then he kind of continued in the later years, as well; he kept saying he was going to put the apartment in my name. But he never did.[216]

As previously described, Epstein created an environment of coercion and false promises to keep the women around him loyal. Kellen explained that Epstein made repeated promises that if she reached a certain number of years as his employee, he would place the apartment in her name.[217]

Epstein provided housing to the young women in his orbit as a means of controlling them. By removing their ability to select and finance their own living situation, Epstein deprived them of their independence. This reliance on Epstein for everything meant they were unable to escape Epstein's abuse or come forward about the crimes perpetrated against them and others without risking homelessness.

ii. Career Opportunities

Epstein used promises of a brighter future and career opportunities to recruit and control young women. As described above, many of the young women Epstein recruited into his orbit worked under his employ as personal assistants. In addition to the opportunity to work directly for Epstein, Epstein also often provided these young and vulnerable women with additional education by paying for their tuition and continuously made promises to connect them with successful individuals or companies in the modeling world.[218]

Kellen testified that Epstein and Indyke created her own design company, SLK Designs, during her employ for Epstein.[219] Kellen informed the Committee that Epstein required her to hire another assistant of Epstein's to work for her at the design company.[220] While this assistance appeared on its face to be a beneficial career opportunity for Kellen, it was merely another means

[216] Transcribed Interview of Sarah Kellen at 77:1-7 (May 21, 2026).
[217] *Id.*
[218] Edward Helmore, *Epstein survivors say financier lured them in with promise of college education*, THE GUARDIAN (Jan. 18, 2026).
[219] Transcribed Interview of Sarah Kellen at 16:10-14, 79:12-13 (May 21, 2026).
[220] *Id.* at 79:14-17.

of exerting control for Epstein. Epstein's personal attorney helped create the company,[221] Epstein's accountants managed all of the banking for SLK Designs,[222] and Epstein mandated who Kellen hired to work for the company.[223] In fact, Kellen testified that Epstein was the only client of SLK Designs.[224] Under the guise of a professional opportunity, Epstein continued to control Kellen and use her skills to his own benefit.

Many survivors have since come forward to reveal how Epstein "dangled admission to top universities to ensnare them in his sexual abuse network."[225] According to survivors, strings were always attached to Epstein's offer to pay tuition and if they did not comply with Epstein's demands, he would take it all away.[226] One survivor recalled "that Epstein sexually exploited her and that he had made her feel indebted to him by implying she had got in via his connections at the university."[227] During the early 2000's, Epstein paid the tuition of many young women to attend universities such as Columbia and New York University, while he was simultaneously sexually abusing them.[228]

Epstein's offers of employment, promises of access to the modeling industry, and payment of young women's tuition only served as mechanisms of control, reinforcing their dependence on him for financial support, employment opportunities, and professional success. Epstein intentionally cultivated a sense of indebtedness in these young women, which he then used to enable sexual abuse.

iii. Access to Influential People

Epstein's network was extensive. He cultivated relationships with influential individuals across political, financial, academic, business, scientific, entertainment, and even royal circles. His associations included politicians and government officials, like Ehud Barak,[229] Secretary Hillary Clinton,[230] President Bill Clinton,[231] and Sultan Ahmed bin Sulayem;[232] billionaires and

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[221] Transcribed Interview of Sarah Kellen at 79:12-13 (May 21, 2026).
[222] *Id.* at 42:8-11.
[223] *Id.* at 79:14-17.
[224] *Id.* at 119:3-4.
[225] Edward Helmore, *Epstein survivors say financier lured them in with promise of college education*, THE GUARDIAN (Jan. 18, 2026).
[226] *Id.*
[227] *Id.*
[228] *Id.*
[229] Erin Mansfield, *A look at former Israeli leader Ehud Barak's decade-plus friendship with Epstein*, USA TODAY (Dec.18, 2025).
[230] *See* Michael Gold, *Bill Clinton and Jeffrey Epstein: How Are They Connected?*, N.Y TIMES (July 9, 2019); *See also* Letter from Gerald B. Lefcourt, Law Office of Gerald B. Lefcourt P.C., to Jeffrey Sloman & Matthew Menchel, The U.S. Att'y's Off. S.D. Fla. (July 6, 2007); *See also* Malia Zimmerman, *Billionaire sex offender Epstein once claimed he co-founded Clinton Foundation*, FOX NEWS (last updated July 6, 2016); *See also* Kenneth P. Vogel, *Hillary Clinton quits Clinton Foundation*, POLITICO (Apr. 12, 2015) (collectively showing that the Clinton family had direct ties to Epstein, including a $25,000 donation from the Clinton Foundation to an Epstein entity and Epstein's claims that he helped start the Clinton Foundation, to which Secretary Clinton served on the board).
[231] Taylor N. Rogers, *et al.*, *Here are all the famous people Jeffrey Epstein was connected to*, BUS. INSIDER (Jan. 4, 2024).
[232] Sana Noor Haq, *Powerful Dubai tycoon replaced after DOJ reveals sexually explicit emails with Epstein*, CNN BUSINESS (Feb. 16, 2026).

financiers, like Bill Gates,[233] Leslie Wexner,[234] and Leon Black;[235] prominent academics and scientists, like Martin Nowak[236] and Lawrence Krauss;[237] Hollywood celebrities, like Woody Allen;[238] and members of royalty, like Andrew Mountbatten-Windsor, formerly Prince Andrew.[239] Epstein used his connections to bolster a sense of power, establish legitimacy, secure access to information, and insulate himself from repercussions. In her opening statement, Sarah Kellen testified how Epstein's network of influential individuals was used to subdue and abuse her:

> **Sarah Kellen (May 21, 2026)**
>
> Jeffrey made certain I knew that defying him would cost me my life. He knew everyone in the highest echelons of society and everyone catered to him. He knew everyone in the fashion industry, academics, finance, government, powerful world leaders, dictators, and everyone in between. From the beginning, he showed me that he was more powerful than basically anyone in the world. I sat in a room in Cuba with him and Fidel Castro. I was taken to Asia and Africa with President Bill Clinton, including a lunch at the home of the Sultan of Brunei. I was at Princess Beatrice's 18th birthday party at Windsor Castle and at the desert home of Sheikh Mohammed in Dubai. I sat across the table from Ehud Barak in Israel.[240]

Epstein curried favor with the wealthiest, most famous, and influential people in the world, and would actively demonstrate this "power," by bringing targets of abuse with him to meetings with powerful and influential people. With politicians, world leaders, academics, and billionaires on his side, Epstein seemed truly invincible and inescapable to his targets.

iv. Gifts and Cash Payments

In addition to her salary, Kellen testified that Epstein provided her with various gifts during the time that she worked as his personal assistant.[241] Kellen testified that before she started working for Epstein, he paid off her credit card debt, approximately one thousand five hundred dollars.[242] The other gifts included jewelry, clothes, luggage, and a Mini Moke utility

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[233] Taylor N. Rogers, *et al.*, *Here are all the famous people Jeffrey Epstein was connected to*, BUS. INSIDER (Jan. 4, 2024).
[234] *Id.*
[235] *Id.*
[236] Mark Arsenault, *et al.*, *The Professors Who Stayed Close With Epstein*, N.Y. TIMES (last updated Nov. 24, 2025).
[237] *Id.*
[238] Ginia Bellafante, *Woody Allen Is Not Sorry About His Friendship With Jeffrey Epstein*, N.Y. TIMES (Dec. 13, 2025).
[239] Taylor N. Rogers, *et al.*, *Here are all the famous people Jeffrey Epstein was connected to*, BUS. INSIDER (Jan. 4, 2024).
[240] Transcribed Interview of Sarah Kellen at 13:4-11 (May 21, 2026).
[241] *Id.* at 75:13-14.
[242] *Id.* at 78:2-7.

vehicle.[243] Kellen also informed the Committee that Epstein gifted her money on two occasions, once to help pay for her wedding and another time after her husband had to undergo extensive surgery.[244] Epstein provided Kellen with financial luxuries which created a power dynamic that caused Kellen to be financially reliant on Epstein. Epstein also provided documented loans to his employees, including his executive assistant,[245] his lawyer,[246] and his accountant.[247]

Other documents reviewed by the Committee, along with the files released by the DOJ, show that Epstein provided most of the women in his orbit with similar financial luxuries. These gifts functioned as a means of asserting influence over the young women and came with strings attached, rather than a true expression of generosity, and were designed to reinforce Epstein's position of power in their relationships.

v. Physical Appearances

In addition to providing young women and girls in his orbit with housing, gifts, and other material benefits, Epstein also dictated their appearances as a mechanism of control. Epstein dictated what the young women around him wore and even dictated how they styled their hair, completely restricting their ability to make independent decisions about their own appearances. During her testimony to the Committee, Kellen explained how Epstein used this tactic to deprive his targets of autonomy:

Sarah Kellen (May 21, 2026)

Q. **[C]an you briefly describe the nature of your relationship with Jeffrey Epstein?**

A. He was terrifying. He was completely dominating of everything in my life. I had an apartment to live in in New York. So I had to live where he told me to live. He dictated what I wore. If I would wear something that he didn't approve of, he would look at me and say, "It's disgusting. Where did you get that? Throw it away." So every time I would buy anything new, I would have to immediately go to him to get approval. He dictated my haircut, my hair color. He would go to the salon with me and tell them what color to make it, what cut to make it. He gave me a boy cut with bangs, blonde hair, brown hair, and every length, every cut.[248]

[243] Transcribed Interview of Sarah Kellen at 78:14-16 (May 21, 2026).
[244] *Id.* at 78:17-25.
[245] Transcribed Interview of Lesley Groff at 80:6-9 (June 9, 2026).
[246] Deposition of Darren K. Indyke at 73:11-16 (Mar. 19, 2026).
[247] Deposition of Richard D. Kahn at 85:13-16 (Mar.11, 2026).
[248] Transcribed Interview of Sarah Kellen at 23:20-24:8 (May 21, 2026).

E. Executive Assistants Operated Behind the Scenes to Facilitate Epstein's Abuse.

Epstein's personal assistants were tasked with demanding workloads, and many have since come forward as survivors of Epstein's abuse. However, Epstein's executive assistants, Groff and Maxwell, were active participants who created and maintained the infrastructure that enabled Epstein to recruit, exploit, and abuse young women and girls. Through their roles in coordinating appointments, arranging travel, managing communications, and facilitating access to Epstein and his properties, Groff and Maxwell helped sustain the logistical and administrative systems through which Epstein perpetrated his abuse over many years.

Groff worked as an executive assistant to Epstein for almost twenty years, but this role maintained distinct responsibilities and expectations from those of Epstein's other assistants. As previously described, Groff was in charge of scheduling all of Epstein's meetings, appointments, and events, including his daily massages.[249] Groff also worked in a legitimate office capacity alongside Epstein's other formal employees, including his lawyers and accountants—specifically Richard Kahn, Darren Indyke, [redacted], Emad Hanna, and Harry Beller—distinguishing her role from the assistants who were expected to remain available to Epstein's demands whenever needed.[250] While Epstein's regular assistants were required to travel with Epstein, with trips occurring every two to three days,[251] Groff informed the Committee that she did not travel with Epstein, as it was not part of her role.[252] It was on these travels that many of Epstein's assistants recount enduring sexual abuse by Epstein, or others.[253] Therefore, Groff maintained a distinct role in supporting Epstein from the young women he recruited, groomed, and exploited as his assistants—a role that enabled him to continue committing crimes while evading accountability.

Unlike Groff, and other employees, who provided more limited administrative assistance, Maxwell played an active and significant role in facilitating and enabling his abuse of young women and girls. Prior to Groff's employment, which began in 2001, Maxwell was primarily responsible for recruiting young women and girls and scheduling them for massages with Epstein.[254] As previously explained, Groff also testified that Maxwell was the person responsible for creating the directories kept at Epstein's properties and residences which maintained lists of names and contact information for massages.[255] Therefore, Maxwell had a direct role in the facilitation of the massage appointments that, in some instances, ultimately provided Epstein with the opportunity to sexually abuse the young women and girls involved.

Numerous Epstein survivors have also recounted that Maxwell was not merely Epstein's enabler and co-conspirator, but that Maxwell herself participated in, and in some cases, directly

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[249] *See* Section I. A. Epstein Disguised Sexual Abuse as Massages.
[250] Transcribed Interview of Lesley Groff at 56:10-16 (June 9, 2026).
[251] Transcribed Interview of Sarah Kellen at 24:18-19 (May 21, 2026).
[252] Transcribed Interview of Lesley Groff at 61:8-9, 130:9-12 (June 9, 2026).
[253] *Id.* at 110:4; Transcribed Interview of Sarah Kellen at 30:6-10, 30:14-20 (May 21, 2026).
[254] Press Release, U.S. Dep't of Just., Ghislaine Maxwell Charged In Manhattan Federal Court For Conspiring With Jeffrey Epstein To Sexually Abuse Minors (July 2, 2020); *See also* Jonathan Stempel, *Ghislaine Maxwell's sex trafficking conviction upheld, appeal planned*, REUTERS (last updated Sept. 17, 2024).
[255] Transcribed Interview of Lesley Groff, at 34:22-25 (June 9, 2026).

perpetrated sexual abuse during these encounters.[256] During her transcribed interview, Kellen described direct abuse she endured at the hands of Maxwell:

Sarah Kellen (May 21, 2026)

Q. **Did Ms. Maxwell abuse you?**

A. Yes.

Q. **Can you tell us more?**

A. We were on the island, and it was in their bedroom, and I remember Ghislaine just being on the bed naked. And I was not expecting her to be there, and I was just very surprised and extremely uncomfortable. And I just remember her kind of like touching me and showing me how to touch Jeffrey and what he liked.[257]

The evidence indicates that Maxwell played a direct role in instructing young women and girls regarding Epstein's expectations beyond sexual activities, including their roles and duties as Epstein's assistants. Kellen described for the Committee how Maxwell would call the staff all the time, late at night, demanding "unreasonable requests" for Epstein.[258] Kellen also recalled Maxwell telling her that she must listen to what Epstein says because his success and influence could help her.[259] Maxwell's manner of directing the assistants was described as harsh, demanding, and demeaning:

Sarah Kellen (May 21, 2026)

Q. **How would you characterize your relationship with Ms. Maxwell?**

A. I thought she was the most selfish person I had ever encountered. She was mean and belittling. She would literally call me her slave, her minion, piglet, polyp on a donkey's ass. Like she would belittle you as much as she could to make herself more superior.[260]

[256] *See* Lauren del Valle & Eric Levenson, *4 women testified at Ghislaine Maxwell's trial that they were sexually abused. Here's what they said*, CNN (last updated Dec. 29, 2021).
[257] Transcribed Interview of Sarah Kellen at 30:14-20 (May 21, 2026).
[258] *Id.* at 27:4-13.
[259] *Id.* at 26:17-19.
[260] *Id.* at 27:14-17.

These accounts show that Maxwell exercised significant control over the young women and girls recruited into Epstein's orbit, specifically the assistants, by directing their activities and facilitating Epstein's demands in a harsh, intimidating, and demeaning manner.

II. Accountability Gaps, Botched Investigations, NDAs, and Sweetheart Deals Left Epstein Survivors in the Dark.

In 2005, law enforcement authorities in Palm Beach, Florida investigated allegations that Jeffrey Epstein had sexually abused numerous underage girls.[261] The investigation ultimately expanded beyond local law enforcement and involved the FBI and the United States Attorney's Office for the Southern District of Florida (USAO).[262] Rather than pursue a federal indictment, the USAO entered into a non-prosecution agreement (NPA) with Epstein in 2007, publicly termed the "sweetheart deal."[263] Under the agreement, Epstein avoided federal prosecution in exchange for pleading guilty to state charges in Florida.[264] In 2008, Epstein pleaded guilty in state court and was sentenced to a term of incarceration of 18 months, during which he was granted extensive work-release privileges.[265] Epstein was released after serving only 13 months because he received Florida "gain time"—sentence credit for good behavior—under the ordinary rules applicable to county inmates and from which he was not precluded under the NPA.[266]

Additionally, four women—Sarah Kellen, [redacted], Lesley Groff, and [redacted]—were granted federal immunity under the NPA.[267] The NPA identified these women as "potential co-conspirators" that could not be prosecuted for any crimes relating to Epstein's charges.[268] However, the NPA was kept secret from the public, including the women named in the agreement, for approximately a year.[269] Kellen testified to the Committee on the detrimental effect this secret deal had on her:

> **Sarah Kellen (May 21, 2026)**
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> Later that same year, the United States Government placed me into Jeffrey Eptsein's Federal non-prosecution agreement as a named coconspirator. I was not told this was happening. I was not asked about it. No one from law enforcement ever spoke with me, ever heard my side, ever asked me a single question. I did not even know my name was in that agreement until after it had been signed and released to the public.
>
> The Federal Government of the United States branded me a criminal in a secret deal with my own abuser, without ever once speaking to me. From the day Jeffrey Epstein found me until July of 2019, no one from the Federal Government, or any government for that matter, ever contacted me about

[261] OPR Report at i-iii (Nov. 2020).
[262] *See generally id.*
[263] Press Release, H. Comm. on Oversight and Gov't Reform, Committee Releases Records Provided by the Epstein Estate, Chairman Comer Provides Statement (Sept. 8, 2025); *See also* James Hill, *Key takeaways from the Justice Department review of Jeffrey Epstein sweetheart deal*, ABC NEWS (Nov. 16, 2020).
[264] *See* OPR Report at ii.
[265] *See id.* at ii-iii.
[266] *See id.* at iii.
[267] Press Release, H. Comm. on Oversight and Gov't Reform, Committee Releases Records Provided by the Epstein Estate, Chairman Comer Provides Statement (Sept. 8, 2025).
[268] *Id.*
[269] Transcribed Interview of Sarah Kellen at 40:11-17 (May 21, 2026).

> anything, not once. I have spent every year since trying to live underneath that piece of paper.[270]

The Committee investigated the circumstances surrounding the federal investigation, the negotiation of the NPA, the lenient treatment of Epstein during his state sentence, and the impact of these circumstances on survivors. In November 2020, the Department of Justice's Office of Professional Responsibility (OPR) released a report, titled *Investigation into the U.S. Attorney's Office for the Southern District of Florida's Resolution of Its 2006-2008 Federal Criminal Investigation of Jeffrey Epstein and Its Interactions with Victims during the Investigation* (OPR Report), examining the USAO's investigation of Epstein between 2005 and 2008.[271] OPR identified significant deficiencies in the government's handling of the case, including poor judgment in the resolution of the federal investigation, but did not conclude that former U.S. Attorney Acosta engaged in professional misconduct.[272]

Upon review, the Committee finds that the crimes committed by Epstein after 2005 could have been prevented and justice served had it not been for the failures of investigators and federal prosecutors in South Florida and Washington, D.C. While some of these failures involved an exercise in poor judgement by the USAO, others appeared to be the result of Epstein's pervasive and wide-reaching influence. These failures limited the Government's ability to determine the full scope of Epstein's conduct and contributed to an outcome that did not adequately account for the interests of survivors while enabling further criminal activity on the part of Epstein and Maxwell.

A. Acosta's Failure to Oversee the USAO's Federal Prosecution of Epstein Left the Investigation in the Hands of Probable Epstein Loyalists.

Acosta's lack of oversight allowed Epstein's influence over certain individuals and aspects of the investigation to affect the ultimate resolution of the case in ways that Acosta did not fully understand at the time. Nevertheless, Acosta admitted to the Committee that he understood he had the ultimate responsibility over decisions made at the USAO regarding Epstein.[273]

Due to Acosta's delayed participation in the case and his lack of knowledge as to the number of people involved in the investigation, there were no measures in place at the USAO to ensure the Epstein case—a matter involving sexual abuse of underage girls by a well-connected billionaire—was insulated from corruption and conflicts of interest or the strong appearances thereof. The USAO's usual practice at the time meant the U.S. Attorney did not become involved

[270] Transcribed Interview of Sarah Kellen at 13:20-14:4 (May 21, 2026).
[271] *See generally* OPR Report.
[272] *See id.* at xi.
[273] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla. at 44:6-8 (Sept. 19, 2025).

until certain high-level policy issues arose.[274] Thus, Acosta did not play a role in the Epstein investigation until negotiations for the NPA began and brought with it broader policy concerns:

Alexander Acosta (September 19, 2025)

Q. **…was the Epstein case high-profile [enough], that it came across your desk prior to the non-prosecution agreement?**

A. So I have no recollection that it came across my desk prior to that...my understanding is that the first assistant -- then- Criminal chief and I were briefed. I don't recall. I don't know. I suspect it was a very brief heads-up.[275]

This practice meant the investigation, prosecution, and eventual negotiations with Epstein and his team of high-profile defense attorneys were handled almost entirely by others. Acosta's hands-off approach was evident throughout his interview with the Committee when he testified to lacking knowledge about key points in the case:

Alexander Acosta (September 19, 2025)

A. I was not involved in how the investigation proceeded. We have very, very good prosecutors in the Southern District of Florida, and my approach would've been to trust them to proceed as they saw appropriate.[276]

…

Q. **You've mentioned, kind of, the lack of evidence beyond victim statements. I believe the Palm Beach PD -- or it might've been the FBI -- got… message pads out of Epstein's home and a couple other items of evidence, but after the Palm Beach PD executed their search warrant on his house, they described it as being cleaned up. Do you recall any of that?**

A. I don't.[277]

…

Q. **And we talked about the addition of the four named co-conspirators a little bit. And I know that you don't get into, kind**

[274] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 14:18-22 (Sept. 19, 2025).
[275] *Id.* at 15:21-23, 16:10-11.
[276] *Id.* at 94:19-21.
[277] *Id.* at 28:1-6.

of, picking and choosing who gets interviewed, but do you recall if those four women were interviewed.

A. I do not recall. And I wouldn't have reason to recall.[278]

…

Q. **So the provisions from the OPR report you read said that it was a broadening of a less-narrow version that defense counsel had suggested. Do you recall any conversations about why it was broader?**

A. So I don't recall any conversations about this.[279]

In his absence, Acosta entrusted his Assistant U.S. Attorneys (AUSAs) with key decisions in the Epstein case, particularly to the then-Chief of the Crimes Division, Matthew Menchel, whom Acosta gave "quite a bit of deference."[280] However, Acosta's decision to entrust this case to Menchel raises significant concerns.

During its investigation, the Committee learned of the alleged existence of a photograph that purportedly depicts Menchel on a trip with Epstein in Colorado in the early 2000s.[281] Although the Committee has not independently confirmed the photograph's existence or authenticity, if substantiated, it could suggest that Menchel had connections to Epstein during his tenure at the USAO. Such connections, if established, could raise questions about whether Menchel's relationship with Epstein may have influenced his judgment and created a significant conflict of interest.[282]

When asked about the alleged photo and a potential connection between Menchel and Epstein, Acosta appeared to be concerned about this new information:

Alexander Acosta (September 19, 2025)

Q. **Are you -- were you aware then of photographs of Menchel with Epstein in Aspen, Colorado, skiing?**

A. I was not. And I wasn't aware of it 'til this minute.

Q. **If you were aware of it, would that raise some concerns?**

[278] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 93:22-25 (Sept. 19, 2025).
[279] *Id.* at 84:10-13.
[280] *Id.* at 28:12-15, 123:8-10.
[281] *See id.* at 147:3-9.
[282] *See id.* at 147:3-9.

A. Yes, it would. When were the pictures?

Q. **…early 2000s.**[283]

Additionally, the Committee is aware that Menchel had a prior romantic relationship with his former deputy chief, Lilly Ann Sanchez—who went on to serve as one of Epstein's defense attorneys during the USAO investigation in which Menchel played a critical role.[284] The Committee asked Acosta about Menchel's connections to Epstein's defense counsel:

Alexander Acosta (September 19, 2025)

Q. **Did Mr. Menchel recuse himself because of that relationship?**

A. He did not.

Q. **Should he have?**

A. I should have known about it, or my first assistant should have known about it, and we should have had a fulsome discussion -- how long ago was the relationship, what was the nature of the relationship. I wish I would've been informed. I was not informed. I still don't know what the details are.[285]

At the time, Menchel did not disclose the fact that he had a prior romantic relationship with Sanchez. Furthermore, the EFTA files indicate that Menchel maintained a relationship with Epstein following the 2007 NPA and Menchel's transition to private practice. Specifically, documents released by the Committee from the Estate, and the DOJ pursuant to the EFTA, indicate that Menchel continued to meet with Epstein,[286] attend dinners with Epstein,[287] and communicate with Epstein by phone in the years following the plea agreement.[288] Although the

[283] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 147:3-9 (Sept. 19, 2025).
[284] *See* OPR Report at 154.
[285] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 146:19-147:2 (Sept. 19, 2025).
[286] Press Release, H. Comm. on Oversight & Gov't Reform, Oversight Committee Releases Additional Epstein Estate Documents (Nov. 12, 2025).
[287] *See* Julie K Brown & Claire Healy, *Epstein had dinners with a top Florida Prosecutor on his case, docs show*, MIAMI HERALD (last updated Jan. 26, 2026); *See e.g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00419052.pdf (Jan. 30, 2026) (Message from Lesley Groff to Reid Weingarten from March 1, 2012, showing a scheduled lunch with Matt Menchel released by U.S. Dep't of Just. in response to the Epstein Files Transparency Act); Press Release, H. Comm. on Oversight & Gov't Reform, Oversight Committee Releases Additional Epstein Estate Documents (Nov. 12, 2025).
[288] *See e.g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2010/EFTA02015329.pdf (Jan. 30, 2026) (Message from Lesley Groff reminding Epstein to call Matt Menchel on March 28, 2011, released by U.S. Dep't of Just. in response to the Epstein Files Transparency Act).

private firm where Menchel worked denied that Epstein had ever been a client,[289] that denial does not negate Menchel's continued association with Epstein or that relationship's implications for the prosecution.

In light of these apparent and serious conflicts of interest, it is suspect that Menchel was the first person at the USAO to recommend that Epstein's case be resolved via a non-prosecution agreement.[290] At that point in his career, Acosta had never used a non-prosecution agreement to resolve a case and confirmed in his testimony that such agreements are not typical in cases like Epstein's that involve sexual or violent crimes.[291] This conflict of interest combined with the unusually lenient and atypical treatment of Epstein compared to other similarly situated criminals raises questions that Menchel's connection to Epstein may have impacted his recommendations and handling of the Epstein case, including his unusual recommendation to enter into an NPA.

Acosta's approach—just as his approach in any other case—to the Epstein investigation meant he was unaware at any given time who in his office was staffed on that case. Though he knew the core team assigned to the task,[292] he could not testify to everyone involved:

Alexander Acosta (September 19, 2025)

Q. **Anyone else I haven't named who belongs on this list?**

A. [O]ther individuals may have been consulted from time to time, but I think that'd be the core team.[293]

This problem is further evidenced by the presence of former AUSA, Bruce Reinhart. Reinhart left the USAO on January 1, 2008, and immediately opened his own private practice, Bruce Reinhart PA.[294] According to documents reviewed by the Committee, Reinhart incorporated this entity with the state of Florida before he actually departed, or even gave notice to, the USAO on October 23, 2007.[295] This entity was located at 250 Australian Ave Ste 1400 in West Palm Beach, Florida, which happens to be the same address as the Florida Science Foundation—a sham corporation created by Epstein and his personal attorney, Darren Indyke, for purposes of Epstein's work release program in 2008.[296] Epstein created this

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[289] Julie K Brown & Claire Healy, *Epstein had dinners with a top Florida Prosecutor on his case, docs show*, MIAMI HERALD (last updated Jan. 26, 2026).
[290] *See* OPR Report at 40.
[291] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 78:10-11 (Sept. 19, 2025).
[292] *Id.* at 102:3-20.
[293] *Id.* at 102:21-23.
[294] *Articles of Incorporation Bruce E. Reinhart P.A.*, Florida Department of State, Division of Corporations, *available at* https://search.sunbiz.org/Inquiry/CorporationSearch/SearchResultDetail?inquirytype=EntityName&directionType=Initial&searchNameOrder=BRUCEEREINHARTPA%20P070001162140&aggregateId=domp-p07000116214-0e5dc57f-b964-44ea-b7cc-e0d010fa118e.
[295] *Id.*; Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. Of Fla., at 98-99.
[296] *Articles of Incorporation for Florida Science Foundation*, Florida Department of State, Division of Corporations, *available at* https://search.sunbiz.org/Inquiry/CorporationSearch/ConvertTiffToPDF?storagePath=COR%5C2007%5C1105%5C

entity on November 1, 2007, just one month after Reinhart created his private practice and while he was still at the USAO.[297]

It has also been established that immediately upon leaving the USAO, Reinhart began taking on Epstein associates as his clients including Kellen, several of Epstein's pilots, and a former housekeeper of Epstein's.[298] He also did all of this work alongside Epstein's attorney, Jack Goldberger, and in the same office building where Epstein resided while on work release and allegedly assaulted three young women.[299]

These facts, analyzed together, raise the appearance of a serious conflict of interest. When the Committee asked Acosta about the situation with Reinhart, Acosta was unaware Reinhart had taken any action in preparation for private practice while still at the USAO:

Alexander Acosta (September 19, 2025)

Q. **[These are] the Articles of Incorporation For Bruce Reinhart, P.A., his law firm, and the Articles of Incorporation for the Florida Science Foundation. Was Bruce Reinhart an employee in the U.S. Attorney's Office while you were there?**

A. So you've just disclosed something that I did not know.

Q. **Okay.**

A. Bruce Reinhart was an employee. He was an AUSA that worked in the Palm Beach office during this [inaudible]. I knew that he had left to work for Epstein while this case was pending. I did not know that he is the one that filed these articles of incorporation.[300]

Moreover, due to Acosta's hands-off approach to the case, he could not definitively say whether Reinhart had been involved and thus able to influence or even report information to Epstein about the USAO's investigation. Acosta stated:

00269606.Tif&documentNumber=N07000010684; Ken Silva, *Judge Who Approved Mar-a-Lago Raid Once Shared Office w/ Jeffrey Epstein*, HEADLINE USA (October 18, 2025) *available at* https://headlineusa.com/judge-who-approved-mar-a-lago-raid-once-shared-office-w-jeffrey-epstein/.

[297] *Id.*

[298] Deposition of Darren K. Indyke at 168:9-16 (Mar. 19, 2026); and Transcribed Interview of Sarah Kellen, at 107:7-9 (May 21, 2026).

[299] Transcribed Interview of Sarah Kellen at 107:7-25 (May 21, 2026); and *Katlyn Doe v. Indyke*, No. 1:19-cv-07771, 76–88, (S.D.N.Y. Aug. 20, 2019) (Plaintiff alleged she was induced to travel from New York to Florida under the representation she would work for the Florida Science Foundation, only to be forced to engage in sexual encounters with Epstein, and another young woman, while on his work release).

[300] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 98:12-19 (Sept. 19, 2025).

Alexander Acosta (September 19, 2025)

Q. **Was he directly involved in the Epstein investigation while at the U.S. Attorney's Office?**

A. So I would not have knowledge as to whether he was directly involved. He was not part of the core team, but within any office, as might be the case in any congressional office or others, there is sometimes hallway discussions, sometimes –

Q. **Hear things, you chat with colleagues near the water cooler, that kind of thing.**

A. And the Palm Beach office is much smaller than the Miami office. And so I can't speak to what he did or did not know.[301]

In a transcribed interview, Kellen explained that Reinhart was hired and paid directly by Epstein as a defense attorney for her and his other associates but was also unable to determine whether he worked on the Epstein case while at the USAO:

Sarah Kellen (May 21, 2026)

Q. **I'd actually like to talk about Bruce Reinhart. You said he was your first attorney. When was that?**

A. 2008 or '9 probably.

Q. **For the purpose of the nonprosecution agreement or –**

A. No.

Q. **-- something separate?**

A. No, just to represent me in a deposition for a civil suit.

Q. **Okay. And did Jeffrey Epstein help? Was he involved in that process at all –**

A. Yes.

Q. **-- getting the attorney?**

[301] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 98:20-99:2 (Sept. 19, 2025).

A. He found him, he hired him, he paid him. He would have discussions with Bruce about my depositions.

Q. **And what did you understand his – Bruce Reinhart's relationship to be with Jeffrey Epstein?**

A. Bruce shared an office with Jeffrey's attorney, Jack Goldberger, so it felt more like he was working for him and not me.

Q. **And did you know if Mr. Reinhart was still working for the U.S. Attorney's Office at that time?**

A. I don't think I was aware that he worked for the U.S. Attorney's Office until much later.[302]

Acosta's failure to adequately oversee the USAO's federal prosecution of Epstein may have left the investigation in the hands of individuals with serious conflicts of interest, to include those with connections to Epstein and who may have financially benefited from Epstein.

B. The NPA Agreement was Agreed to Prematurely, Inappropriately, and with Significant Elements of the Investigation Unresolved.

The OPR Report did not uncover evidence of illegal action on the part of Acosta in the making of the NPA, nor did it find that the NPA's terms were legally invalid.[303] However, the Committee determines that the NPA was an inappropriate and untimely resolution of the matter, given the outstanding questions remaining in the investigation and the extent to which Epstein's crimes had not yet been fully examined.

The OPR Report on the circumstances leading to the NPA highlighted that while the execution of such a deal was in "poor judgement" on the part of Acosta and the USAO, the case against Epstein was weakened by legal issues and potential defenses to each charge that ultimately led to that deal being struck.[304]

During his transcribed interview, Acosta repeatedly cited the perceived unreliability of certain survivors, and their apparent reluctance to testify against Epstein, that left the federal case vulnerable to failure.[305] He testified that there was consensus within the USAO that the evidentiary risks made a negotiated resolution preferable to a federal trial which they believed could carry a significant risk of failure:

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[302] Transcribed Interview of Sarah Kellen at 107:7-25 (May 21, 2026).
[303] *See* OPR Report at ix, 12.
[304] *See id.* at x.
[305] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 23:14-24:2, 27:23-25 (Sept. 19, 2025).

Alexander Acosta (September 19, 2025)

A. All that said, myself, the prosecuting attorney, the managing attorney of the Palm Beach office, the Criminal chief, and the first assistant all favored a pre-trial resolution. It was across-the-board.

…

And, at the end of the day, it was our judgment that -- and my judgment that the signal this would send to the community was an important signal. On the other hand, if we go to trial and we roll the dice and we do the crapshoot and we lose, what kind of signal does that send? That says that he got away with it, that you can do that more. And so we thought it was very, very important to send that signal, and that's why -- that's one reason we favored the negotiated plea.[306]

However, evidence reviewed by the Committee tends to show that the USAO proceeded with the NPA prematurely, as significant elements of the investigation were unresolved.

i. Missing Evidence

According to the OPR Report, USAO was aware of missing computers, hard drives, and security camera footage from Epstein's Palm Beach property that likely contained critical evidence of sexual exploitation or child pornography and that could corroborate survivors' statements.[307] After conducting a raid on Epstein's residence in Palm Beach, Florida on October 20, 2005, officers from the Palm Beach Police Department (PBPD) reported that certain equipment had been "removed" from the property.[308] The OPR Report stated that attorneys at the USAO attempted to locate this equipment, theorized it held valuable and important evidence, and even located an unnamed individual they believed to possess the evidence.[309] Unfortunately, upon intense pushback from Epstein's defense attorneys, and more significantly, a rush to implement the NPA, these efforts were inexplicably abandoned by USAO.[310]

During his transcribed interview, Acosta testified that he did not know the identity of the unnamed individual suspected of possessing the equipment nor the outcomes of the USAO's search for this equipment:

[306] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 23:1-3, 24:13-17 (Sept. 19, 2025).
[307] *See* OPR Report at 45-47.
[308] *See id.* at 175.
[309] *See id.* at 46.
[310] *See id.* at 47.

Alexander Acosta (September 19, 2025)

Q. **We spoke earlier about the removal of computer equipment from Mr. Epstein's home prior to execution of the search warrant by the Palm Beach Police Department and your office's attempts to obtain those materials from Mr. Epstein's attorneys. To your knowledge, did they ever succeed in doing so?**

A. I do not know.[311]

…

Q. **And then as a follow-up, I just want to add that according to the OPR report, Villafana learned that the computer equipment was in the possession of a particular individual who's not identified in the OPR report. Are you able to share with us who that individual is?**

A. So, one, I am not able to share who that individual is because I have no idea.[312]

Furthermore, the USAO was seemingly aware that Epstein had knowledge of the investigations against him as far back as October 2005 when the raid took place. According to the OPR Report, the PBPD noted that it appeared that potentially "damning" evidence had been "removed" from the property prior to their search.[313] This led the USAO to believe that the items had been removed in anticipation of a search.[314] Despite these suspicions, the USAO failed to adequately investigate whether Epstein removed the items or how he came to possess knowledge of an imminent search of his property.[315]

In her transcribed interview, Kellen testified that Epstein ordered that certain items be removed from his Palm Beach residence on a phone call, though she could not specify the date of the call:

Sarah Kellen (May 21, 2026)

Q. **Are you aware of any items being removed from Jeffrey Epstein's Palm Beach residence prior to the raid?**

A. Yes. He called another assistant and told her to go to the house and remove the computers from the house.

[311] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 150:12-16 (Sept. 19, 2025).
[312] *Id.* at 54:12-15.
[313] *See* OPR Report at 175-176.
[314] *See id.* at 46.
[315] *See id.* at 47.

Q. **Who was that assistant?**

A. [redacted]

Q. **What did he tell her?**

A. I just overheard him on the phone with her, so I vaguely -- the gist was like, go to the house and take the computers, and it was my understanding she was to give them to his attorney.[316]

However, Kellen stated that she had no knowledge as to the whereabouts of these computers nor whether that assistant removed evidence from Epstein's Palm Beach residence.[317]

Indeed, Kellen testified to the Committee that Epstein had instructed her to retrieve items from the Manhattan townhome sometime around 2006.[318] Epstein directed her to provide those items to his attorneys, including Indyke, who were present on the property:

Sarah Kellen (May 21, 2026)

Q. **What was your understanding of why he wanted those contents removed from the property?**

A. I don't know.

Q. **Were items or records intentionally destroyed or withheld from the police as part of the investigation?**

A. I don't know. I remember, I think it was Valentine's Day, because I was having dinner with my then-boyfriend, and Jeffrey called me and had me come – leave the dinner and meet him at his house in New York. And he had his lawyers there. Darren Indyke was there and a few of his other attorneys, and he told me to gather various things from the house and give it to his attorneys.[319]

Kellen testified that the items she was instructed to retrieve were directories and printed photographs.[320] However, Kellen stated that she did not know what Epstein and his attorneys did with those items:

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[316] Transcribed Interview of Sarah Kellen at 98:18-99:1 (May 21, 2026).
[317] *Id.* at 99:6-25.
[318] *Id.* at 100:1-10.
[319] *Id.* at 99:23-100:6.
[320] Transcribed Interview of Sarah Kellen at 100:1-10 (May 21, 2026).

Sarah Kellen (May 21, 2026)

Q. **…Were items or records ever intentionally destroyed or withheld from the police as part of this investigation?**

…

A. …I was asked to go around the house to collect to give to the attorneys, so I don't – I didn't know the purpose or what they were going to do with those items. I didn't understand it, that it was intentionally trying to –

Q. **Understood. You received an instruction from your boss to remove items from the property. Did this –**

A. I didn't remove it. I just was gathering it from all the floors in the house and putting it in the dining room for the attorneys. I don't know what they did with it.

Q. **Okay. Can you list the items that you gathered in the dining room?**

A. Directories and printed photographs.[321]

During his deposition, Indyke was also asked about the removal of computer equipment from Epstein's properties prior to the FBI raid on his Palm Beach residence:

Darren Indyke (March 19, 2026)

A. So during the course of – after Epstein's conviction, after he served jail time, through conversations with defense counsel I became aware that there were computer hard drives in the possession of private investigators. Not having done them, not having been participating in that in any way, I don't know when they were removed, when they came in their possession, if they were removed. I just don't know how they came into possession, but I knew of the existence of hard drives.[322]

[321] Transcribed Interview of Sarah Kellen at 100:14-101:14 (May 21, 2026) (Counsel objected to further questions on the nature of these directories and printed photographs in consideration of protecting the identities of victims).
[322] Deposition of Darren K. Indyke at 118:19-24 (Mar. 19, 2026).

Media reporting has raised the possibility that Samuel Richard "Sandy" Berger—former aide to President Clinton—tipped off Epstein about the raid on his Palm Beach residence.[323] During a deposition in the civil case brought by Virginia Giuffre in 2010, one of Epstein's assistants was asked about Berger and whether he tipped off Epstein.[324] The assistant refused to answer this, and various other questions during her deposition in that civil case.[325] Additionally, according to the message logs produced to the Committee by the Estate, an urgent message was left for Epstein by Berger on October 2, 2005, at 9:05 p.m.—just 18 days prior to the search.[326] During a deposition with President Clinton and transcribed interviews with Kellen, Groff, and Staley, each testified they had no knowledge on whether Epstein was warned about the search.[327]

Berger passed away in 2015[328] and questions about the search remain unanswered. This information should have been discovered at the time by agencies such as the USAO or the FBI, both of which possess full criminal investigative authority, and were aware of or should have been aware of the likelihood that Epstein received insider information. Yet neither agency appears to have conducted such an investigation before the NPA was established or at any subsequent phase of the investigation. Significant evidence was therefore left unexamined before the case was resolved through the NPA, undermining the theory that an NPA was justified due to insufficient evidence to warrant federal prosecution.

ii. Failure to Coordinate with Other Jurisdictions

The USAO failed to coordinate with other jurisdictions that may have had evidence of Epstein's criminal activities that would have tended to favor a broader federal prosecution. According to the OPR Report, the USAO knew of allegations that Epstein's crimes extended beyond Florida into other states including New Mexico and New York.[329] In his transcribed interview, Acosta testified that he had no knowledge of out-of-state allegations:

Alexander Acosta (September 19, 2025)

Q. **… The first, kind of, known tip is from Marie and Annie Farmer in 1997, Maria Farmer alleging that Epstein assaulted her in New York as a minor and Annie Farmer alleging that Mr. Epstein assaulted her in New Mexico as a minor. So my understanding of those allegations…is that they were flown to those locations, not with Epstein, but met Epstein there.**

[323] *See* Haven Orecchio-Egresitz & Natalie Musumeci, *A model suspected of recruiting for Epstein was asked whether Bill Clinton's security advisor tipped him off about search warrant*, BUS. INSIDER (Jan. 5, 2024).
[324] *Id.*
[325] *Id.*
[326] Press Release, H. Comm. on Oversight and Gov't Reform, Committee Releases Records Provided by the Epstein Estate, Chairman Comer Provides Statement (Sept. 8, 2025).
[327] Deposition of William J. Clinton, former President of U.S., at 165:9-15 (Feb. 27, 2026); Deposition of Darren K. Indyke at 37:1-6 (Mar. 19, 2026); Transcribed Interview of Sarah Kellen at 98:16-17 (May 21, 2026); Transcribed Interview of Lesley Groff at 219:13-18 (June 9, 2026); and Transcribed Interview of James Edward "Jes" Staley at 80:25-81:4 (July 23, 2026).
[328] Ken Dilanian, *Sandy Berger, ex-Clinton national security adviser, dies*, PBS NEWS (Dec. 2, 2015).
[329] *See* OPR Report at 91, 101, 174.

A. So I don't know those facts, and I can't discuss those facts. I can discuss the facts about south Florida, and I don't know to what degree our office was aware of that information.[330]

Accordingly, Acosta testified that evidence possessed by USAO was limited to Palm Beach County:

Alexander Acosta (September 19, 2025)

So, at the time, one of the major questions in the case was, is this a Federal case or is it a local case? …[O]ur evidence was that there were no other individuals involved, that there was no travel involved, that the victims went to his home. What happened -- and unless we really need to, let's not get into the details -- what happened [] in his home, and they left. And some of the victims didn't come back. Other victims came back on other days, and the same thing happened. And other victims suggested to their friends that they come back, and those things happened. But it was all within Palm Beach County. It was all local. And one of the issues was, where is the Federal connection? Where is the interstate travel?[331]

Neither the USAO nor the FBI exercised due diligence in properly coordinating with other jurisdictions to support a stronger case for federal prosecution.

iii. Failure to Conduct Interviews with Epstein Associates

Neither the USAO nor the FBI conducted a sufficient investigation, to include interviews with significant figures in Epstein's orbit, prior to the execution of the NPA, and ignored evidence tending to show that Epstein may have been intimidating or tampering with key witnesses. The Committee conducted depositions and transcribed interviews with numerous individuals within Epstein's orbit. Among others, this included former President Bill Clinton, Les Wexner, Darren Indyke, Richard Kahn, Ted Waitt, Sarah Kellen, Lesley Groff, Doug Band, Kathryn Ruemmler, Bill Gates, Leon Black, and Jes Staley.[332] The Committee asked witnesses whether they had ever been contacted or interviewed by any law enforcement agency concerning

[330] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 30:25-31:6 (Sept. 19, 2025).
[331] *Id.* at 20:2-11.
[332] *See* Deposition of William J. Clinton, former President of the U.S. (Feb. 27, 2026); *See* Deposition of Leslie H. Wexner (Feb. 18, 2026); *See* Deposition of Darren K. Indyke (Mar. 19, 2026); *See* Transcribed Interview of Theodore Waitt (Apr. 30, 2026); *See* Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at (Sept. 19, 2025); *See* Transcribed Interview of Sarah Kellen (May 21, 2026); *See* Transcribed Interview of Lesley Groff (June 9, 2026); *See* Transcribed Interview of Douglas J. Band (June 30, 2026); *See* Transcribed Interview of Kathryn H. Ruemmler (July 15, 2026); *See* Transcribed Interview of William H. Gates, III (June 10, 2026); and *See* Transcribed Interview of James Edward "Jes" Staley (July 23, 2026).

Epstein or Maxwell.[333] Only Kellen, Gates, and Groff testified that they were contacted by law enforcement. However, these contacts did not take place until 2019—more than a decade after the execution of the NPA.[334]

The USAO even failed to interview the four women named as co-conspirators in the NPA. According to the OPR Report, the USAO agreed to this language in 2007 while the FBI was attempting and failing to contact some of these women.[335] During his transcribed interview, Acosta testified that he had no recollection of efforts to interview the named co-conspirators:

Alexander Acosta (September 19, 2025)

Q. **It seems odd, verging on concerning, that it included a blanket immunity for the Southern District of Florida to both unnamed and four known co-conspirators. Do you recall the origination of that line?**

…

A. So I don't recall any conversations about this. I ultimately approved the agreement, and because as U.S. attorney I ultimately approved it, I'm responsible for it. What's contained in the report is -- I have no recollection of this. My assumption as I approved the ultimate agreement is that we had very experienced attorneys and that this would've been thought through and negotiated.[336]

Q. **…do you recall if those four women were interviewed?**

A. I do not recall. And I wouldn't have reason to recall.

Q. **The Palm Beach Police Department attempted to interview those people and were, according to their report, told by Alan Dershowitz that those four women were out of the country. Do you have any knowledge of that?**

[333] Deposition of William J. Clinton, former President of U.S., at 29:21-25 (Feb. 27, 2026); Deposition of Leslie H. Wexner, at 127:17-22 (Feb. 18, 2026); Deposition of Darren K. Indyke, at 211:3-13 (Mar. 19, 2026); Transcribed Interview of Theodore Waitt, at 92:9-12 (Apr. 30, 2026); Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 94:22 (Sept. 19, 2025); Transcribed Interview of Sarah Kellen, at 41:14-15, 19-20 (May 21, 2026); Transcribed Interview of Lesley Groff, at 180:10-16 (June 9, 2026); Transcribed Interview of Douglas J. Band, at 102:20-1 (June 30, 2026); Transcribed Interview of Kathryn H. Ruemmler, at 39:3, 6, 9 (July 15, 2026); Transcribed Interview of William H. Gates, III, at 131:5-10 (June 10, 2026); and Transcribed Interview of James Edward "Jes" Staley, at 27:5, 8, 11 (July 23, 2026).

[334] Transcribed Interview of Sarah Kellen at 41:14-15, 19-20 (May 21, 2026); Transcribed Interview of Lesley Groff at 180:10-16 (June 9, 2026); and Transcribed Interview of William H. Gates, III at 131:5-10 (June 10, 2026).

[335] *See* OPR Report at 84-85.

[336] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 82:12-84:17 (Sept. 19, 2025).

A. I have no knowledge of that.[337]

The FBI attempted to interview Groff at her home on August 21, 2007. According to documents released pursuant to the EFTA, Groff excused herself from the interview and allegedly called Epstein. It noted that "Mr. Epstein instructed Ms. Groff to not speak with the agents and reprimanded her for letting them into her home."[338]

During her transcribed interview with the Committee, Groff disputed the fact that she called Epstein. Instead, Groff claimed she called Indyke after the FBI arrived:

Lesley Groff (June 9, 2026)

Q. **Who did you speak to next?**

A. My son who was with me because he had just gotten up from a nap. He was only about 2.5 or 3 years old. And I didn't really know what to do, so I went upstairs and I called Darren Indyke, who is the in-house counsel, to just say people are here. I don't – you know, I don't know what to do. And he said you should not speak to them without an attorney, and I've watched enough TV to know, okay. And so I went downstairs and said I don't think I should be speaking to you without an attorney present. And they didn't really like that, and then they left.

Q. **Did you, in fact, retain an attorney?**

A. I did not retain an attorney myself. Mr. Epstein got me an attorney, and I went and spoke to him once.[339]

Ultimately, Groff was not successfully interviewed by the FBI or any other law enforcement agency.[340]

According to documents released by DOJ pursuant to the EFTA, agents also planned to serve another alleged co-conspirator, [redacted] with a target letter—suggesting the FBI suspected she was more than a witness—at Teterboro Airport, but Epstein diverted his aircraft to the U.S. Virgin Islands, preventing service.[341]

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[337] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 93:23-94:4 (Sept. 19, 2025).
[338] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/Court%20Records/Doe%20v.%20United%20States,%20No.%20908-cv-80736%20(S.D.%20Fla.%202008)/EFTA02756508.pdf (Jan. 30, 2026) (Excerpt of proposed plea agreement describing Epstein's witness tampering, released by U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[339] Transcribed Interview of Lesley Groff at 90:5-15 (June 9, 2026).
[340] *Id.* at 180:10-16.
[341] *Doe v. United States*, No. 9:08-cv-80736 (S.D. Fla. 2019).

In her opening statement, Kellen testified to the Committee that the FBI attempted to contact her and [redacted] at the St. Thomas airport before Epstein intervened:

> **Sarah Kellen (May 21, 2026)**
>
> He could also control any law enforcement agency. That proof came in 2007. Two FBI agents tried to approach me and another young woman in the St. Thomas airport. Jeffrey told us to stay where we were, walked over, and spoke to the agents himself, came back 10 minutes later and said, "Let's go." The agents were gone.[342]

Kellen testified that law enforcements' failure to question her led her to believe that Epstein may have been unfairly targeted:

> **Sarah Kellen (May 21, 2026)**
>
> Q. **When did you first hear about the allegations?**
>
> A. I don't know exactly. Jeffrey kind of presented it all that he was the victim, that he was being taken advantage of by, like, unscrupulous women that were out to get his money and in cahoots with each other, that their attorneys were out to exhort him…
>
> Q. **Did you believe Epstein?**
>
> A. I did.
>
> Q. **Why?**
>
> A. Because I only had his side, his reference. Nobody questioned me, nobody approached me, so I only had his narrative.[343]

When asked more generally about outstanding elements of the case, including interviewing witnesses, Acosta said he trusted his investigating attorney, Marie Villafaña, to pursue the leads she felt appropriate:

[342] Transcribed Interview of Sarah Kellen at 13:16-19 (May 21, 2026); *See also* Transcribed Interview of Sarah Kellen at 89:11-22 (May 21, 2026).
[343] *Id.* at 97:17-98:3.

Alexander Acosta (September 19, 2025)

Q. **So my question, in light of all of that: Would it, in your view, have been possible at the time the NPA was entered into to make a reliable assessment regarding the strength of the case against Mr. Epstein without cooperating witnesses, without having spoken to employees, without flight logs, without the contents of Mr. Epstein's computers or his financial records, to the extent that evidence existed?**

A. So the matter came to our office in 2006. The prosecutor on the case was an experienced prosecutor. She had discretion to proceed as she saw fit. At some point, she said, "It's now time to move to the next stage, and it's time to bring this matter to resolution." That, again, was within her discretion. Hindsight's 20/20. In retrospect, maybe she should have done more; maybe she should not have done more. It's very difficult, sitting here 20 years later, to second-guess her decisions.[344]

During his transcribed interview, Acosta expressed regret about the decision to resolve Epstein's case through the NPA.[345] Because of the USAO's rush to resolve Epstein's case through the NPA, federal law enforcement likely neglected key elements of their investigation.

C. The Circumstances of Epstein's Work Release in 2008 Amounted to an Irresponsible Abuse of Discretion by the Palm Beach County Sheriff's Office and a Serious Lack of Judgement by the USAO in Entrusting Epstein's Imprisonment to the State System.

The Palm Beach County Sheriff's Office (PBSO) was technically within its authority to grant Epstein's application for work release based on policies in place at the time,[346] but the decision was an abuse of its discretion considering facts known to the PBSO and the resulting absurd leniency that enabled Epstein to commit further crimes.

The strange circumstances of Epstein's work release included the following terms: Epstein could leave the stockade for up to 12 hours a day, six days a week to purportedly work at the, by all accounts fictitious, Florida Science Foundation;[347] he traveled by private car and was accompanied or monitored by off-duty sheriff's deputies whom *he* paid and even gifted

[344] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 151:14-24 (Sept. 19, 2025).
[345] *Id.* at 79:8-12.
[346] FLORIDA DEP'T OF LAW ENF'T OFF. OF EXEC. INVESTIGATIONS PUB. CORRUPTION UNIT, EI-73-8674, PRELIMINARY INQUIRY INTO JEFFREY EPSTEIN'S WORK-RELEASE AND INCARCERATION BY THE PALM BEACH COUNTY SHERIFF'S OFFICE (Mar. 18, 2021).
[347] See OPR Report at 114-115.

amusement park tickets to;[348] business visitors were permitted to come and go from the office during his work-release hours; deputies were not required to monitor Epstein's meetings or activities;[349] and he was permitted to visit his Palm Beach residence on multiple occasions during work-release hours, usually while the deputy remained outside.[350]

The elements of Epstein's work release were beyond excessive and should never have been allowed to occur, particularly, because of allegations made against Epstein claiming he sexually assaulted multiple women while on work release.[351] In fact, the failures of the PBSO to monitor their prisoner, or keep federal prosecutors apprised of these details, had dire consequences for these women. Kellen testified that she was abused by Epstein while he was on work release:

Sarah Kellen (May 21, 2026)

Q. **How did the abuse change over the years?**

A. It was pretty consistent. It wasn't -- it had a period of slight reprieve when he was in jail for a short period of time, and then he got out on work release. It wasn't as bad in the years that followed his -- when he got out of work release. But it was still -- it still continued, just not to the frequency as much, the last few years.[352]

In addition to Kellen and testimonial accounts within civil cases filed against Epstein through 2019, the Committee was informed by an additional survivor on September 2, 2025, that she was also abused by Epstein at the Florida Science Foundation while he was on work release.[353]

On August 6, 2019, the Florida Department of Law Enforcement assumed the Palm Beach County Sheriff's Office's criminal investigation concerning Epstein at the direction of Governor Ron DeSantis.[354] According to the Florida Department of Law Enforcement's (FDLE) findings from 2021, PBSO allowed Epstein to pay the deputies charged with guarding him,

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[348] Transcribed Interview of Sarah Kellen at 62:7-8 (June 9, 2026).
[349] FLORIDA DEP'T OF LAW ENFORCEMENT OFFICE OF EXEC. INVESTIGATIONS PUBLIC CORRUPTION UNIT, EI-73-8674, PRELIMINARY INQUIRY INTO JEFFREY EPSTEIN'S WORK-RELEASE AND INCARCERATION BY THE PALM BEACH COUNTY SHERIFF'S OFFICE, 10 (Mar. 18, 2021).
[350] *See* OPR Report at 142-143; Sarah Blaskey & Nicholas Nehamas, *Why was Jeffrey Epstein allowed to purchase small women's panties from the Palm Beach jail?*, MIAMI HERALD (Aug. 19, 2019).
[351] *Katlyn Doe v. Indyke*, No. 1:19-cv-07771, 76–88, (S.D.N.Y. Aug. 20, 2019); *Priscilla Doe v. Indyke*, No. 1:19-cv-07772, 90, ECF No. 1 (S.D.N.Y. Aug. 20, 2019); and Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00161958.pdf (Jan. 30, 2026).
[352] Transcribed Interview of Sarah Kellen at 30:1-5 (May 21, 2026).
[353] Committee Member Meeting with Survivors of Jeffrey Epstein and Ghislane Maxwell's Crimes, 119th Cong. 1 (Sept. 2, 2025).
[354] FLORIDA DEP'T OF LAW ENFORCEMENT OFFICE OF EXEC. INVESTIGATIONS PUBLIC CORRUPTION UNIT, EI-73-8674, PRELIMINARY INQUIRY INTO JEFFREY EPSTEIN'S WORK-RELEASE AND INCARCERATION BY THE PALM BEACH COUNTY SHERIFF'S OFFICE (Mar. 18, 2021).

creating conflicts of interest, and did not enforce consistent monitoring of Epstein in his office or his residence, creating opportunities for criminal activities—like the abuse of women—to occur out of sight.[355]

Kellen testified that from her perspective, Epstein appeared to be receiving special treatment while in prison and outside of it.[356] Epstein was granted permission to make a video call to Kellen from inside the Palm Beach County stockade, during which he ordered her to undress for him on camera.[357] Epstein was allowed to make visits to his Palm Beach residence where he also received many guests though he was technically only limited to meetings with "business associates."[358] Kellen remarked that she even set up meetings for Epstein with Sarah Ferguson, former Duchess of York and wife of Andrew Mount-Batton Windsor, which took place while Epstein was on work release.[359]

Troublingly, discussions between the USAO and the State Attorney's Office over Epstein's work release did not occur until after the NPA was already signed—a fact OPR pointed to as an example of the danger of structuring the NPA around a state correctional system that federal prosecutors did not understand and could not control.[360] Accordingly, the NPA was structured without prohibiting Epstein's eligibility for work release.[361]

Acosta testified that the State Attorney's Office assured the USAO that Epstein's confinement would be appropriately carried out without work release.[362] He stated that the State Attorney's Office did not notify USAO when Epstein was eventually granted work release:

> **Alexander Acosta (September 19, 2025)**
>
> A. We'd had assurance from the State attorney and we had assurance from his counsel that he would be in continuous confinement. And then, after he goes to jail, he applies for work release, and Palm Beach gives him work release. And we're not even notified that he gets work release. And our office objects to it, but -- but we had assurances that that would not happen. And OPR talks about those assurances as well.[363]

Acosta described the State as an "unreliable partner on multiple levels:"

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[355] *Id.*
[356] Transcribed Interview of Sarah Kellen at 62:7-8 (May 21, 2026).
[357] *Id.* at 12:13-15.
[358] FLORIDA DEP'T OF LAW ENFORCEMENT OFFICE OF EXEC. INVESTIGATIONS PUBLIC CORRUPTION UNIT, EI-73-8674, PRELIMINARY INQUIRY INTO JEFFREY EPSTEIN'S WORK-RELEASE AND INCARCERATION BY THE PALM BEACH COUNTY SHERIFF'S OFFICE, 8 (Mar. 18, 2021).
[359] Transcribed Interview of Sarah Kellen at 66:3-5 (May 21, 2026).
[360] *See* OPR Report at 173.
[361] Press Release, H. Comm. on Oversight and Gov't Reform, Committee Releases Records Provided by the Epstein Estate, Chairman Comer Provides Statement (Sept. 8, 2025).
[362] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 36:13-17 (Sept. 19, 2025).
[363] *Id.* at 36:13-17.

Alexander Acosta (September 19, 2025)

Q. **My question is simply, would you disagree with OPR's conclusion that reposing trust in the State to ensure that Jeffrey Epstein served his full sentence in State prison was an error in judgment?**

A. I wouldn't. I would not disagree. I think the State turned out to be an unreliable partner on multiple levels. And had we known the way it would have gone, we would not have done so. And so, yes, that is on me.[364]

According to the OPR Report, the USAO initially treated Epstein's work release as a possible breach of the NPA serious enough to reopen the federal prosecution but ultimately decided against this position.[365] In fact, on November 24, 2008, Acosta sent a formal notice to Epstein attorney, Roy Black, stating that "the Office believes that Mr. Epstein's application to and participation in the work release program is a material breach of the Non-Prosecution Agreement."[366] However, this issue was never resolved, and the USAO did not produce any formal documentation reflecting its ultimate decision to decline prosecution or setting forth the basis for that determination. The shift away from pursuing prosecution occurred after Acosta recused himself from Epstein-related matters in late November 2008 and First Assistant U.S. Attorney Jeffrey Sloman became the U.S. Attorney and senior decisionmaker.[367]

At no point between 2009 and 2019 did any attorney at the DOJ or investigator at the FBI ever seek to re-open Epstein's case and prosecute a breach of his NPA. In fact, according to every U.S. attorney general that served between 2009 and 2019, there was no involvement in any investigation into Epstein until 2019 when Bill Barr was appointed U.S. Attorney General.[368] Even Barr only ever discussed the case at a broad level and was never deeply involved.[369]

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[364] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 57:15-20 (Sept. 19, 2025).
[365] *See* OPR Report at 182.
[366] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00161958.pdf (Dec. 23, 2025).
[367] *See* OPR Report at 115.
[368] *See* Letter from Jefferson B. Sessions III, former U.S. Att'y Gen., to James Comer, Chairman, H. Comm. on Oversight and Gov't Reform (Aug. 28, 2025) (on file with the Committee); Letter from Merrick B. Garland, former U.S. Att'y Gen., to James Comer, Chairman, H. Comm. on Oversight and Gov't Reform (Sept. 24, 2025) (on file with the Committee); Letter from Robert K. Kelner on behalf of Eric H. Holder, former U.S. Att'y Gen., to James Comer, Chairman, H. Comm. on Oversight and Gov't Reform (Sept. 26, 2025) (on file with the Committee); Letter from Alberto R. Gonzales, former U.S. Att'y Gen., to James Comer, Chairman, H. Comm. on Oversight and Gov't Reform (Aug. 22, 2025) (on file with the Committee); Letter from James B. Comey, former Dir. of Fed. Bureau of Investigation, to James Comer, Chairman, H. Comm. on Oversight and Gov't Reform (Oct. 1, 2025) (on file with the Committee); and Letter from Theodore V. Wells Jr. on behalf of Loretta E. Lynch, former U.S. Att'y Gen., to James Comer, Chairman, H. Comm. on Oversight and Gov't Reform (Oct. 17, 2025) (on file with the Committee).
[369] Deposition of William P. Barr, former Att'y Gen., U.S. Dep't of Just., at 11:3-14 (Aug. 18, 2025).

D. A Lack of Information about the NPA and the Existence of Non-Disclosure Agreements (NDAs) Prevented Survivors from Receiving Justice and Delayed Exposure of Epstein's Crimes.

In 2019, the U.S. District Court for the Southern District of Florida held that federal prosecutors at the USAO violated the Crime Victims' Rights Act (CVRA) by entering the NPA without first conferring with Epstein's survivors.[370] Significantly, the court found the USAO acted to "conceal the existence of the [NPA] and mislead the victims to believe that federal prosecution was still a possibility."[371] Keeping survivors in the dark about Epstein's "sweetheart deal" created opportunities for Epstein to continue his crimes and avoid civil liability and public scrutiny for even longer.

Acosta testified that he ultimately approved the decision by USAO attorneys to cease notifying the survivors of Epstein about the NPA, because it contained a provision that allowed the survivors to recover financially in the event of Epstein's guilty plea.[372] USAO attorneys were concerned that notifying the survivors of their potential financial recovery under the NPA could allow the defense to challenge their credibility or suggest potential bias based on their financial interest.[373] Ultimately, the USAO for the Southern District of Florida believed such challenges could complicate Epstein's then-pending appeal of the agreement before the DOJ in the District of Columbia.[374]

The Committee maintained communication with survivors of Epstein's crimes throughout its investigation, and many expressed their frustrations that very few of them were ever interviewed or even contacted by law enforcement agencies during the Epstein investigation prior to 2019.[375] It also appears that survivors were further kept in the dark by the existence of NDAs with certain individuals barring them from disclosing any prior sexual contact. The Committee reviewed evidence that Epstein may have assisted these individuals in crafting and implementing these NDAs.

As an example, Black, former client and associate of Epstein, formed an NDA with a Russian woman whom he had an extramarital sexual affair with over the course of six years.[376] The NDA went into effect in 2015 and its terms required that Black pay the woman $100,000 per month for 15 years, $1 million in loan forgiveness, and $2 million in British pounds for a visa in the United Kingdom in exchange for her silence on their past relationship.[377] At that time,

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[370] *Doe 1 v. United States*, 359 F. Supp. 3d 1201 (S.D. Fla. 2019).
[371] *Doe 1 v. United States*, 359 F. Supp. 3d 1201, 1219 (S.D. Fla. 2019).
[372] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 71:5-72:14 (Sept. 19, 2025).
[373] *Id.* at 71:5-72:14.
[374] *Id.* at 71:5-72:14.
[375] In-Person Meeting with World Without Exploitation, Inc. and H. Comm. on Oversight & Gov't Reform Majority Staff (Nov. 18, 2025, at 10:00AM); In-Person Meeting with Epstein Survivors with the Office of the Speaker of the U.S. H. of Rep. and Committee Staff (Sept. 2, 2025).
[376] Transcribed Interview of Leon D. Black at 39:2-3 (June 26, 2026).
[377] *Id.* at 41:21-24.

Epstein was handling Black's estate and advised Black on this NDA, though Black did not consider him to be an "NDA adviser."[378]

When the Committee pressed Black for more information surrounding the NDA, Black refused to provide responsive and comprehensive testimony.[379] Chairman Comer ultimately issued to Black two subpoenas: one for his testimony in a deposition, and another for all NDAs within his possession and control.[380] On September 16, 2026, the full U.S. House of Representatives agreed by unanimous consent to hold Leon D. Black in contempt of Congress for his refusal to fully comply with both subpoenas.[381]

[378] Transcribed Interview of Leon D. Black at 42:16-17 (June 26, 2026).
[379] *Id.* at 47-48.
[380] *Id.* at 46.
[381] H.Res.1543 – 119th Congress (2025-2026): Recommending that the House of Representatives find Leon D. Black in contempt of Congress for refusal to comply with subpoenas duly issued by the Committee on Oversight and Government Reform, H.Res.1543, 119th Cong.2 (Sept. 16, 2026).

III. Epstein Used Connections as Currency and Enablers Kept the Money Flowing.

According to documents and testimony received by the Committee, Epstein intentionally made himself useful to powerful people, used those relationships to enhance his own credibility, and spent that credibility to gain more access. The result was a self-reinforcing network that helped sustain Epstein's financial and institutional position long after his abuse of young women and girls became a matter of public record.

Epstein surrounded himself with wealthy and prominent associates. He built and maintained those relationships deliberately and misrepresented the nature and extent of those relationships to serve specific functions: they made his financial activities appear legitimate, provided social cover, and made scrutiny appear implausible.

Epstein cultivated an image of extraordinary influence. For decades, he presented himself as an elite financial adviser, philanthropist, and confidant to some of the world's wealthiest individuals, political leaders, academics, business executives, and cultural figures. These relationships provided Epstein with credibility, making him appear financially sophisticated, socially accepted, and institutionally legitimate. Epstein cultivated an appearance of legitimacy that obscured the reality of his conduct. Those relationships became a form of social and financial capital that he repeatedly leveraged to attract clients, ensnare young women, discourage scrutiny, and preserve access to the institutions necessary to sustain his operations. Epstein treated connections as a form of currency. Proximity to one influential person helped him gain access to another, and each new relationship enhanced the apparent legitimacy of the network.

The significance of that network became even more pronounced after Epstein's 2008 conviction for soliciting prostitution from a minor. His criminal conduct was no longer merely the subject of accusation or rumor; it was a matter of public record. Yet associates continued to conduct business with Epstein, accepted his referrals, sought his financial advice, socialized with him, partnered with him in investments, or otherwise maintained relationships that helped restore his standing within elite circles. In several instances, these relationships expanded after his conviction.

Epstein's network was more than a collection of prominent names. It was infrastructure that supported his criminal enterprise. Wealthy clients supplied revenue and validation. Professional advisers administered his entities and transactions. Banks moved his money. Academic institutions offered prestige and access. Employees maintained his residences, schedule, and travel. Prominent associates helped preserve the appearance that Epstein remained accepted within elite society even after his conviction.

A. Epstein Deliberately Cultivated Elite Relationships and Used Them to Establish Financial and Social Legitimacy.

Epstein engaged in four patterns to enable his criminal activities: (1) Epstein structured many of his closest relationships so that the other party was dependent on him for money,

financial advice, professional opportunities or advancements, introductions, investments, charitable contributions, or personal favors; (2) powerful associates maintained contact with Epstein after his 2008 conviction for soliciting prostitution from a minor, permitting him to revive his operations; (3) Epstein indebted a fiercely loyal staff to keep his enterprise running; and (4) Epstein's prominence was not separated from his trafficking, but in fact actively enabled it by providing social cover, reducing the likelihood of challenge, and offering targets of his abuse and observers false reassurance about his conduct. The strength of Epstein's network of influential connections made survivors of his crimes reluctant to come forward.

i. Epstein Intentionally Cultivated and Structured Dependency.

Epstein structured many of his closest relationships so that the other party was dependent on him for money, introductions, or for professional advancement. This accumulation of contacts began early in Epstein's career as an alleged "money manager,"[382] or a financial consultant for wealthy individuals.[383] Epstein positioned himself as the person who could make an introduction, structure a deal, solve a tax problem, connect one billionaire to another, or open a door that would otherwise remain closed.

The more powerful the people around him became, the more credible Epstein appeared. No relationship did more to launch that image than Epstein's relationship with his most consequential client, Les Wexner, who gave Epstein extraordinary authority to manage his financial affairs.

In his deposition with the Committee, Wexner disclosed how he granted Epstein power of attorney in 1991[384] and appointed him trustee of the Wexner foundation.[385] This authorized Epstein to sign checks, hire staff, borrow money, and buy or sell property on Wexner's behalf. In a deposition with the Committee, Wexner confirmed that Epstein had "wide latitude" over his financial affairs, extending to his children's trust accounts.[386] Wexner also testified that Epstein used this authority to steal millions from him:

Leslie Wexner (February 18, 2026)

Q. **Mr. Epstein was convicted in 2008. Did you maintain any contact with Mr. Epstein after his plea deal?**

A. As I recall, concomitantly with Abigail taking over the finances, my wife is an M&A lawyer. She worked for Davis Polk. She's really smart. She took over the finances and kind of concomitantly she was discovering that he stole money from us and concomitantly finding out about these accusations and the criminal activity that he

[382] Transcribed Interview of Lesley Groff at 22:7–14 (June 9, 2026).
[383] Deposition of Darren K. Indyke at 15:24-25 (Mar. 19, 2026); Transcribed Interview of James Edward "Jes" Staley at 17:25-18:3 (June 10, 2026).
[384] Deposition of Leslie H. Wexner at 80:10-11, 106:14-19 (Feb. 18, 2026).
[385] *Id.* at 82:2-6.
[386] *Id.* at 81:4-19.

pursued, and when we -- when I, when we found out about it, we severed relationships with him immediately.[387]

Epstein managed to misappropriate several hundred million dollars from Wexner by moving $20 million of stock and cash from Wexner's charity into Epstein's charities.[388] Wexner testified that he was unaware of how much money Epstein misappropriated to his advantage:

Leslie Wexner (February 18, 2026)

Q. **[I]t's been reported that around $20 million of stock and cash were contributed by two of your charitable foundations to one of Epstein's charities. Do you have any knowledge or awareness of that?**

A. F'ing shocked. I – I just – I'm appalled. I never heard of that.

…

Q. **Did you know…how much he stole?**

A. What I understood, it was a large amount of money, and I didn't know the specific amount when it was first raised. And subsequently I found out that it was at least $100 million.[389]

Wexner further testified how Epstein acted as his final decisionmaker and spent Wexner Foundation funds without Wexner's knowledge.[390] Although Wexner characterized Epstein's designation as trustee as a matter of simple administrative "convenience for signing documents,"[391] the actual authority conveyed was substantial. Epstein acquired the ability to act on behalf of one of the country's wealthiest businessmen and leveraged his association with Wexner as a credential in his dealings with others.

The trust Wexner placed in Epstein elevated Epstein's standing and allowed Epstein to expand his self-reinforcing network. Unlike traditional wealth management firms, Epstein kept an extraordinarily narrow, highly exclusive client roster consisting primarily of multi-billionaires.

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[387] Deposition of Leslie H. Wexner at 22:15-21 (Feb. 18, 2026).
[388] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2011/EFTA02731082.pdf (Jan. 30, 2026) (Memorandum from the U.S. Dep't of Just., *Investigation into Potential Co-Conspirators of Jeffrey Epstein,* ref. p. 65-66, released U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[389] Deposition of Leslie H. Wexner at 56:16-19, 84:14-85:7 (Feb. 18, 2026).
[390] *Id.* at 49:2-12.
[391] *Id.* at 82:4.

Epstein's principal accountant, Richard Kahn, testified to the Committee that, to his knowledge, Epstein maintained five fee-paying clients who transferred significant sums of money to Epstein:

Richard Kahn (March 11, 2026)

Q. **My question, Mr. Kahn, you referred to five clients of Jeffrey Epstein who paid fees to him during the period of your employment. So I would ask you to identify those five clients.**

A. The first client that paid fees that I'm aware of is Les Wexner. The next client that paid fees was either Glenn Dubin, individually, or his entity, Highbridge Capital. The next client was an individual named Steven Sinofsky. I believe Rothschild paid fees... And Leon Black, I believe, was the fifth.[392]

This small, exclusive base of ultra-high-net-worth clients allowed Epstein to command multi-million-dollar management fees as a private financial consultant and wealth manager while insulating the operations from external regulatory oversight, auditing, or compliance checks required of registered investment advisors.

Kellen testified to the Committee that Epstein's business criteria were strictly tailored toward individuals with immense net worth. Kellen noted that Epstein maintained an explicit standard where clients or business prospects had to be worth over one billion dollars to secure his financial management services:

Sarah Kellen (May 21, 2026)

Q. **How did you believe [Epstein and Maxwell] acquired their wealth?**

A. I don't know at what point I learned what he did, but I understood that he managed billionaires' money. Like they told me he wouldn't take on a client unless they were worth $1 billion. Ghislaine would tell me, you know, "You should really listen to what he says, and you know, do what he says, because he's clearly very successful, and he can help you."[393]

Similarly, Wexner testified that Elie de Rothschild and other family members were Epstein clients.[394] Wexner also testified that Epstein falsely claimed to him that he represented

[392] Deposition of Richard D. Kahn at 43:18-44:1 (Mar. 11, 2026).
[393] Transcribed Interview of Sarah Kellen at 22:25-23:5 (May 21, 2026).
[394] Deposition of Leslie H. Wexner at 76:22-77:22 (Feb. 18, 2026).

high-profile individuals including Jeff Bezos and the founders of Google.[395] Wexner called Epstein a "con" and said he was embarrassed to have believed him:

Leslie Wexner (February 18, 2026)

Q. **Were you aware of any of Mr. Epstein's other clients?**

A. …Well, specifically, I talked to Elie de Rothschild…so [Epstein] represented their whole family…I never met people but there were people that called me that either insinuated or said they knew Jeffrey through a financial relationship. And some of them could've been actors…He would say, like, I'm providing financial advice to the founders of Google. I'm financial -- providing financial advice to Jeff Bezos. I'm providing financial advice for the chief technologist at Google. I'm like, wow, I'm in good company, because these are really smart guys with a lot of money. Then, you know it was and that's the part that is so embarrassing, is what a con he was. And if you like, I don't know, you believe your priest or your minister or your rabbi is what they are; you believe them.[396]

Another fee-paying client of Epstein, Leon Black, rendered payments to Epstein ranging from $158 million to $170 million, purportedly for tax and estate planning advice.[397] These payments seemingly provided Epstein with revenue and more evidence that a prominent financier continued to regard Epstein as a credible adviser. In a transcribed interview, Black testified that Epstein had an "extraordinary Rolodex of people" that he associated with:

[395] Deposition of Leslie H. Wexner at 76:22-77:22 (Feb. 18, 2026).
[396] *Id.* at 76:22-77:22.
[397] Transcribed Interview of Leon D. Black, at 15:3–6 (June 26, 2026), Jacob Shamsian, *Billionaire Leon Black gave even more money to Jeffrey Epstein than we knew, Senate investigators say,* BUS. INSIDER (Mar. 12, 2025).

Leon Black (June 26, 2026)

Q. **Did you socialize with Mr. Epstein in a personal capacity?**

A. ...he had an extraordinary Rolodex of people in many fields...When he called and said, 'Would you like to meet this interesting person?' or during U.N. Week where dozens of people from all over the world would come to his townhouse and say, 'Would you like to join us? You'll find these people interesting,' I did. So, from that point of view, I guess you could say I socialized because I met scientists through him. I met people involved in government through him and business, because I went over and joined him for a drink at his townhouse when they were there...I enjoyed taking advantage of all the network of interesting people he knew.[398]

Black cited to a purportedly independent report (Dechert report) compiled by Dechert LLP for the Board of Directors of Apollo Global Management, where Black was Chairman and CEO, for the proposition that he was not involved with Epstein's criminal activities during their relationship.[399] However, the Committee has reason to believe that conflicts of interests may have been present during the creation of the Dechert report, given the involvement of an attorney who previously interacted with Epstein years before.[400] As Black describes it, "Dechert is a major law firm run by Andy Levander whose background is a prosecutor."[401] Black also claimed that he was interviewed by Levander as part of the Dechert investigation.[402] Upon being made aware that Mr. Levander was reported to have known and received assistance on an investigation from Epstein during his time as a federal prosecutor, Black stated that he did not find that connection concerning:

Leon Black (June 26, 2026)

Q. **Are you aware that Mr. Levander is reported to have known Mr. Epstein when he was an Assistant U.S. Attorney in the Southern District of New York in the 1980s?**

A. No.

…

[398] Transcribed Interview of Leon D. Black at 30:16, 30:25-31:10 (June 26, 2026).
[399] Transcribed Interview of Leon D. Black at 14:4-5 (June 26, 2026).
[400] James Patterson, *Filthy Rich: A Powerful Billionaire, the Sex Scandal that Undid Him, and All the Justice that Money can Buy: The Shocking True Story of Jeffrey Epstein,* p. 83-84 (2016) (noting Mr. Epstein assisted Mr. Levander in his investigations into Drysdale executives, working with him, using information furnished by Mr. Epstein to advance investigations and recovering substantial sums of money through his work on the investigation).
[401] *Id.* at 26:23-24.
[402] *Id.* at 29:6-7.

Q.	**Do you find the fact that they had a relationship concerning?**
A.	No, I don't...[403]

Regardless of the Dechert report's findings, Black was well-aware of the nature of Epstein's conviction. According to emails released by the EFTA, Black purportedly wished to sing Epstein "Happy Days are Here Again" upon his release from prison for soliciting prostitution from a minor.[404] Black proceeded to transfer unjustifiably large sums of money up until 2018, as he continued "enjoying [Epstein's] rolodex."[405]

Black was not alone among Epstein's wealthy and well-connected associates in continuing to engage socially and financially with him after his criminal conviction. The Committee's investigation also identified extensive financial and personal ties between Epstein and individuals associated with the Edmond de Rothschild Group. According to documents released pursuant to the EFTA, this included Fabrice Aidan, a former French diplomat and employee at Edmond de Rothschild Group.[406] Kahn and Indyke also testified to the Committee that Ariane de Rothschild paid Epstein vast sums of money over many years in exchange for financial services.[407] Kahn testified that Ariane de Rothschild paid Epstein "20- or $25 million."[408]

French authorities, including the Parquet National Financier, executed searches of the Paris offices of Edmond de Rothschild in connection with an ongoing corruption and influence-peddling investigation involving Aidan.[409] Aidan maintained extensive communications with Epstein, including after his criminal conviction, and may have leveraged diplomatic access and institutional affiliations in connection with those interactions.[410]

Epstein intentionally cultivated clients whose prominence extended well beyond the financial sector. By maintaining relationships with influential technology executives alongside financiers, industrialists, philanthropists, and world leaders, Epstein expanded the range of

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[403] *Id.* at 29:2-11, 30:4-5.
[404] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2011/EFTA02440777.pdf (Jan. 30, 2026) (Email from Lesley Groff re: Leon Black released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[405] Transcribed Interview of Leon D. Black at 15: 19, 34:9 (June 26, 2026).
[406] Mathieu Rosemain & Makini Brice, *Edmond de Rothschild Paris offices raided in Epstein-linked probe into diplomat*, REUTERS (Mar. 24, 2026); U.S. Dep't of Just., *Epstein Library – DOJ Disclosures (Datasets 1–12)*, released pursuant to the Epstein Files Transparency Act, *available at* https://www.justice.gov/epstein/doj-disclosures.
[407] *See generally* Deposition of Richard D. Kahn (Mar. 11, 2026); and Deposition of Darren K. Indyke (Mar. 19, 2026).
[408] Deposition of Richard D. Kahn at 46:21-47:2 (Mar. 11, 2026).
[409] Mathieu Rosemain & Makini Brice, *Edmond de Rothschild Paris offices raided in Epstein-linked probe into diplomat*, REUTERS (Mar. 24, 2026).
[410] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00876407.pdf (Jan. 30, 2026) (Email from Jeffrey Epstein to Fabrice Aidan requesting help for Svetlana's visa from the Norwegian Consulate released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).

institutions and professional communities willing to view him as a legitimate adviser. The resulting network increased Epstein's credibility, broadened his access to influential circles, and further reinforced the perception that sophisticated business leaders continued to trust his judgment. In his deposition with the Committee, Kahn confirmed that Steven Sinofsky paid Epstein "$5 million."[411] and that Glenn Dubin was one of the exceptionally small group of ultra-high-net-worth individuals who transferred significant sums of money to Epstein for financial services.[412] Dubin remained socially and professionally connected to Epstein for years, including after Epstein's 2008 conviction.[413]

Epstein portrayed his relationships with influential people as closer than they were in actuality to boost his social prominence, according to individuals interviewed by the Committee.[414] For example, Bill Gates testified in his transcribed interview that "While [Epstein] may have sought to foster a personal relationship, I was never interested in that and never reciprocated."[415]

Nevertheless, these associations did strengthen Epstein's reputation among prospective clients, financial institutions, and professional advisers while reinforcing the perception that he operated within the highest levels of international finance. Whether discussing existing clients or seeking new ones, Epstein repeatedly relied upon the prestige associated with these relationships to validate his own credibility and expand his influence.

This exclusive client list provided the institutional and social cover that seemingly blinded observers—and employees closest to him—to his crimes. As these relationships accumulated, they became mutually reinforcing: the willingness of one billionaire to entrust Epstein with sensitive financial matters encouraged others to do the same, while the continued association of prominent clients provided legitimacy that obscured the reality of his trafficking enterprise, even after Epstein's criminal conduct became publicly known.

ii. Certain Post-2008 Conviction Contacts with Epstein Escalated.

In 2008, Epstein pleaded guilty to state charges in Florida related to soliciting prostitution from an underage girl.[416] Epstein served only thirteen months in a county jail with extensive work-release privileges and was subsequently required to register as a sex offender.[417] His status as a convicted sex offender was a matter of public record from that point forward, which began

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[411] Deposition of Richard D. Kahn at 46:24-25 (Mar. 11, 2026).
[412] *Id.* at 43:20-21, 44:10-13.
[413] *See* William D. Cohan, *For Billionaire Glenn Dubin, the Epstein Saga Isn't Over,* VANITY FAIR (Sept. 4, 2019).
[414] *See e.g.* Deposition of Leslie H. Wexner at 122:2-5 (Feb. 18, 2026); *See e.g.* Transcribed Interview of Leon D. Black at 38:1-8 (June 26, 2026); *See e.g.* Transcribed Interview of Kathryn H. Ruemmler at 13:16-18 (July 15, 2026); *See e.g.* Transcribed Interview of William H. Gates, III at 9:9-10 (June 10, 2026); *See e.g.* Transcribed Interview of James Edward "Jes" Staley at 18:23-19:7 (July 23, 2026).
[415] Transcribed Interview of William H. Gates, III at 9:9-10 (June 10, 2026).
[416] *From impunity to infamy: The rise and fall of Jeffrey Epstein and Ghislaine Maxwell,* MIAMI HERALD (Jan. 2, 2022).
[417] *Jeffrey Epstein house arrest, probation make a mockery of judicial system*, PALM BEACH DAILY NEWS (Apr. 1, 2012).

to test the strength of Epstein's connections. In his deposition, Wexner testified that Epstein was effectively "dead" to him after 2008:

Leslie Wexner (February 18, 2026)

Q. **Did you have any contact with Mr. Epstein after 2008?**

…

A. Never. Never talked to him, never saw him, and as far as I was concerned, once we knew how bad he was, he was dead.[418]

Other associates and employees remained in Epstein's financial and professional orbits after his conviction.[419] Their continued work preserved the administrative, financial, and professional infrastructure surrounding Epstein. This dynamic, combined with Epstein's deliberate and carefully crafted misrepresentations about his legal troubles, created an environment where individuals rationalized their continued participation:

Lesley Groff (June 9, 2026)

A. I looked around the office and I felt people smarter than me were still there and stayed there. All his contacts and business people, no one left. And I kind of looked at that and thought, wow, if everybody else is staying and are…I feel like smarter than me…[420]

The Committee identified Black as the client primarily responsible for Epstein's post-conviction resurrection in business. In his transcribed interview, Black testified that he knew Epstein for 18 years before first paying him in 2013.[421] Black described Epstein as someone possessing "a remarkable acumen about tax, insurance, and trust and estate matters."[422] Black confirmed that Epstein had previously served on his family foundation's board and that the relationship required Black to share sensitive financial and family information with him.[423] Epstein remained on the board until Epstein went to jail and was convicted, at which point Black asked him to leave.[424] Nonetheless, Black continued to funnel tens of millions of dollars to the convicted sex offender,[425] which fueled Epstein's post-conviction activities. Black has even

[418] Deposition of Leslie H. Wexner at 23:1-5 (Feb. 18, 2026).
[419] *See e.g.* Transcribed Interview of Leon D. Black at 12:13-14 (June 26, 2026); Deposition of Darren K. Indyke at 167:5-8, 168:17-22 (Mar. 19, 2026); Transcribed Interview of Kathryn H. Ruemmler at 57:4-20 (July 15, 2026).
[420] Transcribed Interview of Lesley Groff at 66:23-67:1 (June 9, 2026).
[421] Transcribed Interview of Leon D. Black at 11:14 (June 26, 2026).
[422] *Id.* at 12:3-4, 14:10–24, 27:13–20, 31:5–15, 34:4–10.
[423] *Id.* at 31:11–32:7.
[424] *Id.* at 32:14-15.
[425] *See e.g. id.* at 27:13-18.

confirmed that Epstein "used the money Black paid him to partially fund his operation in the Virgin Islands."[426]

Epstein's attempt to make connections with prominent individuals extended beyond his direct clients and into larger pools of influence. Kathryn Ruemmler, President Obama's former White House Counsel, interacted extensively with Epstein between 2014 and 2019 after he referred a financial-institution client to her for legal representation.[427] That client was Edmond de Rothschild Bank,[428] whose CEO, Ariane de Rothschild,[429] was herself a client of Epstein's, paying him for money-managing services.[430] Thus, in effect, Ruemmler and Epstein shared the same client: Epstein maintained a financial advisory relationship with Ariane de Rothschild, while Ruemmler was referred by Epstein to represent the bank in an "existential" legal matter.[431]

In her transcribed interview, Ruemmler testified that Epstein maintained involvement in the professional relationship between the Edmond de Rothschild Bank and Ruemmler following the introduction:

> **Kathryn Ruemmler (July 15, 2026)**
>
> Q. **During your relationship with Mr. Epstein, was there any point in time where you communicated more frequently?**
>
> A. I think that I communicated -- I haven't done an analysis of that, so -- but certainly during the first couple of years that I knew him, when I was actively working on the Rothschild representation -- and, again, you know, he was primary advisor. So he was sort of, if you think about -- he was sort of the primary relationship conduit, and I was sort of the secondary, if you will. And over time I developed an independent relationship with the bank and the client, but, you know, he was always there.[432]

Ruemmler and Epstein's professional relationship extended beyond Edmond de Rothschild Bank matters. On May 6, 2019, Ruemmler, who was working for Latham & Watkins law firm at the time, and Marvin Putnam, a partner at Latham & Watkins, met with Epstein to have dinner and discuss "legal stuff."[433] On May 6, 2019, Groff emailed Ruemmler confirming

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[426] *Settlement Agreement and Release* (U.S. Virgin Islands Black Settlement Agreement) (executed Jan. 20, 2023), *available at* https://www.finance.senate.gov/wp-content/uploads/media/doc/usvi_black_settlement_agreement_-_executedpdf.pdf.
[427] Transcribed Interview of Kathryn H. Ruemmler at 10:19-21 (July 15, 2026).
[428] *Id.* at 21:25-22:1.
[429] Ariane Luthi & Tommy Reggiori Wilkes, *Epstein files show Swiss bank CEO de Rothschild kept up years-long personal contact with financier*, REUTERS (Feb. 5, 2026).
[430] Deposition of Richard D. Kahn at 46:21-47:2 (Mar. 11, 2026); *See also* Transcribed Interview of Kathryn H. Ruemmler, at 75:2-5 (July 15, 2026).
[431] Transcribed Interview of Kathryn H. Ruemmler at 131:15-20 (July 15, 2026).
[432] *Id.* at 25:8-15.
[433] *Id.* at 122:12-22.

her dinner plans with Epstein for the following day.[434] Ruemmler responded to Groff and stated, "The plan is that Marvin and I are coming to dinner with Woody and Steve, and then after dinner Marvin and I will meet with Jeffrey to discuss legal stuff."[435] This interaction between Ruemmler and Epstein on May 6, 2019 occurred during the mounting legal scrutiny surrounding Epstein before his July 2019 arrest for sex trafficking in the Southern District of New York.

According to Ruemmler, this dinner was scheduled to discuss a legal case threatened against Epstein by Michael Avenatti.[436] She testified that it was not related to any criminal investigation into Epstein:

Kathryn Ruemmler (July 15, 2026)

Q. **And this meeting was to have a dinner and discuss, quote, "legal stuff" with Epstein. What specific legal stuff would you have discussed with Mr. Epstein at this time?**

A. My recollection of this meeting was that there was a prominent plaintiff's lawyer, whose name is Michael Avenantti…And he had tweeted something about having a – threatening a legal case against Epstein…

…

Q. **And so just to be clear, for the sake of the record, SDNY's investigation into Mr. Epstein began in 2018, this meeting was in 2019, this meeting about, quote, "legal stuff" was not in reference to any investigation of Mr. Epstein. Is that correct?**

A. That's right. I have no knowledge of any investigation of Mr. Epstein in that time frame.[437]

Avenatti had publicly threatened a legal case against Epstein on X, a social media site formerly known as Twitter, on March 1, 2019.[438] Specifically, he tweeted that he had "been retained by two victims of sexual predator Jeffrey Epstein."[439] Ruemmler testified that she did not recall the specific legal issue Avenatti was threatening against Epstein:

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[434] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00876407.pdf (Jan. 30, 2026) (Email between Lesley Groff and Kathy Ruemmler on May 6, 2019, discussing dinner plans with Epstein released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[435] *Id.*
[436] Transcribed Interview of Kathryn H. Ruemmler at 122:22-123:4 (July 15, 2026).
[437] Transcribed Interview of Kathryn H. Ruemmler at 122:22-123:2, 123:18-21 (July 15, 2026).
[438] *Id.* at 143:22-25; Michael Avenatti (@MichaelAvenatti), Twitter (Mar. 1, 2029, 1:40 AM).
[439] Michael Avenatti (@MichaelAvenatti), Twitter (Mar. 1, 2029, 1:40 AM).

Kathryn Ruemmler (July 15, 2026)

Q. **And did this [meeting] have anything to do with the allegations against or the criminal activities committed by Epstein?**

A. I don't remember whether there was even specificity in whatever Avenatti put out…

…

Q. **On March 1st, 2019, is the date [of the tweet], [Avenatti] says, "I can confirm we have been retained by two victims of sexual predator Jeffrey Epstein. We intend to ensure that no stone is left unturned in connection with out investigation and that all of those connected to his perverse conduct are held fully accountable." If that sheds any more light on –**

A. That's consistent with my recollection, that he had tweeted something out and said that he had clients and was intending to file a suit.[440]

Nonetheless, Ruemmler testified that she was "shocked" when Epstein was indicted in 2019:

Kathryn Ruemmler (July 15, 2026)

Q. **… Why would you later be shocked that he was indicted that same year for the crimes against him?**

A. Well, because, again, my understanding was that he had been investigated over a multiyear period by both the State Attorney's Office in Florida and the U.S. Attorney's office in Miami, and that that had resulted in a final resolution of any criminal activity of Epstein and that he had accepted responsibility, he had served his time, complied with all of his obligations, and was, for lack of a better way to say it, living a law-abiding life…[441]

Ruemmler was seemingly not dissuaded by Epstein's prior criminal history. In fact, Epstein and Ruemmler's continuous communications touched directly on the nature of his legal troubles and personal conduct. In February 2016, Epstein emailed Ruemmler asking "we all set for a day of joy[?]" to which Ruemmler responded, "[b]est massage ever but not your kind of massage" to which Epstein responded "[s]hame."[442] Ruemmler testified that she was aware of

[440] Transcribed Interview of Kathryn H. Ruemmler at 143:14-16, 143:22-144:2 (July 15, 2026).
[441] *Id.* at 144:5-11.
[442] *Id.* at 41:20-42:3.

the charges Epstein plead guilty to in 2008 for soliciting prostitution from a minor, and described this message during testimony to the Committee as merely "an offhanded joke that, certainly sitting here in 2026, is in extraordinarily poor taste."[443]

Epstein may have used gifts to exert influence over Ruemmler. For example, Ruemmler flew to Geneva to attend her first meeting with the Edmond de Rothschild Bank and without her knowledge, Epstein upgraded her flight to first class tickets.[444] Throughout the years of their relationship, Epstein provided Ruemmler with various luxury and designer gifts including a Hermes handbag,[445] a Fendi handbag and fur coat,[446] boots and a watch,[447] a Prada handbag,[448] $10,000 worth of Bergdorf Goodman gift cards,[449] numerous spa services at the Four Seasons and other high-end spas,[450] and various flower and wine deliveries.[451] Epstein provided her with these luxury items, including on occasions such as Ruemmler's birthday and Valentine's Day. On one occasion, Epstein attempted to give Ruemmler an exceptionally expensive gift, a Jet Card valued at $50,000, which she declined.[452] This gesture is indicative of the lengths to which Epstein was willing to go to maintain the relationship he had with Ruemmler.

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[443] *Id.* at 42:25-43:1.
[444] *Id.* at 77:2-7.
[445] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00319920.pdf (Jan. 30, 2026) (Email from Lesley Groff shipping a $9,350 Hermes handbag to Ruemmler released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[446] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2011/EFTA02254252.pdf (Jan. 30, 2026) (Email from Lesley Groff explaining a Fendi coat and bag shipment totaling $6,790 for Kathy Ruemmler released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[447] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2011/EFTA02605800.pdf (Jan. 30, 2026) (Email from Kathy Ruemmler to Jeffrey Epstein: "Am totally tricked out by Uncle Jeffrey today! Jeffrey boots, handbag, and watch!").
[448] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA01182862.pdf (Jan. 30, 2026) (Email from Epstein requesting someone buy Kathy Ruemmler a Prada handbag released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[449] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00833425.pdf (Jan. 30, 2026) (Emails between Kathy Ruemmler, Richard Kahn, and Jeffrey Epstein where Epstein initially attempted to give Ruemmler 1,000,000 American Express points, but upon realizing he was unable to do so, Epstein instead told Kahn to gift Ruemmler $10,000 to Bergdorf Goodman.)
[450] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00320870.pdf (Jan. 30, 2026) (Email chain showing Groff attempting to use Epstein's credit card to pay for a Four Seasons spa day for Kathy released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act); Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00326474.pdf (Jan. 30, 2026) (Email showing Kathy Ruemmler viewed her gift card for the Four Seasons released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[451] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00320148.pdf (Jan. 30, 2026) (Email from Groff on behalf of Kathy Ruemmler to Epstein thanking Epstein for flowers released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act); and Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2011/EFTA02629165.pdf (Jan. 30, 2026) (Email from Groff to Epstein relaying that wine was delivered to Kathy Ruemmler's apartment released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[452] Transcribed Interview of Kathryn H. Ruemmler at 77:8-16 (July 15, 2026).

Epstein treated his neighbor, Secretary Howard Lutnick, the former CEO of Cantor Fitzgerald in a similar manner. During a transcribed interview with the Committee, Lutnick testified how their relationship began, stating, "I first met Jeffrey Epstein when his staff knocked on our door and invited my wife and I to come next door for coffee... he lived in the townhouse adjacent to ours."[453] The Committee confirmed a meeting in Epstein's foyer taking place in 2011 and a 2012 lunch with Lutnick's family on Little St. James.[454]

Lutnick described his interactions with Epstein as "virtually nonexistent" and explained that Epstein was just "an individual who lived adjacent to [his] New York City home."[455] Lutnick also explained that he only had three interactions with Epstein over the course of the fourteen years that they were neighbors, all at the request of Epstein.[456] In fact, Lutnick testified that Epstein invited Lutnick's family to Little St. James after Epstein purportedly learned his family would be vacationing in the U.S. Virgin Islands in December 2012.[457] Lutnick testified that it was "unsettling" that Epstein knew of his travel arrangements:

Howard Lutnick (May 6, 2026)

Q. **…How did your visit to Little St. James come about? Who coordinated it?**

A. What I still cannot understand is this November 20, how or why, without any communication for years would he inexplicably know where I'm going. It's unsettling, actually. But this is how it happened. You know, I don't know why it happened, but this is – you're actually literally seeing how it happened, but it is inexplicable that he would – and his staff would know where I was going to be. I had no interactions with him.

Q. **So, to be clear, you did not reach out, yourself, to tell Mr. Epstein that you were going to be in the U.S. Virgin Islands over Christmas. Is that right?**

…

A. Yes, that is correct. I did not in any way contact or have any connection to him.

Q. **And it would be safe to say that the invite surprised you?**

[453] Transcribed Interview of Howard W. Lutnick, Sec'y, U.S. Dep't of Com., at 12:7-8 (May 6, 2026).
[454] *Id.* at 9:25-10:22 (May 6, 2026).
[455] Transcribed Interview of Howard W. Lutnick, Sec'y, U.S. Dep't of Com., at 9:10-11 (May 6, 2026).
[456] *Id.* at 10:21-22.
[457] *Id.* at 22:18-23:10.

A. I find it unsettling and inexplicable.[458]

Epstein repeatedly sought opportunities to engage with Lutnick and form a relationship, given his prominence and wealth. However, Lutnick never fully engaged with him to the same extent as others did. This behavior is consistent with a broader pattern the Committee observed in Epstein's interactions with and attempts to curry favor with other influential individuals.

Bill Gates was first introduced to Epstein in 2011 through "people [Gates] trusted in [his] professional and philanthropic work."[459] In his transcribed interview, Gates testified that upon this introduction, Gates knew Epstein had a criminal conviction of a sexual nature and a bad reputation stemming from that conviction,[460] but still sought to establish a professional relationship to "translate into meaningful philanthropic support."[461]

According to emails produced by the DOJ pursuant to the EFTA, Epstein appeared to be working with Boris Nikolic—a long-time advisor to Gates—and advising him on how to negotiate his professional separation from Gates in 2013.[462] During these negotiations, Epstein wrote draft emails seemingly in preparation to leverage sensitive information—including past relationships—against Gates.[463] In a transcribed interview, Gates testified that he had no recollection of seeing these emails prior to their release under the EFTA.[464] Gates stated that he was never explicitly threatened, but it appeared from the emails as though Epstein contemplated blackmailing him:

Bill Gates (June 10, 2026)

Q. **…A representative for you…said that, "Mr. Gates met with Epstein solely for philanthropic purposes…Epstein tried unsuccessfully to leverage a past relationship to threaten Mr. Gates."**

So let's talk about that last part first, he tried unsuccessfully to leverage a past relationship. Is that the three affairs we've discussed or something else?

…

[458] *Id.* at 22:19-23:7.
[459] Transcribed Interview of William H. Gates, III at 9:11-12 (June 10, 2026).
[460] *Id.* at 15:1-16:1.
[461] *Id.* at 10:3-5.
[462] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00873874.pdf (Jan. 30, 2026) (Email between Jeffrey Epstein and Boris Nikolic dated June 16, 2013, released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[463] *See* Transcribed Interview of William H. Gates, III at 91:17-19 (June 10, 2026).
[464] *See Id.* at 25.

A. [T]here was never an explicit, hey, if you don't do something, I will reveal this. There was the veiled type of language, hey, we should all want to be friends. And as I've said, I took that on very explicitly and said, look, if you think you're going to get more money out of this, it's not going to happen, and if that means you go out and talk to people about things, I will just bear the pain of that and deal with it. And so I was – I was not blackmailed, but you know, as you look at these emails, you know, it looks like Mr. Epstein's brainstorming was going in that direction.[465]

According to Gates, he ended his relationship and "cut off all contact" with Epstein in late 2014.[466] Nonetheless, Epstein repeatedly attempted to "reengage" with Gates and even requested that Gates reimburse him for expenses associated with a woman that Epstein knew Gates to have had a relationship with:

Bill Gates (June 10, 2026)

Q. **And so you ended your relationship with Mr. Epstein in late 2014, as you've mentioned today…To be clear, did you have any interactions with Mr. Epstein after 2014?**

A. I did not.

Q. **Did you have any communications with Mr. Epstein directly or through an intermediary during that time?**

A. Yeah. Right after 2014, there was an email he sent to me – after 2014, I read – he sent me quite a bit of emails. The majority of emails he sent to me, actually, were after I'd cut off all contact. Most of those I did not read, but in the early period, there were some that I did read. One of those sought reimbursement for what he purported was expenses that he paid with a woman who he became aware of was a woman who I'd had an affair with. And I communicated to my key person…that we were never going to pay anything…[467]

According to documents released under the EFTA, Epstein seemingly implied that Gates was a client of the Epstein affiliated Southern Trust Company to others in an unexecuted consulting agreement.[468] Gates testified that he was not in fact a client and that the document was misleading:

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[465] *Id.* at 93:8-21.
[466] Transcribed Interview of William H. Gates, III at 20:15-17 (June 10, 2026).
[467] *Id.* at 20:9-20.
[468] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA01111961.pdf (Jan. 30, 2026) (Southern Trust Company

Bill Gates (June 10, 2026)

Q. **…Do you have any knowledge of whether you were a client of any kind of the Southern Trust Company Inc.?**

A. I was not.

Q. **Have you ever heard of the Southern Trust Company Inc.?**

A. I believe this document was shown to me as part of the Epstein files as one of the documents that my name came up in a dishonest and misleading way.

Q. **So that's your characterization is that this is a dishonest and misleading, you know, mention of you as a client?**

A. That might be a little strong because it doesn't actually say I was a client, but it suggests that I might be one of the clients, and I was never a client in any way of Mr. Epstein, or of his entities, including this thing that I don't know much about called Southern Trust Company.[469]

The Committee also identified Jes Staley as another individual that fueled Epstein's post-conviction operations. Staley, the former head of JPMorgan's Asset Management division and later CEO of Barclays, served as Epstein's primary institutional advocate within JPMorgan, the global banking giant. In a transcribed interview with the Committee, Staley testified that he formally met Epstein in 2001 after JPMorgan's then-chief executive encouraged him to do so because Epstein appeared to have access to a valuable, high-net-worth network.[470]

Staley advocated for retaining Epstein as a client of the bank after his 2008 conviction because he believed that Epstein had served his time and would still provide significant value to the bank.[471] Staley testified that "the level of people that [Epstein] brought to [JPMorgan] was very valuable," citing that Epstein brought "well over $100 million" in revenue to the bank.[472] Therefore, Staley pressed senior JPMorgan officials to maintain Epstein's client relationship.[473] The Committee also examined communications reflecting the personal nature of the relationship.

Consulting Services Agreement dated May 28, 2013, released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).

[469] Transcribed Interview of William H. Gates, III at 127:25-128:10 (June 10, 2026).

[470] Transcribed Interview of James Edward "Jes" Staley at 13:17-25 (July 23, 2026).

[471] Joshua Franklin, *Jes Staley pressed JPMorgan to keep Jeffrey Epstein as client*, FINANCIAL TIMES (Jan. 26, 2022).

[472] Transcribed Interview of James Edward "Jes" Staley at 87:17-22 (July 23, 2026).

[473] Joshua Franklin, *Jes Staley pressed JPMorgan to keep Jeffrey Epstein as client*, FINANCIAL TIMES (Jan. 26, 2022).

In one message reviewed during Staley's interview, Staley told Epstein that he and his wife regarded Epstein as "one of [their] deepest friends."[474]

iii. Epstein Built an Indebted and Fiercely Loyal Staff to Keep the Enterprise Running, Even After His Conviction.

The engagement of high-profile associates rehabilitated Epstein's post-conviction image and revived his operations. This resurgence was only made possible by an inner circle of staff that demonstrated a rare level of loyalty and who maintained their dedication for years after Epstein's 2008 guilty plea, including after his conduct became a matter of public record. These staff members managed the daily mechanics, tax structures, cash disbursements, and scheduling that kept his enterprise running.

The Committee asked these employees why they remained in Epstein's employ for so long, given his legal issues, and, despite the fact that he was "extremely, extremely demanding"[475] and "would call every 15 minutes"[476] to "give [] directives."[477] Their responses reveal unfettered personal favors, exuberant gifts, and a life of glamour that his employees could not relinquish in the face of Epstein's criminal prosecution.

On March 19, 2026, the Committee deposed Epstein's longest tenured professional employee, Indyke**,** Epstein's personal attorney.[478] During his deposition, Indyke testified that he met Epstein in 1996 through work at his firm, Gold & Wachtel.[479] Indyke performed extensive transactional and corporate work for Epstein, including investment agreements, loans, stock-purchase agreements, options, and rights of first refusal.[480] Indyke became central to the legal and financial architecture surrounding Epstein's affairs.[481]

Furthermore, Indyke testified that his total compensation while in Epstein's employ was close to $30 million over the course of 23 years.[482] However, other causes for his loyalty emerged during examination that extend well beyond conventional attorney-client compensation. Indyke testified that Epstein was a "mentor" to him and provided "emotional and financial support," even paying for every infertility treatment until Indyke's family was able to conceive:[483]

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[474] Transcribed Interview of James Edward "Jes" Staley at 21:15 (July 23, 2026).
[475] Transcribed Interview of Sarah Kellen at 24:5 (May 21, 2026).
[476] Transcribed Interview of Lesley Groff at 25:17-18 (June 9, 2026).
[477] *Id.* at 25:15-16.
[478] *See* Deposition of Darren K. Indyke (Mar. 19, 2026).
[479] Deposition of Darren K. Indyke at 12:3, 14:18-20 (Mar. 19, 2026).
[480] *Id.* at 16:10-23.
[481] *See e.g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00169189.pdf (Jan. 30, 2026) (Checklist for U.S. Individual/Joint Client Custody Account released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[482] *Id.* at 73:6-8.
[483] *Id.* at 22:15-16, 25:9-15 (Indyke testified to the Committee that he made Epstein the godfather to his children as "an honorary appellation.").

Darren Indyke (March 19, 2026)

Q. **[W]hy did Jeffrey Epstein offer to pay for these services?**

A. …[H]e did this kind of thing for other employees, friends, acquaintances. He appeared to be generous. He appeared to understand that his money could do good things, and he appeared to use his money to do things like that for people.[484]

In addition to robust compensation and fertility help, Indyke also received $7 million in personal loans and assistance in buying houses.[485] In return, Indyke provided Epstein with unfettered loyalty.

In 2008, Indyke furnished a statement attesting to Epstein's "good character" when Epstein faced prosecutors in Florida for investigation of crimes committed against minors.[486] Most significantly, Indyke facilitated frequent and suspicious cash withdrawals, risking his own reputation by asking a bank exactly how to structure withdrawals to avoid reporting.[487]

Deutsche Bank employees flagged concerns, on at least one occasion, that Indyke visited their bank to cash two checks in the amount of $7,500 and another in $4,000.[488] However, Indyke explicitly mentioned that he would not cash the second check to avoid "paperwork" and exceeding the "cashing limit" and then stated that he would cash the $4,000 check another day.[489] The federal crime of cash structuring involves deliberately splitting cash transactions to stay below Currency Transaction Report (CTR) $10,000 reporting threshold.[490] The FBI found that as of October 22, 2019, Indyke had engaged in weekly $7,500 cash withdrawals on behalf of Mr. Epstein.[491] During the Committee's examination, Indyke acknowledged that he was cashing checks below this threshold, and though he denied attempting to avoid the reporting threshold, he never furnished a justification for cashing checks in this manner.[492]

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[484] *Id.* at 25:12-18.
[485] Deposition of Darren K. Indyke at 73:11-16, 91:3-8 (Mar. 19, 2026).
[486] *See id.* at 24:17-25:8.
[487] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2010/EFTA01299330.pdf (Jan. 30, 2026) (AML Compliance Investigation documenting Indyke's statements intending to structure cash withdrawals released by the U.S. Dep't of Just. In response to the Epstein Files Transparency Act).
[488] Deposition of Darren K. Indyke at 189:23-190:19 (Mar. 19, 2026).
[489] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2010/EFTA01352693.pdf (Jan. 30, 2026) (Email chain among Deutsche Bank Asset & Wealth Management staff released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[490] *See* 31 U.S.C. § 5324.
[491] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00128968.pdf (Jan. 30, 2026) (FBI official record regarding an interview with Cherie Quigley released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[492] Deposition of Darren K. Indyke at 190:2-191:9 (Mar. 19, 2026).

Richard Kahn, Epstein's long-time accountant, similarly benefited from substantial loans from Epstein, totaling approximately $3 million, which were later set to be forgiven by Epstein's 1953 Trust.[493] Kahn served as Epstein's principal accountant and financial controller.[494] In a deposition before the Committee, Kahn detailed how he oversaw the movement of hundreds of millions of dollars between Epstein, shell companies, and high-net-worth clients:

Richard Kahn (March 11, 2026)

Q. **As the personal accountant to Mr. Epstein, were you aware of the frequent cash withdrawals made by Epstein-related entities?**

…

A. When Harry Beller was no longer working for Epstein, Darren Indyke, I believe other than Epstein, was the only signatory on his accounts. So Darren Indyke would withdraw cash from Epstein's accounts.[495]

…

The amounts that I recall from the last few years of working for Epstein was typically $6,000 that I would bring him approximately every 3 weeks…That was what was either requested and communicated to me from Epstein directly or from Lesley Groff.

Q. **Would you personally provide that cash over to Mr. Epstein?**

A. If I were visiting him, I would bring it...So the cash would be withdrawn from the safe from Bella Klein. She would then give it to me, and when I met with Epstein, I would give it to him.[496]

Kahn could not recall whether he gave cash to "property managers or to women or to pilots," though he did see Klein provide cash to them.[497] As Kahn revealed, LSJE LLC, Epstein's entity responsible for paying expenses for his two Saint James Islands, would also make payments to women.[498] Kahn also saw assistants withdrawing petty cash.[499] When asked about cash withdrawals and government reporting limits, Kahn claimed that he was "not aware" of the ten-thousand dollar threshold triggering a CTR.[500] In addition to these suspicious and frequent

[493] Deposition of Richard D. Kahn at 86:3-17 (Mar. 11, 2026).
[494] *See id.* at 75:15-76:16.
[495] Deposition of Richard D. Kahn at 75:15-22 (Mar. 11, 2026).
[496] *Id.* at 77:6-16.
[497] *Id.* at 77:24-78:5.
[498] *Id.* at 120:20-23.
[499] *Id.* at 78:2-10.
[500] *Id.* at 82:4-17.

cash withdrawals, Kahn turned a blind eye to activity known to be hallmarks of human trafficking:

Richard Kahn (March 11, 2026)

Q. **…[T]he redacted sender emails Epstein asking what she should put down for a university application to explain, quote, "who is the sponsor to me and on what grounds he provides me with financial support."**

…

A. My understanding... was that Epstein had asked me if HBRK -- which was the entity that I operated out of -- would sponsor this individual for her school... in Switzerland.[501]

Indyke and Kahn managed Epstein's web of holding companies and handled large recurring cash withdrawals on his behalf. Indyke admitted to the Committee that he "drank the Kool-aid" when asked directly why he never left Epstein's employ despite the 2008 plea.[502]

Groff worked as Epstein's long-term executive assistant for roughly eighteen years, managing his daily master schedule, phone communications, and domestic and international travel logistics.[503] Groff routinely scheduled daily "massage" appointments, booked travel through specialized concierges, and coordinated logistics for foreign recruits arriving at his residences.[504] Groff' claimed ignorance to clear signs of human trafficking even after Epstein was a known sex offender:

Lesley Groff (June 9, 2026)

Q. **Was Mr. Epstein a registered sex offender at this time that you were housing women from Czech Republic?**

…

A. It would be after he was a registered sex offender.

…

Q. **Ms. Groff, this committee is attempting to understand the circle of people that allowed for Mr. Epstein to continue to abuse young women and girls beyond his arrest. You never asked**

[501] Deposition of Richard D. Kahn at 62:22-24, 63:20-24 (Mar. 11, 2026).
[502] Deposition of Darren K. Indyke at 55:5-18 (Mar. 19, 2026).
[503] Transcribed Interview of Lesley Groff at 12:5-18, 83:8-11 (June 9, 2026).
[504] *Id.* at 100:3–7, 115:6-7, 115:18-19; 179:2-8.

anyone or expressed concern to Mr. Epstein about him housing foreign women and girls in apartment housing [following his registration as a convicted sex offender]?

A. I did not question him on his business.[505]

When asked why Ms. Groff remained in Epstein's employ following his 2008 conviction, Groff testified that Epstein induced her to stay by misrepresenting the circumstances of his legal troubles: "After his arrest in 2008, Epstein lied to me and insisted that he had been blackmailed and set up. ... although I considered resigning, Epstein convinced me to remain."[506] Similarly to Indyke, Groff was lavished with gifts including $410,000 in forgiven loans, a Mercedes-Benz, gym memberships, her son's preschool tuition, trips to Miami, haircuts, and major cosmetic surgeries.[507] Groff was also enamored by Epstein's lifestyle stating, "[p]eople don't own islands and airplanes and homes in other parts of the world...it was exciting."[508] Groff likely turned a blind eye to the continuation of Epstein's criminal enterprise due to these luxuries. Groff stated to the Committee that the lifestyle and these gifts were offered to "control" her.[509]

Secondary to Groff, Kellen also facilitated scheduling for Epstein,[510] acted as one of Epstein's traveling assistants,[511] and wielded immense control over the daily movement of survivors and visitors inside Epstein's Manhattan and Palm Beach properties. In her June 2026 interview, Kellen testified regarding how she helped manage Epstein's schedule, including calling clients and setting appointments.[512]

Epstein employed his usual schemes of control over Kellen. However, the Committee's investigation uncovered a more perverse method of control in Kellen's case compared to Groff. During a transcribed interview, Kellen disclosed how she was groomed, psychologically manipulated, and sexually abused by Epstein, describing how she was instructed to enforce strict access barriers around Epstein's inner circle while organizing the pipeline of women coming into his environment.[513] According to documents and testimony, Epstein further cemented Kellen's dependency on him, assisting in the setup of her design firm, SLK Designs, controlling her housing, and dictating her appearance.[514]

Epstein's continued association with respected figures had operational consequences. It caused employees and others to disregard blatant warning signs, preserved Epstein's access to institutions, and reinforced the appearance that he remained someone with whom prominent people could safely associate. These employees were seemingly manipulated by various tools at

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[505] *Id.* at 113:3-14.
[506] Transcribed Interview of Lesley Groff at 15:7-12 (June 9, 2026).
[507] *Id.* at 134:5-23, 82:13-15, 188:12-21, 188:24-25, 189:5-6, 189:15-17, 189:24-190:1.
[508] *Id.* at 184:9-10.
[509] *Id.* at 191:2-3.
[510] Transcribed Interview of Sarah Kellen, at 60:5-61:3 (May 21, 2026).
[511] *Id.* at 24:18-22.
[512] *Id.* at 60:5-61:3.
[513] *Id.* at 9:14-19, 11:8-14.
[514] *Id.* at 16:10-14, 23:20-24:8, 75:15-22, 79:12-13.

Epstein's disposal. These individuals, bound by financial incentives, personal favors, and psychological manipulation, fueled the Epstein enterprise. Their unwavering commitment persisted even after his 2008 conviction, testing the loyalty and indebtedness of this network. Their actions ranging from managing suspicious cash withdrawals to facilitating logistics for trafficking operations were critical to the resurgence and maintenance of Epstein's post-conviction business activities. Epstein's prolonged operational success was inseparable from the loyalty and complicity of his inner circle.

iv. Epstein Used his Social Prominence as Operational Cover for Trafficking.

Epstein's social and professional prominence was not incidental to his trafficking operation. It was structurally useful for it. Prominence provided at least three functional benefits:

1. It reduced the likelihood that victims, staff, or observers would challenge his conduct;

2. It gave him cover for travel and access to venues and institutions that would otherwise scrutinize a visitor more closely; and

3. It gave bystanders a false signal of safety, on the theory that a man with such extensive and reputable associations was unlikely to be capable of or would be too exposed to the risk of sexual abuse and trafficking.

The dynamics that were created by Epstein's use of his social prominence were corroborated by witnesses who interacted with Epstein directly. In Epstein's early years of operation, Wexner stated that "…as I look back at it, I was conned by the world Olympic all-time con artist"[515] and "he had, in hindsight, multiple personalities,"[516] calling him "a crook and a con man," "diabolical," and "sinister"[517]

This double life was a recurring theme described by those in Epstein's inner circle. Kellen and Groff echoed the description of Epstein as a "Jekyll and Hyde" figure who used charm and volatility to maintain control.[518] Kellen stated the following to the Committee:

> **Sarah Kellen (May 21, 2026)**
>
> He was like Jekyll and Hyde. He could be the most charming, like playful, what I considered generous at the time; now I know it was more about control. You didn't want to get on his bad side. He could turn at the drop of a hat, and you would see the fire in his eyes, and it was horrifying. I would witness him bring even Ghislaine to tears.[519]

[515] Deposition of Leslie H. Wexner at 22:4-5 (Feb. 18, 2026).
[516] *Id.* at 152:19-20.
[517] *Id.* at 135:12-15.
[518] Transcribed Interview of Sarah Kellen at 28:10-13 (May 21, 2026).
[519] *Id.* at 28:10-13; *See also* Transcribed Interview of Lesley Groff at 11:9-10 (June 9, 2026).

Former Attorney General Barr expressed similar thoughts to the Committee:

Attorney General Bill Barr (August 18, 2025)

> …Epstein sort of had three lives. He was a socialite and had a lot of social activity that was legal, and he was meeting prominent people all over the place socially. Second, he was a business guy and had business relationships all over the place. And third, he had a perverted practice of recruiting young girls for his own satisfaction, and there were some allegations that he made those girls available to contacts of his.[520]

Epstein seemingly supported his social prominence and obscured the structure of his financial network by establishing numerous tax-exempt charitable entities with benevolent names such as the Florida Science Foundation, Enhanced Education, and Gratitude America.[521] In a deposition, Indyke claimed the Florida Science Foundation was established so Epstein could perform "scientific work" during his work release.[522] Despite the work release from Epstein's 2008 plea deal to only spend time at the Florida Science Foundation, also known as the C.O.U.Q foundation, survivors have alleged that Epstein continued to assault and abuse women.[523] Evidence available to the Committee does not indicate any legitimate activities offered by the Florida Science Foundation.

Reports have also suggested that Epstein's C.O.U.Q. Foundation made payments of over 30,000 euros to women with Eastern European surnames.[524] These allegedly charitable organizations appear to have served as both Epstein's cover to commit sexual crimes while on work release and as a mechanism to pay off survivors. Yet Richard Kahn, Epstein's accountant, testified that setting up an intricate network of shell companies, pass through entities, and bank accounts was "common practice" and part of "the ABCs of financial planning for wealthy individuals like Epstein."[525]

B. Epstein Curried Favor with Institutions to Proliferate His Access to Victims, and to Legitimize His Business Activities.

Epstein systematically engaged with major financial and academic institutions. By attaching his name and capital to world-renowned banks and universities, he bought prestige,

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[520] Deposition of William P. Barr, former Att'y Gen., U.S. Dep't of Just., at 64:2-7 (Aug. 18, 2025).
[521] *See e.g.* Deposition of Richard D. Kahn at 135:8-10, 143:10-13, 144:2-5 (Mar. 11, 2026).
[522] Deposition of Darren K. Indyke at 112:9-12 (Mar. 19, 2026).
[523] *See* Aaron Katersky & James Hill, *Jeffrey Epstein trafficked women for sex while on work release, women say in lawsuits*, ABC NEWS (Aug. 20, 2019).
[524] Radu Dumitrescu, *Romanian woman featured as payment recipient in released Epstein case files*, ROMANIA INSIDER (Dec. 22, 2025), *available at* https://www.romania-insider.com/romanian-woman-payment-recipient-epstein-case-2025.
[525] Deposition of Richard D. Kahn at 95:1-8 (Mar. 11, 2026).

lowered institutional guards, and created an environment where staff and leadership looked the other way.

Epstein established himself as an invaluable client to institutions like JPMorgan Chase and Deutsche Bank by referring other distinguished clients and providing significant fee revenue. In a transcribed interview, Staley testified that Epstein was instrumental in introducing JPMorgan to lucrative billionaire clients when asked about his role as Epstein's advocate within the bank.[526]

Their relationship was mutually beneficial: Epstein needed a top-tier financial institution to process transactions, while Staley relied on Epstein to deliver high-net-worth clients to JPMorgan. Staley acknowledged that the caliber of the people Epstein introduced to the bank "was very valuable."[527]

Jes Staley (June 26, 2026)

Q. **Why did Mr. Epstein refer these clients to J.P. Morgan?**

A. …I think he was showing to these individuals that he was connected to J.P. Morgan to build his credibility.

…

Q. **Did you benefit from any of these client referrals?**

A. I mean, if you're running the Private Bank and you get introduced to three of the five wealthiest men potentially in the world, yeah, that's a valuable thing.[528]

When JPMorgan General Counsel Stephen Cutler warned in 2011 that Epstein was "not an honorable person" and urged the bank to terminate the relationship, other JPMorgan executives pushed back, citing Epstein's client referrals and market value.[529] Accordingly, Epstein's accounts remained open at JPMorgan until 2013, generating tens of millions of dollars in banking fees.[530]

Financial documents produced to the Committee, witness testimony, and records provided by the DOJ establish that financial institutions repeatedly identified transactional activity presenting significant anti-money laundering (AML) concerns while nevertheless continuing to provide banking services to Epstein for years after his criminal conduct became publicly known. In 2006, a JPMorgan internal document from the rapid response team,

[526] Transcribed Interview of James Edward "Jes" Staley at 85:25-86:22 (July 23, 2026).
[527] Transcribed Interview of James Edward "Jes" Staley at 87:17-22 (July 23, 2026).
[528] *Id.* at 86:18-87:3.
[529] David Enrich, *et al*., *How JPMorgan Enabled the Crimes of Jeffrey Epstein,* N.Y. TIMES (last updated Dec. 1, 2025); Transcribed Interview of James Edward "Jes" Staley at 170:10-11 (July 23, 2026).
[530] Transcribed Interview of James Edward "Jes" Staley at 112:22-23, 87:17-19 (July 23, 2026).

specifically focused on Epstein, found that "[s]everal newspaper articles were found that details the indictment of Jeffrey Epstein in Florida on felony charges of soliciting underage prostitutes,"[531] indicating that JPMorgan had knowledge of Epstein's criminal activities sooner than previously believed. Staley acknowledged that "cash withdrawals of [Epstein's] size are very unusual and…is a red light…[that] should've been reported to the federal authorities," in reference to the 2006 rapid response team document.[532]

The Committee identified three recurring categories of financial activity that repeatedly drew the attention of bank compliance personnel: (1) recurring cash withdrawals, (2) foreign wire activity, and (3) substantial recurring payments made to alleged co-conspirators and modeling recruiters.

1. Recurring cash withdrawals

JPMorgan's internal compliance records from 2006 identified recurring cash withdrawals from Epstein's accounts ranging from $40,000 to $80,000 per month.[533] In a transcribed interview, Epstein's banking associate, Staley, testified that he asked Epstein about his cash withdrawals because he knew "cash withdrawals were a red light for the bank and…for regulators."[534]

According to a Consent Order issued by the New York State Department of Financial Services (Consent Order), Deutsche Bank was also seemingly aware of suspicious cash withdrawals from Epstein accounts.[535] The Consent Order detailed a total of 97 withdrawals occurring two to three times a month from 2013 to 2017 in the amount of $7,500 by an Epstein attorney.[536] In total, this amounted to more than $800,000 in cash withdrawals from Epstein accounts.[537] During this period, the Consent Order noted that Epstein's attorney inquired with Deutsche multiple times how cash could be withdrawn "without triggering an alert."[538] In response to these inquiries, Deutsche was concerned that the pattern of cash withdrawals appeared as "structuring" to avoid triggering CTRs.[539]

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[531] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/Court%20Records/Government%20of%20the%20United%20States%20Virgin%20Islands%20v.%20JPMorgan%20Chase%20Bank,%20N.A.,%20No.%20122-cv-10904%20(S.D.N.Y.%202022)/EFTA02812987.pdf (Jan. 30, 2026) (JP Morgan Rapid Response Team Document released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[532] Transcribed Interview of James Edward "Jes" Staley at 122:13-16 (July 23, 2026).
[533] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/Court%20Records/Government%20of%20the%20United%20States%20Virgin%20Islands%20v.%20JPMorgan%20Chase%20Bank,%20N.A.,%20No.%20122-cv-10904%20(S.D.N.Y.%202022)/EFTA02812987.pdf (Jan. 30, 2026) (JP Morgan Rapid Response Team Document released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[534] Transcribed Interview of James Edward "Jes" Staley at 88:18 (July 23, 2026).
[535] Consent Order Under New York Banking Law §§ 39 and 44, NY STATE DEPT. OF FIN. SERVS. (July 6, 2020), *available at* https://www.dfs.ny.gov/system/files/documents/2020/07/ea20200706_deutsche_bank_consent_order.pdf.
[536] *Id.*
[537] *Id.*
[538] *Id.*
[539] *Id.* (the Consent Order defines "structuring" as "breaking up transactions to avoid the CTR reporting" and labels it as a "criminal offense").

In a deposition, Kahn testified that Harry Beller and Indyke were signatories to Epstein's accounts and would withdraw cash.[540] Similarly, Indyke testified in his deposition that he believed he was the attorney that made the withdrawals identified in the Consent Order.[541] Nonetheless, Indyke denied that he was structuring withdrawals to avoid federal reporting requirements.[542]

2. Foreign wire activity

The Committee reviewed financial records that showed wire transfers totaling millions of dollars to foreign accounts in Russia, Ukraine, and Eastern Europe that were flagged as suspicious by multiple banks, including JPMorgan Chase. Notably, the majority of JPMorgan's flags were not raised until after Epstein's second arrest in 2019—indicating a complete breakdown in process and oversight.[543]

3. Substantial recurring payments made to alleged co-conspirators and modeling recruiters

Indyke testified, "…it was not uncommon for Epstein to pay for medical visits, tuition payments for people, both men and women who worked for him, who he knew, who were acquainted with him."[544] Despite internal compliance warnings that these transactions bore hallmarks of human trafficking and illicit financial activity, JPMorgan leadership repeatedly ignored these signs of criminal behavior opting to maintain Epstein's accounts.[545]

The sheer scale of Epstein's banking activity within major institutions provided an unprecedented degree of operational flexibility for his enterprise. Internal JPMorgan records indicate that Epstein maintained a network of at least one hundred thirty-four separate bank accounts at the institution, which included accounts for his various shell companies, trusts, and personal associates.[546] While Epstein was serving his 2008 jail sentence, JPMorgan continued to process wire transfers from these accounts to entities in Russia and Eastern Europe.[547] This

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[540] Deposition of Richard D. Kahn at 75:17-22 (Mar. 11, 2026).
[541] Deposition of Darren K. Indyke at 64:13-17 (Mar. 19, 2026).
[542] Deposition of Darren K. Indyke at 11:5-7 (Mar. 19, 2026).
[543] David Enrich, *et al., How JPMorgan Enabled the Crimes of Jeffrey Epstein,* N.Y. TIMES (last updated Dec. 1, 2025).
[544] Deposition of Darren K. Indyke at 124:7-9 (Mar. 19, 2026).
[545] *See* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/Court%20Records/Government%20of%20the%20United%20States%20Virgin%20Islands%20v.%20JPMorgan%20Chase%20Bank,%20N.A.,%20No.%20122-cv-10904%20(S.D.N.Y.%202022)/EFTA02812987.pdf (Jan. 30, 2026) (JP Morgan Rapid Response Team Document released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act); *See* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00145666.pdf (Jan. 30, 2026) (Legal filing in Southern District of New York Case No. 1:22-cv-10904 released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[546] David Enrich, *et al.*, *How JPMorgan Enabled the Crimes of Jeffrey Epstein,* N.Y. TIMES (last updated Dec. 1, 2025).
[547] *Id.*

complex web of accounts allowed Epstein to move substantial sums of money internationally with minimal oversight and all while under supervision due to his criminal legal issues.

Epstein also formed connections with professors at prominent universities, made donations to these universities, encouraged others to donate on his behalf, and used his connections to help friends or staff gain access to these universities—either for themselves or their families—to curry favor.

At Harvard University, Epstein donated approximately $9.2 million, including $6.5 million to establish the Program for Evolutionary Dynamics, directed by Professor Martin Nowak.[548] Between 2010 and 2018, Epstein visited the program's offices more than 40 times, frequently accompanied by a young female assistant.[549] He was provided a private office, keys, and building access credentials that allowed him and his assistant to enter the facilities at any time.[550] Similarly, at MIT, Epstein donated $850,000 between 2002 and 2017 and maintained relationships with Media Lab director Joi Ito and professor Seth Lloyd, who facilitated at least nine campus visits following his conviction.[551] MIT's independent investigation established that senior administrators knowingly approved certain donations from Epstein despite his status as a convicted sex offender, while witnesses reported that Epstein sometimes attended campus meetings accompanied by young female assistants.[552]

Epstein also cultivated a relationship with Bard College President Leon Botstein, beginning with a $75,000 contribution to Bard High School Early College in 2011.[553] Their relationship continued for years and included numerous meetings, campus visits, and introductions to wealthy donors and prospective students.[554] Documents released by the Department of Justice revealed that Botstein assisted young female musicians connected to Epstein, while separate correspondence demonstrated Epstein's ability to secure educational introductions and admissions assistance through Bard's leadership.[555]

Additionally, documents reviewed by the Committee reflect how Epstein directly assisted Staley's daughter with her PhD application to Columbia University through his personal

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[548] Lopez, D.E., Gershengorn, A.B. & Murphy, M.F., *Report Concerning Jeffrey E. Epstein's Connections to Harvard University (May 1, 2020)* (prepared through Harvard's Office of General Counsel).
[549] *Id.*
[550] *Id.*
[551] Goodwin Procter LLP, *Report Concerning Jeffrey Epstein's Interactions with the Massachusetts Institute of Technology* (Jan. 10, 2020).
[552] *Id.*
[553] Letter from Leon Botstein, President, Bard College, to the Bard College community (Feb. 10, 2026), reproduced in Elias Guerra, *Bard College president explains relationship to Epstein in letter to campus community,* WAMC NORTHEAST PUBLIC RADIO (Feb. 10, 2026).
[554] Rosenblum, T. *Bard College president named over 2,000 times in emails and documents tied to Jeffrey Epstein,* NEWS 12 (Feb. 11, 2026).
[555] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025) *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00989511.pdf (May 15, 2014, email to Epstein asking "Is [Jane Doe] for me, or are you keeping her for yourself).

friendships with Nobel laureate Richard Axel and Briane Greene.[556] Epstein further secured her invitations to a theoretical physics conference through Harvard professor Lisa Randall.[557]

Epstein used his academic patronage to exert personal control over those he supported. Kellen testified that Epstein "paid for two of [her] friends' – they were also assistants – college education, but it was contingent upon them taking the classes that he told them to take. And when they, like, wavered from that, he stopped paying for their…schooling."[558] Epstein's proximity to these institutions indebted those in his inner circle and allowed him to exercise control over young women and girls:

Institution	Financial Contributions	Epstein's Benefit
Ohio State University (OSU)	$336,000 in donations between 1990-1997 $2.5 million transfer from C.O.U.Q. Foundation—of which Epstein was a director and officer—in 2007	Epstein's monetary gifts were made to the OSU Wexner Center for the Arts.[559]

[556] *See* Nadia Knoblauch, *Brian Greene, Frontiers of Science professor, invited Jeffrey Epstein to science conferences and planned to attend dinners at Epstein's home*, COLUMBIA SPECTATOR (Feb. 4, 2026); *See e.g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00904673.pdf (Jan. 30, 2026) (Emails from Lisa Randall to Jeffrey Epstein dated Feb. 17, 2011, released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act); *See e.g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2010/EFTA01822114.pdf (Jan. 30, 2026) (Emails between Lisa Randall to Jeffrey Epstein dated Nov. 30, 2009, released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act); *See e.g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2011/EFTA02362154.pdf (Jan. 30, 2026) (Email chain about Dr. [redacted] successful defense released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act); *See e.g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2010/EFTA01889991.pdf (Jan. 30, 2026) (Emails between Epstein and [redacted] from Aug. 2012 released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act); *See e.g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00656412.pdf (Jan. 30, 2026) (Email from Epstein to Richard Axel dated Jan. 24, 2012, released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).

[557] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2010/EFTA01822114.pdf (Jan. 30, 2026) (Emails between Lisa Randall and Jeffrey Epstein dated Dec. 2, 2009, arranging for Staley's daughter and one of her friends to attend a physics summit, released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).

[558] Transcribed Interview of Sarah Kellen, at 140:9-11 (May 21, 2026).

[559] *Statement from The Ohio State University regarding completion of Jeffrey Epstein review,* OHIO STATE UNIV. (Apr. 9, 2020); *See Gift Agreement Proposal for an Anonymous Donor*, OHIO STATE UNIV., *available at* https://news.osu.edu/download/841591/2007giftagreement.pdf; *See 2001 Form 990-PF, The C.O.U.Q. Foundation, Inc.,* Internal Revenue Serv., U.S. Dep't of Treasury, *available at* https://news.osu.edu/download/841592/couqtaxreturns.pdf; *See Wexner Center Foundation – Vendor Yearly Gift Report*, OHIO STATE UNIV., *available at* https://news.osu.edu/download/97a6c377-59a6-410b-9c98-c830bbc79e88/givingrecords1.pdf (Excluding the donation in 2007, OSU has since donated an equal amount to the Ohio Attorney General's Human Trafficking Initiative).

Harvard University	$9.2M total, including $6.5M for the Program for Evolutionary Dynamics (PED) between 1998 and 2008	Epstein visited Harvard's campus, specifically the PED offices, over 40 times post-2008, frequently accompanied by young women in their 20s.[560]
Stockholm School of Economics	$420,000 in payments between 2002 and 2014	Epstein donated to and earned access to young women through his connection to Barbro Ehnbom, frequently meeting with the "BBB girls," Barbro's Best and Brightest from the Stockholm School of Economics.[561]
Massachusetts Institute of Technology (MIT)	$850,000+ in directed donations to the MIT Media Lab between 2002 and 2017	Epstein used these donations to secure meetings with tech founders and academic figures.[562]
Temple Shaaray Tefila Nursery School	$46,700 in payments in 2009, 2014, and 2015	Epstein donated these funds for Kahn's 17-month-old son to attend a program at Temple Shaaray Tefila.[563]
Arizona State University	$250,000 in donations between 2010 and 2017	Epstein donated this money to the Origins Project through his entity, Enhanced Education.[564]
Bard High School Early College	Between $250,000 and $275,000 in donations and fees in 2011,2012, and 2016.	Epstein made donations to the College Campus and paid consulting fees to Bard's longtime president, Leon

[560] Lopez, D.E., Gershengorn, A.B. & Murphy, M.F., REPORT CONCERNING JEFFREY E. EPSTEIN'S CONNECTIONS TO HARVARD UNIVERSITY (May 1, 2020) (prepared through Harvard's Office of General Counsel).
[561] *See* Transcribed Interview of Lesley Groff, at 119:12-15 (June 9, 2026); *See e. g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00362214.pdf (Jan. 30, 2026) (Email from Epstein to Groff about the "BBB Girls" dated Sept. 23, 2014, released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[562] *See* Roberto M. Braceras, et al., *Report Concerning Jeffrey Epstein's Interactions with the Massachusetts Institute of Technology,* GOODWIN PROCTER LLP (Jan. 10, 2020).
[563] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00880783.pdf (Jan. 30, 2026) (Email from Epstein about Kahn's young son released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act); Deposition of Richard D. Kahn at 84:18-21 (Mar. 11, 2026).
[564] J. Edward Moreno, *Lawrence Krauss, accused of sexual misconduct, received $250K from Jeffrey Epstein*, ARIZ. REPUBLIC (July 12, 2019).

		Botstein, for his service to Epstein's foundation, Gratitude America.[565]
Fashion Institute of Technology	$19,741 in payments from 2016-2017	Epstein paid tuition for a woman who "appears to be a Swedish model."[566]
Antilles School	$26,260 in payments from 2016-2018	Epstein paid tuition on behalf of several of his employees to this private pre-K through 12th grade school in St. Thomas, U.S. Virgin Islands.[567]
The New School	$116,014 in payments from 2014-2019	Epstein paid tuition for a woman who "appears to be a Russian model" to attend the New School, "a private research university in New York City." This individual was also listed as a beneficiary of Epstein's Butterfly Trust.[568]

Epstein's academic patronage directly opened doors to world leaders. Significantly, Epstein's donations to Harvard for brain research led to his introduction to President Clinton.[569] Epstein leveraged this academic connection to offer his private Boeing 727 aircraft and cover full travel expenses for international trips with Clinton and his staff.[570] By embedding himself in elite academic and philanthropic circles, Epstein ensured that his presence in the highest halls of power appeared entirely normal and well intentioned.

[565] Vimal Patel, *Bard President Received $150,000 From Foundation Created by Jeffrey Epstein,* N.Y. TIMES (May 17, 2023).
[566] *See e.g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2010/EFTA01681865.pdf (Jan. 30, 2026) (Deutsche Bank Presentation to the Office of the U.S. Attorney for the Southern District of New York, page 48 references payments to Swedish model, released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[567] *See e.g.* Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2010/EFTA01681865.pdf (Jan. 30, 2026) (Deutsche Bank Presentation to the Office of the U.S. Attorney for the Southern District of New York, page 46 references payment to Antilles School, released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[568] *Id.*
[569] Deposition of William J. Clinton, President of U.S., at 17:21-18:6 (Feb. 27, 2026).
[570] *Id.* at 17:21-18:6, 83:24-84:6, 121:17-19 (Feb. 27, 2026); *See* James Hill, *et al.*, *Timeline: Bill Clinton's interactions with Jeffrey Epstein*, ABC NEWS (Feb. 27, 2026).

C. Epstein's Reach was Global, and He Used International Connections and Pathways to Traffic Victims.

Epstein's network reached foreign heads of state and government, and he used immigration pathways and international travel infrastructure to move victims across borders.

In November 2010, just months after Epstein completed his sentence for soliciting prostitution from a minor, Andrew Mountbatten-Windsor, formerly Prince Andrew, stayed at Epstein's Manhattan townhouse.[571] During this visit, Epstein hosted a formal dinner party in honor of the prince, attended by prominent media personalities, journalists, and public figures.[572] The significance of the relationship with former Prince Andrew extended to Epstein's professional standing. Staley confirmed for the Committee that Epstein actively brokered these elite connections for the bank, stating that, yes, "Epstein facilitated meetings between individuals at J.P. Morgan with Andrew Mountbatten-Windsor."[573] This high-profile association served as immediate rehabilitation and proved to international observers and potential victims that Epstein remained in good standing with the world's most elite figures.

Andrew Mountbatten-Windsor was accused of sexual abuse by Virginia Giuffre, first allegedly meeting her in March 2001 when she was seventeen years old.[574] According to court filings and her memoir, Giuffre alleged that the abuse took place on three separate occasions: once in London, once in New York, and once on Epstein's private island.[575] Giuffre claimed that she was a victim of Epstein and Maxwell's and was recruited into their orbit at the mere age of sixteen.[576] She endured years of physical and psychological abuse at the hands of Epstein and Maxwell.[577] Epstein and Maxwell introduced Giuffre to former Prince Andrew as part of their scheme to recruit young women and girls for sexual abuse.[578]

Ehud Barak**,** former Prime Minister of Israel, repeatedly stayed at Epstein's Manhattan townhouse between 2013 and 2017, logging dozens of visits.[579] Epstein used his connection with

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[571] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2011/EFTA02415281.pdf (Jan. 30, 2026) (email coordinating security for the Duke of York's stay at Epstein's residence released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[572] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2011/EFTA02414935.pdf (Jan. 30, 2026) (email about dinner party hosted by Epstein during the Duke of York's visit released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act); *See* Olivia Davies, *et al.*, *Met officers working for Andrew told to guard Epstein's home, emails show*, BBC (Feb. 22, 2026).
[573] Transcribed Interview of James Edward "Jes" Staley at 86:15-17 (July 23, 2026).
[574] *See* Michael Holden, *Virginia Giuffre memoir goes on sale, heaping fresh scrutiny on Prince Andrew*, REUTERS (last updated Oct. 21, 2025).
[575] *Id.*
[576] *See* Virginia Roberts Giuffre, *Virginia Roberts Giuffre, In Her Own Words: How a 16-Year-Old's Life Unraveled at Mar-a-Lago*, VANITY FAIR (Oct. 15, 2025).
[577] *See id.*
[578] Sylvia Hui, *Virginia Giuffre's memoir reignites scrutiny of Prince Andrew and Jeffrey Epstein ties*, KCRA (last updated Oct. 21, 2025).
[579] Transcribed Interview of Sarah Kellen at 58:16-17 (May 21, 2026); Transcribed Interview of Lesley Groff at 113:18-24 (June 9, 2026).

Barak to broker connections with Staley as well, developing a relationship after his introduction by Epstein.[580] Epstein demonstrated to his inner circle that he maintained strong connections with senior officials in Israel and Dubai, also introducing Staley to Prime Minister Benjamin Netanyahu and sheikhs in charge of Dubai ports.[581]

In a 2016 deposition, Virginia Giuffre also alleged that she was sex trafficked to Barak.[582] Specifically, Giuffre claimed that she was sexually assaulted by the former Prime Minister on Epstein's private island when she was eighteen years old.[583]

Jean-Luc Brunel operated MC2 Model Management, which allegedly served as a front and recruitment pipeline for Epstein's trafficking network.[584] Some have alleged that Brunel's agency network was used as a mechanism for obtaining U.S. visas under the pretext of modeling work to bring young women into the United States, where Epstein would house them and begin his control.[585] In 2020, Brunel was arrested in France "on suspicion of the rape of minors and trafficking of minors for sexual exploitation" as it related to the crimes of Epstein.[586] Prosecutors believed that Brunel was involved in "raping, sexually assaulting and sexually harassing multiple minors and adults"[587] and that he was responsible for "transporting and housing young girls or young women for Epstein."[588] However, in February 2022, Brunel was found dead in his prison cell.[589]

The Committee reviewed six unredacted cash ledgers in the possession of the Estate, and identified tens of thousands of individual payment entries, several of which raise serious concerns. These included payments described as "massage" or "gift," many of which were made to known survivors. The ledgers also contained entries reflecting thousands of dollars spent on multiple foreign visas, followed just weeks later by payments of hundreds of dollars, characterized as "gifts," to women who appeared to be of corresponding nationalities.[590]

Notably, following Epstein's 2008 conviction, the ledgers appear to show a change in the terminology used to describe certain payments. Whereas earlier entries expressly identified payments as "massage," subsequent entries appear to use the term "gift" for payments in

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[580] Transcribed Interview of James Edward "Jes" Staley at 77:8-13, 85:25-86:6 (July 23, 2026).
[581] *Id.* at 93:7-19.
[582] Kevin G. Hall, *Amid fight over Jeffrey Epstein's dark secrets, Dershowitz seeks access to sealed documents*, MIAMI HERALD (last updated June 23, 2020).
[583] Christian Edwards & Lauren Sald-Moorhouse, *Virginia Giuffre raped by 'well-known Prime Minister,' US version of posthumous memoir claims*, CNN (last updated Oct. 21, 2025); *See* Virginia Roberts Giuffre, *Virginia Roberts Giuffre, In Her Own Words: How a 16-Year-Old's Life Unraveled at Mar-a-Lago*, VANITY FAIR (Oct. 15, 2025).
[584] Luiz Fernando Toledo, *Epstein used modelling agent to recruit girls*, *Brazilian women tell BBC*, BBC (Mar. 12, 2026).
[585] *Id.*
[586] *Jean-Luc Brunel: Epstein associate found dead in Paris prison cell*, BBC (Feb. 19, 2022).
[587] *Id.*
[588] *Id.*
[589] *Id.*
[590] Letter from James Comer, Chairman, H. Comm. on Oversight and Gov't Reform, to Daniel H. Weiner, Counsel for the Estate of Jeffrey Epstein (Sept. 16, 2025).

amounts comparable to those previously recorded for massages provided by known victims.[591] This pattern indicates that Epstein may have deliberately changed the terminology to obscure the nature of the payments.

Epstein also used American Express (Amex) invitation-only Centurion, or Black Card, concierge service to book travel itineraries for women, predominantly from Eastern Europe.[592] In a transcribed interview, Groff testified that "[she] would coordinate airfare for women and men to see Mr. Epstein"[593] and that she "would book flights for him commercial through Amex Centurion."[594]

Amex assigned Epstein a dedicated relationship manager, [redacted], who arranged complex flight itineraries specifically designed to facilitate visa approvals.[595] According to documents released by the DOJ, Groff worked with Amex Centurian to orchestrate "decoy flights," refundable or dummy itineraries, to present to foreign consulates to prove a traveling party had return flights booked.[596] In a transcribed interview, Groff claimed she only recalled one decoy flight and that it was not intended to obtain a visa:

Lesley Groff (June 9, 2026)

Q. **What is a decoy flight?**

A. It means that she was not going to take the flight.

Q. **Did you regularly engage in requesting decoy flights for securing visas?**

A. No.

…

Q. **…How many times did you engage in the practice of registering decoy flights?**

A. This is the only decoy flight that I recall. And the only reason I recall it is because, while getting ready for – to come speak with y'all voluntarily, I saw this email along with others about this trip.

[591] Documents on file with the Committee pursuant to the Estate Subpoena.
[592] *See e.g.* Transcribed Interview of Lesley Groff at 179:2-8 (June 9, 2026).
[593] *Id.* at 100:3–7.
[594] *Id.* at 179:2–8.
[595] *How Epstein moved women with his Amex Black card*, THE STRAITS TIMES (May 11, 2026).
[596] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2010/EFTA02062951.pdf (Jan. 30, 2026) (email sent by Groff on January 14, 2016, requesting a decoy flight for a redacted name released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).

Q.	**You said it was a decoy flight because she's not going to – she was not going to take it. Why?**
A.	Right. So this person – this woman wanted to take a flight to visit Mr. Epstein. She did not want to tell her parents that she was going to take this flight. She wanted to keep a flight that was taking her to London and have a different flight, though, take her really to see Mr. Epstein. I don't know why she didn't want to tell her parents, but this was not for a visa.[597]

This travel infrastructure worked to move foreign women and girls across borders into Epstein's residences.[598]

During her transcribed interview, the Committee asked Groff if she ever handled passports for women associated with Epstein. Groff responded that, "[She] may have seen a passport – a picture of a passport, but [she] never had anything to do with their passports."[599] There has been public reporting by an anonymous survivor that Groff helped her apply for her first passport so she could travel abroad.[600] The woman also said she sat with Groff in person to give her all the necessary information for the passport.[601] Another survivor named Sharlene Rochard told the media that she shared her passport information with Groff for purposes of booking travel.[602] Groff testified that she never was involved in applying for visas for anyone besides Epstein.[603]

This operational infrastructure was supported by a concentration of staff and associates in shared residential spaces. Kellen testified that Epstein utilized a building on East 66th Street in New York to house his operation: "He had maybe 10 apartments that different staff members [lived in]. ... The pilots all had an apartment. His girlfriend had an apartment. The chef had an apartment..."[604] Kellen informed the Committee that Jean-Luc Brunel also maintained an apartment in this building.[605]

There have been longstanding suspicions and allegations that Epstein and Maxwell maintained ties with foreign intelligence agencies,[606] however, the nature and extent of any such relationships remain disputed and have not been conclusively established. This suspicion arises

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[597] *See* Transcribed Interview of Lesley Groff at 107:6–22 (June 9, 2026).
[598] *See e.g. id.* at 110:13-111:16.
[599] *Id.* at 76:16-21.
[600] MJ Lee & Nicky Robertson, *Exclusive: Epstein survivors say his former assistant Lesley Groff lied to Congress about key details*, CNN (last updated July 9, 2026).
[601] *Id.*
[602] *Id.*
[603] Transcribed Interview of Lesley Groff at 149:14-17 (June 9, 2026).
[604] Transcribed Interview of Sarah Kellen at 75:16-17, 76:1-2 (May 21, 2026).
[605] *Id.* at 76:2-3.
[606] Guy Faulconbridge, *Kremlin dismisses Western claims that Epstein was Russian intelligence asset*, REUTERS (Feb. 5, 2026); Tim Balk & Lisa Lerer, *Vance's Remarks on Epstein and Isreal Echo Conspiracy Theories*, N.Y. TIMES (July 21, 2026).

from the fact that Epstein maintained a close connection with former Prime Minister Barak;[607] Maxwell's father, Robert Maxwell, is rumored to have had connections to Israeli intelligence;[608] Epstein maintained foreign passports with aliases;[609] and former U.S. Attorney Acosta, allegedly claimed that Epstein "belonged to intelligence"—though Acosta denied ever making this statement during his transcribed interview with the Committee.[610]

During its investigation, the Committee questioned numerous witnesses regarding their personal knowledge of alleged ties between Epstein, Maxwell, and foreign intelligence agencies. However, none of the witnesses interviewed by the Committed testified to having direct knowledge that Epstein or Maxwell were affiliated with any foreign intelligence agency, nor did any indicate that they had suspected such an affiliation.[611] For example, Staley testified:

Jes Staley (July 23, 2026)

Q. **Did Jeffrey Epstein ever inform or represent to you he was working with any intelligence service of any nation, including the United States?**

A. No, he did not.

Q. **Did Ghislaine Maxwell?**

A. No, she did not.

Q. **During your relationship, did you ever suspect Jeffrey Epstein or Ghislaine Maxwell of being affiliated with any intelligence agency?**

[607] Erin Mansfield, *A look at former Israeli leader Ehud Barak's decade-plus friendship with Epstein*, USA TODAY (Dec.18, 2025).
[608] Caroline Davies, *The murky life and death of Robert Maxwell --- and how it shaped his daughter Ghislaine*, GUARDIAN (Aug. 22, 2019).
[609] *See e.g.* Tom Winter & Rich Schapiro, *Jeffrey Epstein used foreign passport with fake name to enter Saudi Arabia: prosecutors*, NBC NEWS (July 17, 2019); *See also* James Hill & Thomas Volscho, *Records show Jeffrey Epstein's requests for multiple passports, travels to Africa and Middle East*, ABC NEWS (Jan. 15, 2024).
[610] Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. D. Fla., at 147:14-148:24 (Sept. 19, 2025).
[611] Deposition of William P. Barr, former Att'y Gen., U.S. Dep't of Just., at 50:5-10 (Aug. 18, 2025); Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. D. Fla., at 148:3-20 (Sept. 19, 2025); Deposition of Leslie H. Wexner at 16:4-8 (Feb. 18, 2026); Deposition of Hillary R. Clinton, former Sec'y of State, at 70:5-7, 132:9-11 (Feb. 26, 2026); Deposition of William J. Clinton, President of U.S., at 30:15-23 (Feb. 27, 2026); Deposition of Darren K. Indyke at 87:13-21 (Mar. 19, 2026); Transcribed Interview of Howard W. Lutnick, Sec'y, U.S. Dep't of Com., at 18:6-8 (May 6, 2026); Transcribed Interview of Sarah Kellen at 91:5-7, 145:17-20 (May 21, 2026); Transcribed Interview of Pamela J. Bondi, former Att'y Gen., U.S. Dep't of Just., at 109:22-24 (May 29, 2026); Transcribed Interview of Lesley Groff at 217:25-218:8 (June 9, 2026); Transcribed Interview of William H. Gates, III at 118:4-8 (June 10, 2026); Transcribed Interview of Douglas J. Band at 45:10-17 (June 30, 2026); Transcribed Interview of Kathryn H. Ruemmler at 39:10-18 (July 15, 2026); and Transcribed Interview of James Edward "Jes" Staley at 27:12-20 (July 23, 2026).

A. Jeffrey Epstein had a network of contacts internationally, but I never associated it with an intelligence agency.[612]

Wexner also testified to a similar effect:

Les Wexner (February 18, 2026)

Q. **Mr. Wexner, at any time, did Jeffrey Epstein ever inform or represent to you that he was a part of any intelligence service of any nation, including the United States?**

A. Absolutely not.

Q. **Did you ever learn that he was involved with any intelligence service?**

A. Never. Never.[613]

[612] Transcribed Interview of James Edward "Jes" Staley at 27:12-20 (July 23, 2026).
[613] Deposition of Leslie H. Wexner at 16:4-8 (Feb. 18, 2026).

IV. Epstein's Sudden Death Exposed Institutional Failures at the MCC.

On July 6, 2019, Epstein was arrested and charged with sex trafficking of minors and conspiracy to commit sex trafficking.[614] Following his arrest, Epstein was detained at the Metropolitan Correctional Center (MCC) in Manhattan, New York.[615] Though his lawyers proposed a $100 million bond and house arrest, a federal judge denied his release on July 18, 2019, citing Epstein as a serious flight risk and a danger to the community.[616] Epstein was incarcerated for just over one month before he was found dead in his cell on August 10, 2019.[617]

The MCC, and the BOP generally, exhibited recurring and widespread institutional failures. On June 27, 2023, the DOJ OIG released a report entitled, *Investigation and Review of the Federal Bureau of Prisons' Custody, Care, and Supervision of Jeffrey Epstein at the Metropolitan Correctional Center in New York, New York* (OIG Report). The OIG Report found "numerous and serious failures by MCC New York staff, including multiple violations of MCC New York and BOP policies and procedures:"[618]

> Our investigation and review of the Federal Bureau of Prisons' (BOP) custody, care, and supervision of Jeffrey Epstein identified numerous and serious failures by employees of the Metropolitan Correctional Center located in New York, New York [], including falsifying BOP records relating to inmate counts and rounds and multiple violations of MCC New York and BOP policies and procedures, which compromised Epstein's safety, the safety of other inmates, and the security of the institution. Specifically, we found that MCC New York staff failed to undertake required measures designated to make sure that, among other things, Epstein and other inmates were accounted for and safe, such as conducting inmate counts and 30-minute rounds, searching inmate cells, and ensuring adequate supervision of the Special Housing Unit (SHU) and the functionality of MCC New York's security system.[619]

Additional evidence obtained by the Committee demonstrates that these failures were not isolated occurrences.

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[614] Press Release, U.S. Dep't. of Just., Jeffrey Epstein Charged In Manhattan Federal Court With Sex Trafficking Of Minors (July 8, 2019).
[615] Bobby Allyn & Brakkton Booker, *Jeffrey Epstein is Denied Bail in Sex Trafficking Case*, NPR (last updated July 18, 2019).
[616] *Id.*
[617] Katie Benner, *et al.*, *Before Jail Suicide, Jeffrey Epstein Was Left Alone and Not Closely Monitored*, N.Y. TIMES (Aug. 11, 2019).
[618] BOP Report at 2.
[619] *Id.* at 94.

A. BOP and MCC Failures Led to Public Uncertainties.

According to the OIG Report, the MCC—which closed permanently in 2021—was understaffed and staffed with personnel that exhibited widespread disregard of BOP policies.[620] Specifically, the OIG Report noted that "staffing shortages…compromised the ability of MCC New York staff to adequately supervise inmates."[621] As a result, the OIG Report "found that multiple BOP employees submitted false documents claiming that they had performed the required counts and rounds," including on the night Epstein died.[622] In the days and hours before Epstein's death, Epstein's cellmate was transferred out of his cell, directly in conflict with "the Psychology Department's directive that Epstein be assigned a cellmate,"[623] critical surveillance cameras in the SHU were not recording,[624] required rounds and counts were improperly performed,[625] and the officers assigned to monitor the unit were either sleeping or engaged in activities unrelated to their duties.[626]

The evidence suggests that BOP ultimately failed to preserve the basic safeguards, records, and reliable eyewitness accounts necessary to provide the public with a complete and unquestionable account of what occurred inside the MCC on the night of August 9, 2019. These institutional failures contributed to the uncertainty and speculation that continue to surround Epstein's death.

i. Cellmate Incidents and Transfers Left Epstein Alone at Time of Death.

According to the OIG Report, when Epstein arrived at MCC on July 6, 2019, he was detained in the SHU and remained in the SHU until his death.[627] The SHU was a separate unit that housed inmates subject to administrative detention or disciplinary segregation.[628] The SHU "securely separated [inmates] from the general inmate population and kept locked in their cells for approximately 23 hours a day, to ensure their own safety as well as the safety of other inmates."[629] According to witness testimony, Epstein was housed in the SHU because he was considered a high-profile inmate.[630]

On July 23, 2019, Epstein attempted suicide and was found unresponsive, but semi-conscious, with an orange fabric noose around his neck.[631] Epstein claimed his cellmate,

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[620] BOP Report at 4; *See also* Michael R. Sisak & Michael Balsamo, *U.S. Is Closing The Troubled NYC Jail Where Jeffrey Epstein Killed Himself*, ASSOCIATED PRESS (Aug. 26, 2021).
[621] BOP Report at 94.
[622] *Id.*
[623] *See id.* at 51-53, 94.
[624] *See id.* at 82-83.
[625] *See id.* at 61-70; Transcribed Interview of Tova Noel, at 29:15-18, 39:19-25 (May 18, 2026).
[626] BOP Report at 68; Transcribed Interview of Tova Noel, at 86:1-4, 99:21-100:19 (May 18, 2026).
[627] BOP Report at 21-27.
[628] *Id.* at 22 (According to the OIG Report, "Administrative segregation status is a non-punitive designation that removes an inmate from the general population when it is necessary to do so to ensure the safety, security, and orderly operation of the correctional facility or to protect the public.").
[629] *Id.* at 22.
[630] *Id.*; Transcribed Interview of Tova Noel at 26:6 (May 18, 2026).
[631] BOP Report at 29.

Nicholas Tartaglione, attacked him.[632] Tartaglione denied Epstein's claims and alleged that he was the one who called for help.[633] Epstein was separated from Tartaglione and received a new cellmate.[634] However, that was short lived, as the new cellmate was inexplicably transferred out of Epstein's cell on August 9, 2019—just hours before Epstein's death.[635] Epstein was alone in his cell the evening of August 9 and the morning of August 10, 2019.[636]

On July 29, 2019, days before Epstein's death, security cameras malfunctioned in the SHU and recorded video was not available for a majority of SHU cameras.[637] The malfunctions of the video recording system were not discovered by MCC personnel until August 8, 2019, and they were not repaired until *after* Epstein's death.[638] The malfunctions included cameras in the tier in which Epstein was housed.[639]

ii. Inadequate Training and Record Keeping was Commonplace at MCC.

The Committee interviewed Tova Noel, a correctional officer at MCC who was assigned to work the Special Housing Unit where Epstein was incarcerated.[640] Protocol mandated that correctional officers assigned to work in the SHU had to complete special training.[641] Noel, however, was out on injury leave at the time the special training was administered for SHU officers.[642] When she returned, she was advised by her supervisor to sign the training log confirming her completion of the training when she had not completed it.[643] Noel did so, and was sent to work in the SHU regardless of her lack of training.[644]

Noel was assigned to work in the SHU at the time of Epstein's death and recounted that while SHU protocols required there be four officers on any given shift, there were usually only three.[645] Noel explained that understaffing was a significant source of management and personnel issues at the MCC.[646] According to Noel, MCC mandated overtime hours to address the understaffing issues:[647]

Tova Noel (May 18, 2026)

Q. **And how often would you or other correctional officers in the SHU have to work overtime?**

[632] Benjamin Weiser, *et al.*, *Purported Epstein Suicide Note Is Released*, N.Y. TIMES (May 6, 2026).
[633] *Id.*
[634] *Id.* at 33.
[635] *Id.* at 18, 51.
[636] *Id.* at 53, 62.
[637] *Id.* at 81.
[638] BOP Report at 82-83.
[639] *Id.* at 81; *See* Transcribed Interview of Tova Noel at 26:17-22 (May 18, 2026).
[640] *See* Transcribed Interview of Tova Noel (May 18, 2026).
[641] *Id.* at 17:10-12.
[642] *Id.* at 9:23-25.
[643] *Id.* at 17:25-18:8.
[644] *Id.* at 17:25-18:18.
[645] *See* Transcribed Interview of Tova Noel at 20:4-8 (May 18, 2026).
[646] *Id.* at 11:17-25.
[647] *Id.* at 20:9-10.

A. Every day.

Q. **How many shifts would you work a week?**

A. Five days of double shifts, but on your last day, you can't be mandated, so it'd be 4.

Q. **…Did that include an overtime shift?**

A. Yes.

Q. **So 8 hours, plus –**

A. Another 8.

Q. **So 16-hour total shifts.**

A. Correct.[648]

Regardless of overtime hours, Noel testified that there were still not enough correctional officers on duty to regularly complete required tasks.[649] "Rounds" were mandated to be conducted by staff to observe all inmates twice an hour at irregular intervals with "no more than 40 minutes in between."[650] The "counts," in contrast, were mandated to be conducted institution-wide during the 4:00 PM, 10:00 PM, 12:00 AM, 3:00 AM, and 5:00 AM hours.[651] Counts were required to "ensure that all inmates are present and accounted for at the appropriate location within the facility."[652] Per MCC protocol, both rounds and counts were required to be conducted by two officers.[653] Yet this was not the standard practice at the MCC. Not only were rounds and counts not conducted on time or at the required frequencies, usually only one officer conducted them.[654] Noel blamed the long, mandated hours and lack of proper staffing when asked why she and other correctional officers failed to perform their duties:

Tova Noel (May 18, 2026)

Q. **Would you always complete all of your duties?**

A. To the best of my recollection, not all the time.

Q. **Okay. Why not?**

[648] Transcribed Interview of Tova Noel at 20:24-21:9 (May 18, 2026).
[649] *Id.* at 21:21-22:8.
[650] *Id.* at 35:18-19.
[651] BOP Report at 61; Transcribed Interview of Tova Noel at 33:15-24 (May 18, 2026).
[652] *Id.*
[653] BOP Report at 9, 61; Transcribed Interview of Tova Noel at 29:15-18 (May 18, 2026).
[654] BOP Report at 2, 102; *See* Transcribed Interview of Tova Noel at 11:6-12, 29:15-18 (May 18, 2026).

> A. Because sometimes we don't have enough people, so, depending on the task, it probably can't get done because there is not enough people to get it done. Or sometimes it is enough people, but because they're tired, it doesn't get done correctly.[655]

On the night of Epstein's death, Noel admitted she did not properly execute the required rounds and counts.[656] When asked about the number of counts she conducted on her first shift, Noel replied, "I counted at 10 [PM], improperly."[657] The single count was done improperly, she claimed, because no other officer conducted it with her.[658] Noel testified that the correctional officer on duty with her for her first shift, Officer Bonham, was on his 22nd consecutive hour on shift—what Noel called a "triple"[659]—when he failed to conduct the 10:00 PM count because he "was tired" and slept through the count.[660]

While on her second shift, Noel testified that she "didn't do any" counts.[661] During that shift, an officer with whom Noel had never previously worked—Michael Thomas—had joined her.[662] According to Noel, Thomas expressed that he was tired when she went to him to conduct the required counts, and he subsequently slept for "pretty much for the…duration of the shift."[663] Thomas did not conduct any rounds or counts for the entirety of his 12:00 AM to 8:00 AM shift.[664]

Noel further testified to the Committee that, during that same early morning shift, she was surfing the internet on the desktop computer at the SHU station.[665] At approximately 5:45 AM, after failing to conduct her 12:00 AM, 3:00 AM, and 5:00 AM institutionally mandated counts, Noel was instead browsing the web.[666] According to a forensic report completed of the desktop computer, Noel was using a search engine to look up various things, including insurance, furniture, and—most interestingly—Jeffrey Epstein.[667] Noel's desktop computer demonstrated that she twice clicked on "latest on Epstein in jail," once at 5:42 AM and again at 5:52 AM.[668] Noel maintained she did not directly type in a search for information related to Epstein, but clicked on links on "the homepage where the news loads:"[669]

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[655] Transcribed Interview of Tova Noel at 22:3-8 (May 18, 2026).
[656] *Id.* at 10:24-11:1.
[657] *Id.* at 39:19-25.
[658] *Id.* at 29:15-18.
[659] *Id.* at 39:5-6.
[660] *Id.* at 39:5-6, 86:1-4.
[661] Transcribed Interview of Tova Noel at 29:11-12 (May 18, 2026); BOP Report at 102-07.
[662] Transcribed Interview of Tova Noel at 28:18-20 (May 18, 2026).
[663] *Id.* at 106:21-107:2.
[664] BOP Report at 2, 102-07 (June 2023).
[665] Transcribed Interview of Tova Noel at 99:24-100:19 (May 18, 2026).
[666] *Id.* at 101:3-8.
[667] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00128267.pdf (Jan. 30, 2026) (*See e.g.* EFTA00128289 for relevant language regarding the forensic examination conducted of Noel's desktop computer at MCC).
[668] Transcribed Interview of Tova Noel at 101:3-8 (May 18, 2026).
[669] *Id.* at 101:7-11.

Tova Noel (May 18, 2026)

Q. **Were you looking at anything else besides furniture while you were on the internet?**

A. So, whenever you open the homepage where the news loads, "Epstein" would be on there, and I'd clicked into it.[670]

During her transcribed interview, Noel further described dysfunction as "the MCC way"—an institutional culture in which departures from established policies and procedures had become routine.[671]

iii. The Question of the Blurry Orange Figure

The video footage of a blurry orange figure moving up the stairs in the general direction of Epstein's cell remains a matter of public speculation.[672] According to footage released by the DOJ, one functioning video camera showed, at 10:39 PM on the night of August 9, 2019, what appears to be an individual carrying orange linens up the stairs.[673]

Both the DOJ OIG and the FBI analyzed the video clip and described the video as a flash of orange moving up the L tier stairs.[674] The FBI suggested it might have been a person escorting an inmate up the stairs, but the OIG noted that inmates were on lockdown for the night and instead proposed it could be "someone [] carrying inmate linen or bedding up the stairs."[675]

Noel was unable to provide clarity on the blurred orange figure, but noted that she did not let anyone in the SHU area at that time:

Tova Noel (May 18, 2026)

Q. **Were you at your station at 10:39 p.m. when the flash of orange could be [seen] going up the stairs?**

A. No. I was off the camera, that way.

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[670] Transcribed Interview of Tova Noel at 100:16-19 (May 18, 2026).
[671] *See* Section IV. Epstein's Sudden Death Exposed Institutional Failures at the MCC.
[672] *See* Transcribed Interview of Tova Noel at 83:14-24 (May 18, 2026); *see also* Erik Ortiz, *Unanswered questions about Epstein's final hours: A 'flash of orange,' a Google search, a makeshift noose*, NBC NEWS (last updated Mar. 25, 2026).
[673] *See* Public Disclosure, Dep't of Just., BOP Video Footage (July 6, 2025), *available at* https://www.justice.gov/epstein/files/Prior%20DOJ%20Disclosures/BOP%20Video%20Footage/EFTA02731862.mp4.
[674] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%209/EFTA00141686.pdf (Jan. 30, 2026) (*See* DOJ OIG Memorandum of Investigation of MCC SHU Video Footage Analysis).
[675] *Id.*

…

Q. **Okay. Do you have any thoughts or opinions as to what that could've been in the video?**

A. No. I watched it numerous times, and I don't know what it could've been. Only thing I could tell you: Rest assured, it wasn't me.

Q. **Do you think that somebody that was not you or the other OC could have been in the SHU at that time?**

A. It would've been Bonham (ph) at that time, me and Bonham (ph).

Q. **Could it have been Officer Bonham (ph) that was walking up the stairs?**

A. He was sleeping.

Q. **Is it possible it could've been one of your supervisors from downstairs going up in the SHU?**

A. But I would've --I would've had to let them in, so I would've known if that was the supervisor coming in.[676]

…

Q. **Okay. And you don't recall letting anybody in?**

A No. I did not let anybody in.[677]

Attorney General Barr testified to his assessment that the orange figure was likely a correctional officer walking up the stairs; Noel insisted it was not her, her colleague, or any supervisor within the SHU. [678]

B. The Officer Who Discovered Epstein's Body Believed His Death to Be a Suicide.

On the morning of August 10, 2019, Thomas told Noel he would distribute breakfast for the inmates since he slept through most of the shift.[679] Noel agreed, and she began assisting him by opening the grille of each cell so Thomas could pass out breakfast to each SHU inmate.[680] Noel testified that she opened the grille to Epstein's cell at approximately 6:30 AM and watched

[676] Transcribed Interview of Tova Noel at 90:6-91:11 (May 18, 2026).
[677] *Id.* at 92:18-19.
[678] Deposition of William P. Barr, former Att'y Gen., U.S. Dep't of Just., at 111:17-112:19 (Aug. 18, 2025).
[679] Transcribed Interview of Tova Noel at 102:2-3 (May 18, 2026); BOP Report at 70.
[680] Transcribed Interview of Tova Noel at 102:4-6 (May 18, 2026).

as Thomas opened the cell block and knocked on Epstein's door.[681] Because Epstein did not approach the door to receive the tray or respond when Thomas called out to him twice, Thomas opened the cell door and immediately yelled to Noel, "Pass me a cutter."[682] Noel, in response, hit her body alarm to alert all MCC personnel there was an emergency.[683] She then went back downstairs to search for a cutter, a sharp object.[684] When she returned, she testified that she saw Thomas administering CPR on Epstein, which she noted was not consistent with MCC protocol.[685] Noel testified that, in her opinion, she believed that Epstein killed himself:

Tova Noel (May 18, 2026)

Q. **And based on your experience as a correctional officer and what you witnessed firsthand, do you believe that Mr. Epstein killed himself?**

A. Yes.

Q. **Why is that?**

A. Because he was the only one in his cell. Nobody else was in there.[686]

Former Attorney General Barr also expressed his opinion to the Committee that Epstein died from suicide:

Attorney General Bill Barr (August 18, 2025)

Q. **And it's still your opinion today that Mr. Epstein died by suicide?**

A. Absolutely.[687]

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Q. **Do you recall viewing any specific documents during that time period, like the coroner's report or –**

A. I did review the coroner's report.[688]

[681] *Id.* at 101:19-102:8.
[682] Transcribed Interview of Tova Noel at 102:5-8 (May 18, 2026); BOP Report at 70-71 (June 2023).
[683] Transcribed Interview of Tova Noel at 102:10 (May 18, 2026).
[684] *Id.* at 102:10.
[685] *Id.* at 102:11-22.
[686] Transcribed Interview of Tova Noel at 97:3-7 (May 18, 2026).
[687] Deposition of William P. Barr, former Att'y Gen., U.S. Dep't of Just., at 23:5-6 (Aug. 18, 2025).
[688] *Id.* at 24:23-25.

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Q. **Do you recall when you first got briefed on the autopsy?**

A. Well, I heard about it pretty soon after it came out.

Q. **And, at that point, it kind of confirmed to you that the medical examiner ruled it a suicide?**

A. Yes. And the fact that there were – I mean, I think, not only that ruling but the fact that there was no sign of any struggle. I mean, he was a fairly large guy, and the idea that people would go in there and hang him in that way with numerous nooses being tied and so forth without any sign of a scuffle was not plausible.[689]

[689] Deposition of William P. Barr, former Att'y Gen., U.S. Dep't of Just., at 25:25-26:7 (Aug. 18, 2025).

V. President Trump and the 119th Congress Championed Transparency to Inform the American People.

On November 19, 2025, President Trump signed the Epstein Files Transparency Act (EFTA) into law.[690] The EFTA resulted in the public release by DOJ of millions of documents related to Epstein and Maxwell, shedding light on their criminal schemes and networks which spanned decades and multiple presidential administrations.

The Committee also sought to provide the American public with full and complete transparency during its own investigation, while protecting the identities of survivors. The Committee's investigation and commitment to public updates and release of information substantially expanded the information available to the American people concerning Epstein, Maxwell, their associates, and the federal government's handling of their crimes.

Independently of the Trump Administration's efforts, the Committee issued 14 subpoenas, conducted 7 depositions and 12 transcribed interviews, passed three related contempt reports out of the Committee, passed a contempt resolution by unanimous consent on the House floor, and reviewed hundreds of thousands of documents from JPMorgan Chase, Deutsche Bank, the Estate, and the U.S. Virgin Islands.

Prior to the release of files under the EFTA, Chairman Comer issued a subpoena to then-Attorney General Pamela J. Bondi for the "full, complete, and unredacted Epstein Files"[691] On August 19, 2025, the DOJ expressly stated that materials would be produced on a rolling basis starting on August 22, 2025, and that all redactions required by law, regulation, or court order would be made.[692]

On August 22, 2025, the DOJ produced over 33,000 responsive materials to the Committee.[693] This included FBI and DOJ case files, court documents, flight logs, email correspondence, and prison records, among other things.[694] However, DOJ indicated that "multiple responsive records must be withheld or redacted as required by applicable law" including certain grand jury materials and documents containing personally identifiable information.[695] Nonetheless, DOJ expressed a willingness to work collaboratively by

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[690] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025).
[691] Letter from James Comer, Chairman, Committee on Oversight and Gov't Reform, to Pamela J. Bondi, Att'y Gen., U.S. Dep't of Just. (Aug 5, 2025); See also *Catch and Release, Lose and Forget: Addressing the Crisis of Unaccompanied Alien Children – Part I, Hearing Before Subcomm. on Federal Law Enforcement*, 119th Cong. 1 (July 23, 2025) (Voice Vote on Motion to Direct the Committee to Authorize and Issue a Subpoena to the Dep't of Just. for the "Full, Complete, Unredacted Epstein Files").
[692] Letter from Sean Day, Counselor to Att'y Gen., U.S. Dep't of Just., to James Comer, Chairman, Committee on Oversight and Gov't Reform (Aug. 19, 2025) (on file with the Committee).
[693] Letter from Rachel Jag, Acting Assistant Att'y Gen., U.S. Dep't of Just., to James Comer, Chairman, Committee on Oversight and Gov't Reform (Aug. 22, 2025) (on file with the Committee).
[694] *Id.*
[695] *Id.*

"consider[ing] waivers, motions to unseal, or secure procedures, such as in-camera review, to allow the Committee access to responsive information."[696]

In pursuit of maximum transparency for the American people, the Committee released tens of thousands of never-before-seen files from the Estate.

- In total, the Committee has released more than 65,000 pages of documents, including those obtained from the DOJ, the Estate, and its transcripts of depositions and transcribed interviews.[697]

- Every letter sent to invite a witness to testify was posted publicly on the Committee's website.[698]

- Chairman Comer regularly updated the public and answered questions as new developments during depositions and transcribed interviews were discovered.[699]

- The Committee publicly released full video recordings within days of each recorded deposition and made them available for viewing by the public on various online platforms.[700]

- The Committee released complete transcripts of each transcribed interview on its website as expeditiously as possible.[701]

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[696] Letter from Rachel Jag, Acting Assistant Att'y Gen., U.S. Dep't of Just., to James Comer, Chairman, Committee on Oversight and Gov't Reform (Aug. 22, 2025) (on file with the Committee).
[697] Press Release, H. Comm. on Oversight and Gov't Reform, Chairman Comer Subpoenas Banks for Epstein Records, Seeks Information from USVI Attorney General (Nov. 18, 2025).
[698] *See e.g.* Press Release, H. Comm. on Oversight and Gov't Reform, Chairman Comer Seeks Seven Transcribed Interviews as Part of Epstein Investigation (Mar. 3, 2026).
[699] *See e.g.* Oversight Committee (@GOPOversight), X, (June 26, 2026, 12:58 PM), *available at* https://x.com/GOPoversight/status/2070552216339907057?s=20; *See e.g.* Oversight Committee (@GOPOversight), X, (May 21, 2026, 4:07 PM), *available at* https://x.com/GOPoversight/status/2057553832855449776?s=20.
[700] *See e.g.* Press Release, H. Comm. on Oversight and Gov't Reform, Committee Releases Les Wexner Deposition Video (Feb. 19, 2026); *See also* Oversight Committee (@GOPOversight), X, (Mar. 24, 2026, 5:00 PM), *available* at https://x.com/GOPoversight/status/2036548674830914013?s=20; *See also* Deposition of William J. Clinton, President of U.S., YOUTUBE (Mar. 2, 2026), *available at* https://youtu.be/rgJrYKAl6T0.
[701] *See e.g.* Press Release, H. Comm. on Oversight and Gov't Reform, Oversight Committee Releases Gates and Groff Transcripts (June 23, 2026) (stating, "Today, the House Committee on Oversight and Government Reform released the transcript from Bill Gates's transcribed interview as part of the Committee's review of the federal investigations into Jeffrey Epstein and Ghislaine Maxwell. Gates's interview occurred on June 10, 2026. The Committee also released the transcript from Lesley Groff's transcribed interview. Her interview occurred on June 9, 2026"); *See also* Press Release, H. Comm. on Oversight and Gov't Reform, Oversight Committee Releases Kathryn Ruemmler Transcript (July 29, 2026).

A. The DOJ Failed to Meet Statutory Requirements Despite Efforts to Comply.

The Trump Administration has repeatedly committed to releasing Epstein-related files. However, multiple shortcomings related to releasing documents and failures to adequately communicate about those releases plagued the DOJ's efforts.

On February 21, 2025, then-Attorney General Pamela J. Bondi was asked in an interview about a purported Epstein client list, to which she responded, "It's sitting on my desk right now."[702] One week later, Attorney General Bondi invited a group of independent journalists and social media influencers to the White House to receive white binders labeled "The Epstein Files: Phase 1" that contained approximately 300 pages of flight logs and other related Epstein documents.[703] That same day, Attorney General Bondi sent a letter to FBI Director Kash Patel requesting all remaining Epstein files be produced to the DOJ.[704] According to the letter, Bondi had concerns that the FBI had not shared all responsive documents with the DOJ.[705]

However, according to its July 2025 memorandum, the DOJ and FBI concluded, "[after] an exhaustive review of investigative holdings relating to Jeffrey Epstein," that "no further disclosure would be appropriate or warranted."[706] Notably, the memorandum stated that there was no "client list:"

> This systematic review revealed no incriminating "client list." There was also no credible evidence found that Epstein blackmailed prominent individuals as a part of his actions. We did not uncover evidence that could predicate an investigation against uncharged third parties.[707]

In a transcribed interview, Attorney General Bondi clarified that the "client list" that she said was on her desk was referring to an assortment of uncategorizable files:

> **Attorney General Pam Bondi (May 29, 2026)**
>
> Q. **Attorney General Bondi, on February 21st of 2025, just over two weeks after you were sworn in as AG, you responded to a question in an interview about a purported list of Epstein's clients by saying, "It's sitting on my desk right now." Is that an accurate characterization of your statements during that interview?**

[702] Haley Chi-Sing, *Bondi says Epstein client list 'sitting on my desk right now,' and is reviewing JFK, MLK files*, FOX NEWS (Feb. 21, 2025).
[703] Transcribed Interview of Pamela J. Bondi, former Att'y Gen., U.S. Dep't of Just., at 17:21-18:1 (May 29, 2026).
[704] *Id.;* Letter from Pamela J. Bondi, Att'y Gen., U.S. Dep't of Just., to Kash Patel, Dir., U.S. Fed. Bureau of Investigation (Feb. 27, 2025).
[705] *Id.*
[706] U.S. Dep't of Just. & Fed. Bureau of Investigation, Memorandum on Review of Investigative Holdings Relating to Jeffrey Epstein (July 7, 2025), available at https://www.justice.gov/opa/media/1407001/dl.
[707] *Id.*

A. If you listen to the entire interview, I was referring to the file. And I also included – I don't have a copy of the transcript of that interview, but I kept going and said – the question was, I believe, a list of clients, and I said, "It's sitting on my desk to review, along with JFK files, MLK files." I wasn't – I meant the files, to review. I had not reviewed them at that time. And I made that clear.[708]

Attorney General Bondi testified that the documents that were sitting on her desk were ultimately publicly produced.[709] When the Committee asked why she chose to give these individuals the binders before the DOJ had received all Epstein-related documents, Attorney General Bondi responded she wanted "to release as much as [they] could while protecting victims' identities:"[710] She testified that there were multiple releases in addition to the "Epstein Files: Phase One" release:

Attorney General Pam Bondi (May 29, 2026)

Q. **Were you involved in providing these documents to these individuals?**

A. Yes.

Q. **And ultimately whose decision was it to release these documents?**

A. Ultimately mine, to release as much as we could while protecting victims' identities.

Q. **How were the recipients of this phase-one release selected?**

A. We were seeing them that day; they were in the White House. And we handed them the binders. And then it was released to the general public as well.

…

Q. **So the label "Epstein Files: Phase 1" -- at that point, was it presumed that there would be a phase two?**

A. Yes, because I didn't believe there were only 300, approximately, pages of Epstein documents. And I had sent the FBI a letter demanding everything they had -- and that meant around this country -- on Epstein, and that was all we received.

Q. **And, to be clear, was there any other release of documents prior to this Committee's investigation or the Epstein Files**

[708] Transcribed Interview of Pamela J. Bondi, former Att'y Gen., U.S. Dep't of Just., at 16:18-17:1 (May 29, 2026).
[709] *Id.* at 17:18-20.
[710] *Id.* at 18:5.

Transparency Act?

A. Yes, multiple ones. Multiple ones.[711]

One example of files released prior to the Committee's investigation and the passage of the EFTA was the July 6, 2025, release of over 20 hours of MCC video footage showing the outer area of Epstein's cell on the night of his death.[712] Bondi testified that, in addition to releases that actually happened, there were other attempts made by the DOJ to release even more documents from other jurisdictions that were ultimately denied:

Attorney General Pam Bondi (May 29, 2026)

A. To back up for a minute, though, the office did ask that files, prior to the Transparency Act, be unsealed by multiple jurisdictions -- I believe it was SDFL and SDNY -- and those requests were denied. And it was not until the Transparency Act that we were able to receive those documents.

Q. **So there were existing efforts to release documents prior to the Epstein Files Transparency Act.**

A. Yes.[713]

On November 18, 2025, the U.S. House of Representatives passed the EFTA.[714] Following passage by the Senate, the EFTA was signed in law by President Trump.[715] The EFTA required the Attorney General to "make publicly available in a searchable and downloadable format all unclassified records, documents, communications, and investigative materials in the possession of the Department of Justice" relating to Jeffrey Epstein (including all investigations, prosecutions, or custodial matters, Ghislaine Maxwell, flight logs and travel records, named individuals (including government officials), related entities, immunity deals or settlements, internal DOJ charging decisions, document handling, and Epstein's detention or death.[716] Furthermore, the EFTA explicitly stated that no record may be "withheld, delayed, or redacted on

[711] Transcribed Interview of Pamela J. Bondi, former Att'y Gen., U.S. Dep't of Just., at 18:2-8, 12-19 (May 29, 2026).
[712] BOP Video Footage, U.S. Dep't of Just. (July 6, 2025), *available at* https://www.justice.gov/epstein/doj-disclosures/bop-video-footage.
[713] Transcribed Interview of Pamela J. Bondi, former Att'y Gen., U.S. Dep't of Just., at 27:8-14 (May 29, 2026).
[714] *Roll Call 289|Bill Number: H.R. 4405*, CLERK U.S. HOUSE OF REPRESENTATIVES (Nov. 18, 2025) *available at* https://clerk.house.gov/Votes/2025289?hl=en-US&utm_source.
[715] Joe Walsh, *Trump signs bill to release Epstein files after it passed House and Senate with overwhelming support*, CBS NEWS (last updated Nov. 19, 2025).
[716] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025).

the basis of embarrassment, reputational harm, or political sensitivity."[717] The initial deadline set by the for release of the documents was 30 days later: December 19, 2025.[718]

In a transcribed interview, Attorney General Bondi testified that then-Deputy Attorney General Blanche led matters associated with Epstein and releasing Epstein-related materials.[719] Blanche supervised extraordinary efforts made to release documents from the DOJ pursuant to the EFTA.[720] Attorney General Bondi testified to DOJ's process for collecting and reviewing documents:

Attorney General Pam Bondi (May 29, 2026)

Q. **How did the Department of Justice initially gather or collect the necessary documents or materials that complied with the Epstein Files Transparency Act?**

A. Well, as I stated earlier, we -- the Department made motions to unseal things that were previously withheld from us by the courts and requested everything we possibly could, which is why there was an over-collection in documents, as well, from all the jurisdictions. And, again, that included the death of Epstein, Ghislaine Maxwell's case, both of -- all of Epstein's cases in the multiple jurisdictions.

Q. To the best of your knowledge, what was the process to determine which documents or materials fell under the Epstein Files Transparency Act?

A. I believe we collected everything possibly out there related to Epstein, which is why there was such an over-collection as well.[721]

DOJ was unable to produce all documents by December 19, 2025.[722] According to a letter to Congress, then-Deputy Attorney General Todd Blanche attributed the delay to the "volume of the material and the requirement that every page of every document be reviewed for potential redactions under the Act."[723] Accordingly, the letter stated that files would continue to be made public on a rolling basis.[724]

[717] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025).
[718] *Id.*
[719] Transcribed Interview of Pamela J. Bondi, former Att'y Gen., U.S. Dep't of Just., at 23:18-21 (May 29, 2026).
[720] *Id.* at 27:15-22.
[721] *Id.* at 28:15-25.
[722] *See* Erica Orden, *What's missing from the Epstein files release*, POLITICO (Dec. 19, 2025).
[723] Letter from Todd Blanche, Deputy Att'y Gen., U.S. Dep't of Just., to U.S. Congress (Dec. 19, 2025).
[724] *Id.*

Bondi gave further context to the processes used by the DOJ in meeting the EFTA-required 30-day deadline for releasing the files.[725] She testified that the DOJ had to assign more than 500 attorneys to review and produce documents:

Attorney General Pam Bondi (May 29, 2026)

Q. **So let's talk about the 30-day timeline. Was the Department of Justice able to produce all documents within the 30 days?**

A. No. And that is when I became more involved. Because we had over 500 attorneys, I believe, working around the clock to do the best we could, in good faith, to release as many documents as we could within 30 days while protecting the identity of victims. And I do recall very vividly that these lawyers were working over Christmas, New Year's, holidays to get that done, some late into the night -- I mean, 1:00, 2:00 a.m.

Q. **And you mentioned 500 attorneys.**

A. Plus.

Q. **Where did they come from?**

A. They came from our National Security Division. They came from, I believe, SDNY, the Northern District of New York, and Florida. Todd Blanche recruited attorneys within our office to come in and complete this Herculean task of millions of documents within 30 days to the best that we could to protect victims.

Q. **I would presume that the 500 attorneys had other roles and responsibilities that they were to handle at the Department during this period?**

A. They absolutely did, yes.

Q. **Were there concerns about diverting resources?**

A. Yes. And, to clarify, some may have taken this on full-time, but I believe many of them had other roles going on at the same time as well.[726]

[725] Transcribed Interview of Pamela J. Bondi, former Att'y Gen., U.S. Dep't of Just., at 29:5-18 (May 29, 2026).
[726] *Id.* at 29:5-25.

The first release occurred within a week of the December 19, 2025, deadline.[727] On January 30, 2026, the DOJ published its fifth EFTA release, which consisted of approximately 3.5 million files.[728] That same day, the DOJ transmitted a letter to Congress that indicated that it was in "compliance with its production obligations under the [EFTA]" and that unredacted versions of released materials would be made available for inspection at the DOJ by members of Congress.[729]

In a press conference announcing the release of documents on January 30, 2026, then Deputy Attorney General Blanche stated that the DOJ collection effort initially resulted in 6 million pages being identified as potentially responsive:

> A rigorous process has been undertaken to protect victims against any clearly unwarranted violation of their personal privacy. This resulted in 6 million pages being identified as potentially responsive including Department and FBI emails, summaries, videos and other previous materials collected and generated during the various investigations and prosecutions. We aired on the side of over collection …which means that the number of responsive [] pages is smaller than the total number initially collected. Which is why you mentioned that we are releasing more than 3 million pages today, and not the 6 million pages that we collected. I want to address what we did not produce. The categories of documents withheld included those permitted under the Act to be withheld…[730]

Indeed, DOJ asserted in the January 30 letter that the "Department withheld or redacted files covered by various privileges, including deliberative-process privilege, the work-product doctrine, and attorney-client privilege," and "[i]n total, approximately 200,000 have been redacted or withheld based on privileges."[731] On February 14, 2026, the DOJ transmitted a report to Congress entitled, "Re: Epstein Files Transparency Act – Section 3 Report to Congress."[732] The February 14 Report stated that the DOJ's redactions were made pursuant to the categories authorized by Sec. 2(c) of the EFTA or, separately, pursuant to long-recognized, common-law privileges, including the deliberative-process privilege, work-product privilege, and attorney-client privilege.[733] In the February 14 Report, DOJ asserted that "[n]o records were withheld or

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[727] Perry Stein, *With more than a million pages to go, Justice struggles with Epstein files*, WASH. POST. (Dec. 24, 2025).
[728] Press Release, U.S. Dep't of Just., Department of Justice Publishes 3.5 Million Responsive Pages in Compliance with the Epstein Files Transparency Act (Jan. 30, 2026).
[729] Letter from Pamela J. Bondi, Att'y Gen., U.S. Dep't of Just., & Todd Blanche, Deputy Att'y Gen., U.S. Dep't of Just., to U.S. Congress (Jan. 30, 2026).
[730] C-SPAN, *Deputy Attorney General Todd Blanche News Conference on Releasing Epstein Files*, (Jan. 30, 2026), *available at* https://www.c-span.org/program/news-conference/deputy-attorney-general-todd-blanche-news-conference-on-releasing-epstein-files/672584.
[731] Letter from Pamela J. Bondi, Att'y Gen., U.S. Dep't of Just., & Todd Blanche, Deputy Att'y Gen., U.S. Dep't of Just., to U.S. Congress (Jan. 30, 2026).
[732] Letter from Pamela J. Bondi, Att'y Gen., U.S. Dep't of Just., & Todd Blanche, Deputy Att'y Gen., U.S. Dep't of Just., to Chuck Grassley, Chairman, Senate Judiciary Committee, *et al.* (Feb. 14, 2026).
[733] *Id.*

redacted "on the basis of embarrassment, reputational harm, or political sensitivity, including to any government official, public figure, or foreign dignitary."[734]

The DOJ's characterization of "6 million pages" of potentially responsive documents confused the public and resulted in claims by administration critics that the DOJ had not released all Epstein-related documents. In a transcribed interview, Attorney General Bondi testified that Blanche had clarified the discrepancy between the 6 million documents initially reviewed by the Department and what was actually produced.[735] According to Bondi, many of the *potentially* responsive materials were not, in fact, responsive: they were "duplicative," "privileged," or "had nothing to do with Epstein":

Attorney General Pam Bondi (May 29, 2026)

Q. **I know that you've already mentioned how many documents were produced, but, again, for the record, how many total documents or materials did the Department of Justice produce to the public pursuant to the Epstein Files Transparency Act?**

A. Approximately 3 million.

Q. **And there has been public statements, I believe, that then-Deputy Attorney General Blanche had said that, at one point, there were 6 million total potentially responsive materials. Is that right?**

A. He did. And he has clarified that multiple times, I believe, publicly, indicating that a lot of – much of it was duplicative because it was coming from two districts and some was privileged. And, also, he stated that some of the material had absolutely nothing to do with Epstein, Jeffrey Epstein. It was over-collection, in an effort to ensure radical transparency for the country.[736]

Indeed, Blanche and Bondi had previously answered questions related to this topic during a briefing with the Committee on March 18, 2026. Committee Democrats called the briefing "fake" and walked out.[737]

Bondi testified that to her knowledge, DOJ had produced all responsive documents during her interview:

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[734] Letter from Pamela J. Bondi, Att'y Gen., U.S. Dep't of Just., & Todd Blanche, Deputy Att'y Gen., U.S. Dep't of Just., to Chuck Grassley, Chairman, Senate Judiciary Committee, *et al.* (Feb. 14, 2026).
[735] Transcribed Interview of Pamela J. Bondi, former Att'y Gen., U.S. Dep't of Just., at 30:5-15 (May 29, 2026).
[736] Transcribed Interview of Pamela J. Bondi, former Att'y Gen., U.S. Dep't of Just., at 30:5-15 (May 29, 2026).
[737] *See* Elizabeth Elkind, *et al.*, *Bondi, top DOJ officials brief Congress on Jeffrey Epstein probe*, FOX NEWS (last updated Mar. 18, 2026).

Attorney General Pam Bondi (May 29, 2026)

Q. **So, to be clear, there has been a lot said and accusations that the Department didn't produce everything. Attorney General Bondi, are there any documents remaining in possession of the Department of Justice that are required to be released pursuant to the Epstein Files Transparency Act?**

A. To my knowledge, they've all been released. To my knowledge.[738]

The Committee notes ongoing litigation for documents brought against DOJ by journalist Katie Phang.[739] Phang's case claims that the DOJ "failed to comply in full with the Epstein Files Transparency Act…failed to make some key redactions, inappropriately redacted other information and improperly withheld documents that referred to President Donald Trump."[740] Additionally, Judge Emmet Sullivan—of the United States District Court for the District of Columbia—has ordered additional documents to be released.[741] The DOJ OIG also announced in Spring 2026 that it would review DOJ's handling of the Epstein files pursuant to the EFTA.[742] That review is ongoing as of the time of this report.

B. The DOJ Failed to Adequately Shield Sensitive Information Pertaining to Survivors.

The DOJ—presumably due to the speed with which files were being reviewed—failed to adequately redact names and personally identifiable information of numerous survivors.[743] During its investigation, the Committee requested that DOJ address errors and investigate the sources of those errors in the documents released on multiple occasions. Attorney General Bondi told the Committee that many of the mistakes in the redactions process was due to "the volume of documents,"[744] the "intense, short timeframe,"[745] and "hundreds of lawyers [] working around the clock even on holidays to get these documents out."[746] Bondi also stated that Blanche informed her the error rate was around one percent, but even if one name was inadvertently released then "that[] [was] a failure."[747]

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[738] Transcribed Interview of Pamela J. Bondi, former Att'y Gen., U.S. Dep't of Just., at 30:16-20 (May 29, 2026).
[739] Ryan J. Reilly, *Judge shows signs of frustration with DOJ attorneys over handling of Epstein files*, NBC NEWS (Aug. 13, 2026).
[740] *Id.*
[741] Peter Charalambous & James Hill, *DOJ declines to turn over additional Epstein files, says redactions were appropriate*, ABC NEWS (July 2, 2026); *See also* Ryan J. Reilly, *Judge shows signs of frustration with DOJ attorneys over handling of Epstein files*, NBC NEWS (Aug. 13, 2026).
[742] Josh Gerstein, *DOJ watchdog investigates Epstein files release*, POLITICO (Apr. 23, 2026).
[743] *See* James Hill, *Latest release of Epstein files includes some survivors' names, despite DOJ assurances, lawyers say*, ABC NEWS (Jan. 30, 2026).
[744] Transcribed Interview of Pamela J. Bondi, former Att'y Gen., U.S. Dep't of Just., at 36:18-21 (May 29, 2026).
[745] *Id.*
[746] *Id.*
[747] *Id.*

There were also claims that redactions were overinclusive and concealed names of Epstein co-conspirators.[748] For example, the DOJ redacted the name of a recipient of an email from Epstein that referenced a "torture video."[749]

From: Jeffrey Epstein
Date: Fri, 24 Apr 2009 11:36:38 -0400
To: <[redacted]>
Subject:

where are you? are you ok , I loved the torture video

According to Members of Congress that reviewed the unredacted versions of this document, the recipient of the email was Emirati businessman Sultan Ahmed bin Sulayem.

Based on these mistakes, a group of Epstein survivors released a statement in December 2025 "accus[ing] the Department of Justice of missteps, including violations of the law, in its partial release of files related to [Epstein]."[750] The statement also "noted that DOJ officials had structured the release of documents in a way that made it 'difficult or impossible' for Epstein's alleged victims to find information that may be important to their cases."[751] These alleged Epstein survivors made clear that they were never contacted about redactions prior to the release of the EFTA files.[752] These failures underscore the importance of meaningfully engaging with and working alongside victims to ensure their privacy is protected and their concerns are considered before sensitive records are released. Survivors of the crimes of Epstein and Maxwell also continue to ask the DOJ for their own means of accessing their personal files and documents. As of this report, DOJ has not permitted that to occur.

C. Democrats Focused All of Their Efforts on President Trump—Not on Justice for Survivors.

During the Committee's investigation, Committee Democrats were obsessed with trying to implicate President Trump and insinuate that he was involved in the crimes of Epstein and Maxwell.[753] Their unfounded witch hunt continued without regard for the interests of survivors,

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[748] *See* Claire Heddles & Julie K. Brown, *The DOJ is still hiding the names of Epstein's co-conspirators*, MIAMI HERALD (Dec. 23, 2025).
[749] Epstein Files Transparency Act, Pub. L. No. 119-38, 139 Stat. 656 (2025), *available at* https://www.justice.gov/epstein/files/DataSet%2010/EFTA01827430.pdf (Jan. 30, 2026) (Email from Epstein to redacted on April 25, 2009, released by the U.S. Dep't of Just. in response to the Epstein Files Transparency Act).
[750] James Hill, *et al.*, *Epstein's alleged victims accuse DOJ of legal violations over state of files released*, ABC NEWS (Dec. 22, 2025).
[751] *Id.*
[752] *Id.*
[753] *See e.g.* Letter to Pamela J. Bondi, Att'y Gen., U.S. Dep't of Just., and Kash Patel, Dir., U.S. Fed. Bureau of Investigation, from Robert Garcia, Ranking Member, H. Comm. on Oversight and Gov't Reform, and Steven Lynch, Representative, U.S. House of Representatives (June 5, 2025) (stating, "We write with profound alarm at allegations that files relating to convicted sex offender Jeffrey Epstein have not been declassified and released to the American

even though the facts gathered during this investigation do not suggest President Trump is implicated in any of Epstein's crimes.

President Trump's lack of involvement is confirmed by numerous lines of testimony in interviews or depositions with various individuals. Each time a witness was asked about President Trump, the witness responded either that they knew nothing about the President's ties to Epstein and Maxwell, or that they vehemently disagreed with any premise that President Trump was involved in any way with the horrific crimes committed by Epstein and Maxwell.[754] The incessant targeting of President Trump by Committee Democrats throughout the investigation was a dishonest, politically motivated attempt to discredit and associate the President with crimes he did not commit.

Democrats' attempts to press witnesses with unfounded theories about the President's involvement with Epstein and Maxwell were without merit. The testimony received led to new developments in the Committee's understanding of the web of lies and crimes in which Epstein and Maxwell lived for years, and the facts never once led to President Trump. Yet Oversight Democrats persisted in their statements to the public that President Trump was somehow involved. On countless occasions, Democrats berated witnesses about President Trump, regardless of witnesses' knowledge or ability to testify to such, and when witnesses dissipated their concerns, Oversight Democrats went to the media and spread false narratives about President Trump regardless of the facts.

During the deposition of President Clinton, Ranking Member Robert Garcia asked the former President what he knew about Epstein and President Trump. President Clinton replied:

President Bill Clinton (February 27, 2026)

A. I hate this, but -- because I don't believe I should inject anything, but I do not want to leave the impression, but since there was no follow-up question, he never -- the President never -- this is 20-something years ago -- never said anything to me to make me think he was involved in anything improper with regard to Epstein either. He just didn't. He just said, 'We were friends, and then we had a falling out

public because they personally implicate President Trump…This allegation implies that President Trump may be involved in determining which files should be released and whether files will be withheld from the public if he personally chooses to withhold them."); *See also* Deposition of Leslie H. Wexner at 65:14-66:24 (Feb. 18, 2026); Deposition of William J. Clinton, former President of U.S., at 64:21-65:11 (Feb. 27, 2026); and Deposition of Darren K. Indyke at 62:2-63:18 (Mar. 19, 2026).

[754] Deposition of William P. Barr, former Att'y Gen., U.S. Dep't of Just., at 84:13-16 (Aug. 18, 2025); Transcribed Interview of R. Alexander Acosta, former U.S. Att'y, S. Dist. of Fla., at 129:7-14 (Sept. 19, 2025); Deposition of Leslie H. Wexner at 66:8-24 (Feb. 18, 2026); Deposition of William J. Clinton, former President of U.S., at 136:20-24 (Feb. 27, 2026); Deposition of Richard D. Kahn 66:21-23 (Mar. 11, 2026); Deposition of Darren K. Indyke at 70:4-8 (Mar. 19, 2026); Transcribed Interview of Theodore Waitt at 65:6-9 (Apr. 30, 2026); Transcribed Interview of Howard Lutnick, Sec'y, U.S. Dep't of Commerce, at 93:2-8 (May 6, 2026); Transcribed Interview of Sarah Kellen at 141:3-12 (May 21, 2026); Transcribed Interview of Pamela J. Bondi, former Att'y Gen., U.S. Dep't of Just., at 45:15-17 (May 29, 2026); Transcribed Interview of Lesley Groff at 156:4-10 (June 9, 2026); Transcribed Interview of Douglas J. Band at 111:18-25 (June 30, 2026).

over a land deal, property deal.' That's all.[755]

Representative Yassamin Ansari also pressed Epstein's longtime attorney, Darren Indyke, about any knowledge he may have had regarding President Trump's connections to Epstein:

Darren Indyke (March 19, 2026)

Q. **Do you believe [President Trump and Jeffrey Epstein] had a relationship?**

A. What I recall is that at some point whatever relationship did exist no longer existed, and I recall that it no longer existed because of some dispute relating to some property in Palm Beach. But I can't tell you what that relationship was from the time I was there going forward because I don't know.[756]

During the deposition of Wexner, Representative Jasmine Crockett used her time to question Wexner about President Trump:

Leslie Wexner (February 18, 2026)

Q. **Okay. Did you ever see or become aware of President Trump having a sexual relationship with a person who was introduced to him by Epstein or Maxwell?**

A. No.

Q. **Has Donald Trump ever discussed Jeffrey Epstein with you?**

A. No.

Q. **Did Jeffrey Epstein ever discuss Donald Trump with you?**

A. I would describe it, he would name-drop, but -- so he would say things like, "I know President Clinton" or "I know the Pope" or "I know God" or "I know you." It was that kind of name-dropping, but never -- I can't remember a specific place, but Jeffrey dropped a lot of names.

Q. **Okay. So, to clarify, you believe he specifically dropped Donald Trump's name?**

[755] Deposition of William J. Clinton, former President of U.S., at 65:7-11 (Feb. 27, 2026) (Emphasis added).
[756] Deposition of Darren K. Indyke at 62:2-7 (Mar. 19, 2026).

A. No. I'm saying he could've, and I don't remember.

Q. **Okay. Did Epstein ever share any information with you about Donald Trump's sexual activities?**

A. No.

Q. **Do you have a relationship with Donald Trump?**

A. No.[757]

According to witness testimony, President Trump and Epstein had a relationship that ended over a property dispute.[758] In addition, President Trump reportedly banned Epstein from Mar-a-Lago after becoming aware of complaints that Epstein pressured a spa employee for sex.[759]

The consensus of every witness examined before the Committee was that President Trump—to their knowledge—was not involved in any crimes committed by Epstein and Maxwell. Furthermore, during the Committee's review of documents from the Estate, U.S. Virgin Islands, JPMorgan, Deutsche Bank, and the DOJ, the Committee did not identify any documents that would implicate President Trump in any criminal activity related to Jeffrey Epstein and Ghislaine Maxwell.

Additionally, Committee Democrats employed a cherry-picking approach throughout the investigation, selectively releasing small batches of documents to portray President Trump and Republicans in an unfavorable light. Committee Democrats selectively leaked three emails from more than 20,000 pages of documents produced by the Estate and applied their own unnecessary redactions to manufacture an anti-Trump narrative and mislead the media and the public.[760] When CNN questioned the redactions, Committee Democrats falsely claimed Republicans were responsible.[761] After Committee Republicans released the production of over 20,000 pages of documents, Committee Democrats then claimed this transparency was intended to "disorient" and "distract" from their fabricated narrative.[762]

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[757] Deposition of Leslie H. Wexner at 66:8-24 (Feb. 18, 2026).
[758] Deposition of William J. Clinton, former President of U.S., at 65:7-11 (Feb. 27, 2026); Deposition of Darren K. Indyke, at 62:2-7 (Mar. 19, 2026).
[759] Joe Palazzolo, *et al.*, *The Incident That Prompted Trump to Ban Epstein From Mar-a-Lago's Spa*, WALL ST. J. (Dec. 31, 2025).
[760] Oversight Dems (@OversightDems), X, (Nov. 12, 2025, 8:31 AM), *available at* https://x.com/OversightDems/status/1988600468990484626.
[761] Oversight Committee (@GOPoversight), X, (Nov. 12, 2025, 3:37 PM), *available at* https://x.com/GOPoversight/status/1988707825518874846.
[762] Oversight Committee (@GOPoversight), X, (Nov. 13, 2025, 2:42 PM), *available at* https://x.com/GOPoversight/status/1989056271375298749.

When the Committee received 95,000 photos from the Estate, Committee Democrats posted only 19 photos—just 0.02% of the records received.[763] In fact, Committee Democrats posted four photos related to President Trump and again made targeted and unnecessary redactions to cover up adult women's faces.[764] One of the unredacted photos shows President Trump standing next to adult, female, Hawaiian Tropic models.[765] According to public reporting, one woman pictured in the image said President Trump was a "gentleman" who went out of his way to make sure the group enjoyed their evening at Mar-a-Lago.[766]

Throughout this investigation, Democrats conspicuously withheld relevant facts, including that Rep. Stacey Plaskett (D-VI) texted Epstein during a 2019 congressional hearing to solicit advice on questioning a discredited witness with a vendetta against President Trump.[767] The Ranking Member of the House Judiciary Committee, Jamie Raskin (D-M.D.), dismissed this concerning occurrence as the delegate simply "taking a phone call from her constituent."[768] Democrats also did not disclose an email in which the campaign of Minority Leader Hakeem Jeffries (D-N.Y.) solicited a donation from Epstein.[769] The Committee's investigation, however, consistently questioned any party or witness, including current and former Republican officials.

[763] Oversight Dems (@OversightDems), X, (Dec. 12, 2025, 10:14 AM), *available at* https://x.com/OversightDems/status/1999498082493280689.
[764] Oversight Dems (@OversightDems), X, (Dec. 12, 2025, 10:14 AM), *available at* https://x.com/OversightDems/status/1999498082493280689.
[765] Anna Young, *Unredacted Trump photos from Epstein files dump reveal glamorous group of adult models: 'He was very gentlemanly'*, N.Y. POST (last updated Dec. 12, 2025).
[766] Anna Young, *Unredacted Trump photos from Epstein files dump reveal glamorous group of adult models: 'He was very gentlemanly'*, N.Y. POST (last updated Dec. 12, 2025).
[767] Annie Grayer & Kaanita Iyer, *House Democrat exchanged texts with Epstein during 2019 congressional hearing*, CNN (last updated Nov. 15, 2025).
[768] Alec Schemmel, *House Dem slammed for 'sick' defense of colleague caught texting Epstein during 2019 hearing*, FOX NEWS (Nov. 18, 2025).
[769] Press Release, H. Comm. on Oversight and Gov't Reform, "Stone-Cold Liar:" Chairman Comer Slams Hakeem Jeffries for Lying About His Campaign's Solicitation for Epstein Cash (Nov. 20, 2025).

VI. Findings

- At a minimum, Groff chose to turn a blind eye to the criminal conduct that was occurring as she facilitated and arranged massage appointments for Epstein. The DOJ should further question and otherwise investigate Groff's likely knowledge of and facilitation of Epstein's criminal activity.

- It is not credible that, after years of serving as Epstein's executive assistant and regularly arranging massages for him, Groff could not recall the names or accompanying descriptors in Epstein's Black Book, or that she never questioned who these individuals were or how they had been identified as potential "masseuses."

- Maxwell was the original creator of Epstein's directory, the Black Book, while other assistants—including Groff—had the ability to access and edit the information within without ever questioning its details.

- Epstein recruited women into his orbit by posing, falsely, as a Victoria's Secret model scout. By holding himself out as a scout, Epstein was able to meet with and, from there, take advantage of numerous young aspiring models. Wexner, owner of L Brands company, did not authorize Epstein to hold himself out as affiliated with Victoria's Secret.

- Epstein and Fekkai worked together to recruit young women and girls, specifically those who were aspiring models, to gain access to these women through control and abuse.

- Following his 2008 arrest, Epstein continued to recruit young women and girls from vulnerable circumstances, whom he placed in roles as his "personal assistants." This arrangement provided a new conduit through which Epstein and Maxwell could maintain access to and control over these individuals, and it was through these "assistant" roles that Epstein continued to exploit and abuse young women and girls beyond the earlier pretext of massage services.

- Epstein sexually assaulted minors under the guise of massages for years. The individuals within Epstein's close orbit, by turning a blind eye, enabled him to continue his criminal activities with these young victims after his 2008 arrest without scrutiny or prosecution.

- One of the defining characteristics of Epstein's abuse network was the systematic creation of financial, emotional, and professional dependency among many of the young women and girls he targeted. Through gifts, cash payments, promises of opportunity, and manipulation, Epstein established relationships that strengthened his influence and helped enable his system of exploitation.

- Epstein used his connections with prominent individuals to bolster his sense of power, establish his legitimacy, secure access to information, and insulate himself from any repercussions—particularly in the eyes of the young women around him.

- Kellen's recruitment was consistent with a pattern documented across multiple survivors' accounts in which Epstein sought out women experiencing financial or personal hardships and exploited those vulnerabilities to facilitate ongoing abuse.

- Epstein used code names, specifically Disney princesses, to identify and communicate about young women and girls with associates like Staley and Levine.

- Acosta exercised a hands-off approach and took responsibility for his failure to oversee the federal prosecution of Epstein that left the investigation in the hands of potential Epstein loyalists, specifically Menchel and Reinhart.

- Menchel was potentially connected to Epstein during his time at USAO, which could have impacted his decision making in investigating and in entering into an NPA with Epstein.

- Reinhart may have been in a position to influence the Epstein investigation or relay information about the investigation to Epstein given evidence suggesting their preparation to work together while he was still employed at the USAO.

- The NPA was an inappropriate conclusion for the Epstein matter and led federal prosecutors to neglect key elements of their investigation in favor of a swift and inadequate resolution.

- Epstein's 2008 work release amounted to an irresponsible abuse of discretion by the PBSO and was rife with financial conflicts.

- The investigation was inadequate as law enforcement never fully explored allegations in other states like New York and New Mexico before concluding their investigation with the NPA.

- The USAO failed in their duties to uphold the NPA by not seeking a claim of breach by Epstein over his excessive work release.

- Federal prosecutors failed to keep survivors informed about the existence of an NPA, delaying justice by hampering their ability to bring civil claims or to otherwise publicly expose Epstein's crimes.

- NDAs were used to silence survivors and obfuscate criminal activity.

- Epstein deliberately cultivated relationships with wealthy and prominent people because those relationships carried value beyond any individual transaction. He repeatedly used an association with one respected person to establish credibility with another.

- Epstein made himself difficult to abandon by providing business referrals, investments, employment, education, loans, charitable support, introductions, travel, and personal assistance to people around him.

- Epstein's 2008 conviction did not sever him from elite financial and professional circles. Although some associates ended their relationships, other prominent individuals continued and expanded dealings with him after he became a registered sex offender.

- Uninterrupted association with prominent people helped rehabilitate Epstein's standing. Witnesses testified that the presence of respected business contacts caused them to discount warning signs and made Epstein's representations about his legitimacy appear more credible.

- Epstein's relationships secured institutional access. Banks processed his transactions, professional advisers administered his entities and finances, travel providers arranged domestic and international movement, and academic relationships gave him continuing access to prominent researchers and other influential people.

- Financial institutions possessed substantial information regarding Epstein's criminal history and repeatedly identified activity presenting heightened compliance risks. Yet those risks were not adequately addressed given Epstein's inside connections.

- The U.S. and foreign governments failed to identify clear indicators of human trafficking and immigration fraud. This fraud and trafficking were enabled by institutions like American Express, whose own agents allowed Epstein to use fraudulent decoy flights and refundable or dummy itineraries to move foreign women across borders directly into Epstein's residences.

- As a result of understaffing and systemic dysfunction at MCC, the correctional officers on both shifts on the night of Epstein's death missed—at a minimum—12 rounds and 3 counts, leading to an unacceptable lack of supervision of Epstein and all SHU inmates that totaled nearly 8 hours.

- Evidence received by the Committee did not disprove the finding of the joint investigation between the Southern District of New York and the FBI which concluded that Epstein's death occurred in a manner reflecting suicide.

- The Trump Administration and the Committee's investigation expanded public access to records concerning Jeffrey Epstein and Ghislaine Maxwell, advancing transparency into their criminal activities and the individuals and institutions associated with them.

- The Department of Justice failed to adequately communicate regarding releases of Epstein related documents, and files released pursuant to the Epstein Files Transparency Act failed to adequately protect survivors, including through deficient redactions that exposed their sensitive information.

- Oversight Democrats concentrated their investigative efforts on President Trump rather than the broader, decades long institutional failures that enabled Epstein's abuse and robbed survivors of swift justice.

VII. Conclusion and Recommendations

Epstein and Maxwell orchestrated an elaborate, long-term recruitment network in which they groomed young women and girls, forced and lured them into their orbit, and subjected them to abuse and exploitation. Epstein and Maxwell were able to evade scrutiny for years due to a wide array of governmental, institutional, and individual failures. Epstein and Maxwell maintained a sophisticated network of prominent and affluent associates and loyal employees who enabled them to continue their criminal activities.

The purpose of the Committee's investigation was to identify the failures that allowed Epstein and Maxwell to avoid scrutiny for their criminal activities for so long and to use those findings to propose legislation and further avenues of oversight to enhance justice for survivors and prevent such a situation from recurring.

Notwithstanding significant limitations given the passage of time, the fact that Epstein's crimes spanned decades, and the death of key witnesses, the Committee's investigation was thorough. The Committee acquired documents and garnered testimonies from government agencies, judicial systems, financial institutions, personal estates, and from some of the world's most influential and prominent individuals including multiple billionaires, former and current Cabinet members, and a former President. Throughout its investigation, the Committee sought to uncover the truth about the crimes of Epstein and Maxwell and provide as much justice and accountability as possible for the survivors of these heinous crimes.

The crimes committed by Epstein after 2005 could have been prevented and justice served had it not been for the repeated failures of law enforcement and federal prosecutors. In the Committee's investigation into the circumstances surrounding the federal investigation, failures mounted over years: the non-prosecution agreement, the absurdly lenient treatment of Epstein during his state sentence, and the failure to detect clear signs of human trafficking empowered Epstein and delayed or deprived survivors of justice. Many factors played into Epstein's evasion of justice—including poor judgment on the part of the U.S. Attorneys Office—but likely the most significant factor was that Epstein shielded himself by using his pervasive and wide-reaching influence. These failures contributed to an outcome that did not adequately account for the interests and needs of the survivors.

Epstein was arrested on federal sex trafficking charges in 2019, but he died while in custody, in his cell at the MCC in New York, on August 10, 2019. Grave institutional failures and widespread dysfunction at the MCC led to legitimate questions surrounding Epstein's death.

Maxwell was subsequently arrested in 2020 for the exploitation and trafficking of minors in relation to the crimes she conspired to commit with Epstein. Maxwell was convicted and is currently serving a 20-year sentence at Federal Prison Camp Bryan in Bryan, Texas. Maxwell asserted her fifth amendment rights against answering the Committee's questions during her deposition.

Epstein and Maxwell recruited a vast number of young women and girls and sexually assaulted them over years. Following his initial arrest, Epstein and Maxwell continued to recruit

young women and girls from vulnerable circumstances, whom they placed in the role of "personal assistant." This arrangement provided a new conduit through which Epstein and Maxwell could maintain access to and control over these individuals; it was through these "assistant" roles that Epstein continued to exploit and abuse young women and girls beyond the earlier pretext of massage services.

Epstein and Maxwell intentionally cultivated financial and professional dependency among these young women and girls by providing tuition and housing assistance, facilitating visas, providing employment, and leveraging their connections with influential figures. Many of these women were subjected to repeated abuse by Epstein, Maxwell, and their associates. To avoid scrutiny for their actions, Epstein and Maxwell retained a web of loyal employees, purchasing their allegiance through cash payments and expensive gifts. In turn, these employees—specifically Richard Kahn, Darren Indyke, and Lesley Groff—turned a blind eye and enabled Epstein's criminal activities to continue.

Epstein and Maxwell also maintained a rolodex of influential, wealthy, and famous individuals. Epstein used these connections as currency, frequently inflating or fraudulently representing one connection to gain another. Each link in this network enhanced Epstein's perceived status and influence, allowing him to present himself as far more powerful and well-connected than he otherwise might have appeared. Epstein's powerful associations allowed him to avoid scrutiny for his criminal acts for many years.

Recommendations

- **Congress should pass legislation such as Chairman Comer's H.R. 10389, the *Survivor's Voice Protection Act*, to ensure witnesses and survivors of sexual abuse are not deterred from speaking freely by abusive non-disclosure or confidentiality agreements.**

The Committee's investigation revealed how powerful individuals use and weaponize non-disclosure and other confidentiality agreements to silence survivors of sexual abuse and trafficking. The Committee expresses appreciation to the survivors and their representatives for their willingness to engage in continual conversation to inform this investigation. The Committee notes that its receipt of information from survivors and their representatives was often on condition of maintaining anonymity. Although the Committee routinely handles confidential sources to advance its oversight objectives, it is notable that many survivors, despite Epstein's demise, remain fearful of retaliation and lawfare by Epstein or his powerful associates if those survivors' identities or knowledge were to become matters of public record. The Committee understands that misuse and abuse of nondisclosure and confidentiality agreements by Epstein or associates enabled his crimes and may even still be shielding him and others from accountability.

This is why Chairman Comer introduced legislation, H.R. 10389, the *Survivor's Voice Protection Act*,[770] to ensure that individuals with information about sexual abuse and survivors can speak freely and openly, despite any non-disclosure or confidentiality agreement. The bill

[770] Press Release, H. Comm. on Oversight & Gov't Reform, Chairman Comer Introduces the Survivor's Voice Protection Act (Sept. 16, 2026).

also takes steps to prevent the grooming of minors and ensure accountability for those seeking to exploit children. The legislation applies retroactively, covering agreements predating the legislation and defines grooming behavior for the first time in federal law. This bill's reforms are a direct result of evidence received during the Committee's investigation.

- **DOJ should provide an appropriate process for Epstein survivors and their representatives to access their personal files and records in unredacted form.**

The Committee understands that many survivors have largely been unable to review their own records held by DOJ. Many survivors have also expressed concerns that the DOJ's handling and organization of the EFTA release has hindered their ability to locate and obtain potentially significant information that could support their legal cases.[771] The DOJ should provide Epstein survivors with access to their personal files and records in unredacted form to empower them to seek justice.

- **DOJ should ensure that investigators interview or reinterview key witnesses to ensure justice for survivors of Epstein's and Maxwell's crimes.**

One thing is abundantly clear in the Epstein matter: the federal government failed over the course of decades and multiple administrations to ensure justice and protect Epstein survivors. DOJ must make renewed efforts to provide this needed justice and accountability to Epstein survivors. Too many survivors and other witnesses informed this Committee that they were never approached or properly questioned by federal authorities. The DOJ should interview or, in some cases, reinterview key individuals who were part of the inner circle of Epstein and Maxwell.

- **Non-Prosecution Agreements (NPAs) must be scrutinized closely to ensure they serve the purposes of justice, and do not instead enable and empower criminals.**

The Southern District of Florida's NPA with Epstein was wholly inappropriate. The agreement shielded Epstein and Maxwell from accountability and enabled Epstein to continue committing crimes until his arrest in 2019. DOJ must reform its use of NPAs. These reforms should protect survivors' rights and interests in receiving justice, ensure that NPAs are used only in appropriate circumstances, and require review by senior DOJ officials.

- **DOJ and the Offices of the United States Attorneys must ensure rigorous enforcement of policies designed to prevent conflicts of interest from materializing in investigations and prosecutions.**

DOJ should consider enhancing policies and disclosure requirements intended to prevent conflicts of interest, including by providing additional training to AUSAs. Epstein was found to have had ties to lawyers from the office responsible for prosecuting him. The American public—along with survivors of sexual abuse and trafficking—must remain confident that lawyers

[771] James Hill, *et al.*, *Epstein's alleged victims accuse DOJ of legal violations over state of files released*, ABC NEWS (Dec. 22, 2025).

representing DOJ in criminal matters do not have conflicts of interest that call into question their zealous advocacy on behalf of DOJ.

- **The U.S. Department of Treasury (Treasury) and FinCEN should review whether financial institutions are meeting their obligations under reporting requirements designed to prevent suspicious activities such as money laundering and human trafficking.**

Treasury should ensure financial institutions are meeting their existing reporting requirements, and review whether updates to regulations implementing provisions of the Bank Secrecy Act or other statutes are necessary to ensure financial institutions do not shield prominent clients from scrutiny. The Committee uncovered information during the investigation that banks turned a blind eye to clearly suspicious activities of Epstein and his close associates.

The Committee understands that many required filings by banks in the Epstein matter that should have been raised when they detected suspicious activity were instead made retroactively after Epstein's arrest in 2019. If financial institutions had filed the requisite information in a timely manner, it is likely that many of the crimes committed by Epstein and Maxwell would have been detected earlier. Financial institutions must be held accountable to reporting requirements for suspicious repeated payments, rapid movement of funds through various accounts, and financial activity inconsistent with stated business purposes regardless of the prominence of a client or their value to the institution.

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For far too long, Jeffrey Epstein operated with impunity, shielded and enabled by powerful connections and a justice system that failed the survivors of his crimes for decades. The United States should not be a haven for human or sex trafficking. Governments at all levels and powerful institutions must comply with legal obligations designed to detect these crimes, impede the perpetrators, and bring justice for survivors.